

**COUNTY OF EL PASO, TEXAS**

**ANNUAL FINANCIAL AND COMPLIANCE REPORTS**  
**WITH INDEPENDENT AUDITOR'S REPORT**

**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

COUNTY OF EL PASO, TEXAS

ANNUAL FINANCIAL AND COMPLIANCE REPORTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020

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## **FINANCIAL SECTION**

## INDEPENDENT AUDITOR'S REPORT

County Judge and Members of Commissioners Court  
County of El Paso, Texas

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, and the budgetary comparison statements of the County of El Paso, Texas (County), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units, which report total assets of \$773,104,272, total net position of \$145,318,451, and total revenues of \$895,231,728. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, and the budgetary comparison statements of the County as of September 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

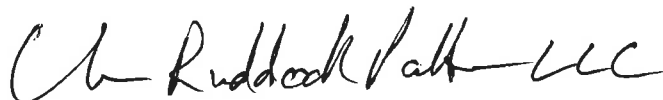
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents on pages 6 through 26 and pages 114 through 124, respectively, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal and state awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the State of Texas Uniform Grant Management Standards, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal and state awards is fairly stated in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 19, 2021, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink, appearing to read "Chad Ruddock" followed by a stylized flourish.

El Paso, Texas  
April 19, 2021

## **MANAGEMENT'S DISCUSSION & ANALYSIS**



## Management's Discussion and Analysis

As management of the County of El Paso (County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1 through 14 of this report.

### Financial Highlights

Combined County assets and deferred outflows of resources from governmental and business type activities exceeded liabilities and deferred inflows of resources at the close of fiscal year 2020 by \$70,099,450 which represents total net position. Of this amount, \$55,779,435 or 79.57 percent relates to governmental-type activities while \$14,320,013 or 20.43 percent represents business-type activities. Total net position is comprised of restricted and unrestricted net position and net investment in capital assets. Net investment in capital assets totaled \$104,788,840 or 149.49 percent of total net position. Restricted assets represent funds subject to constraints that are imposed externally by creditors, debt covenants, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets totaled \$46,404,784 or 66.20 percent of total net position of which \$45,492,659 relates to the primary government and \$912,125 relates to business type activities. Unrestricted net position on the other hand may be used to meet the County's ongoing obligations to citizens and creditors and totaled (\$81,094,174) or (115.68) percent of total net position.

The negative unrestricted net position is attributable to pension and OPEB liabilities. Employers are required to recognize amounts for all benefits provided through the plans which include the net pension and total OPEB liabilities, deferred outflows of resources, deferred inflows of resources and pension and OPEB expenses.

The County's fiscal year 2020 operations resulted in total net position decreasing by (\$776,222) or (1.10) percent below the prior year net position of \$70,875,672. This was attributable to a decrease of (\$887,686) or (1.57) percent including a prior period adjustment of \$224,134 in the governmental-type and an increase in business-type activities of \$111,464 or 0.78 percent. Explanation of these changes is depicted hereafter in this management discussion and analysis.

### Overview of the Financial Statements

Discussion and analysis here is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business. The statement of net position presents information on all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the County that are primarily supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges similar to business-type activities. The governmental activities of the County include general government, administration of justice, public safety, health and welfare, community services, resource development, culture and recreation and public works. The business-type activities of the County include the Water and Waste Water Systems, and Solid Waste Project. The County Water Systems includes the East Montana Water Project, the Mayfair/Nuway Water Project, the Colonia Revolución Water Project, Vista Del Este Water Project, Hill Crest Water Project, and the Square Dance Waste Water Project.

The government-wide financial statements include not only the County itself (known as the primary government), but also the discretely presented component units of the County, which include the Hospital District, known as University Medical Center (UMC), and Emergency Services Districts 1 and 2. The component units are included in this Annual Report because the El Paso County Commissioners Court, the County's governing body, has the legal duty to exercise financial accountability over them by appointing their board members, approving their budgets and setting their tax rates as discussed in the letter of transmittal. Copies of any of the Districts' separately issued financial reports can be obtained directly from the Districts. The government-wide financial statements can be found on Exhibits 1 and 2 of this report. Discretely presented Component Units are presented on Exhibits 11 and 12.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. El Paso County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, it is our hope that readers will better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains multiple individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, special revenue grants fund and capital projects 2012. Data from the other non-major governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund, special revenue and debt service funds. A budgetary comparison statement has been provided for these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on Exhibits 3-6 of this report.

**Proprietary Funds.** The County maintains two different types of proprietary funds - Enterprise and Internal Service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its County Solid Waste Project and County Water Systems consisting of East Montana Water Project, Mayfair/Nuway Water Project, Colonia Revolución Water Project, Vista Del Este Water Project, Hill Crest Water Project, and Square Dance Waste Water Project. The internal service fund is an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its employee health benefits and workers compensation. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise fund financial statements provide separate information for the County Water and Waste Water Systems and the County Solid Waste Project. The internal service funds are also presented in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found on Exhibits 7-9 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on Exhibit 10 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements.

**Other Information.** The combining statements regarding non-major governmental funds are presented following the notes to the financial statements. In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the County's changes in net pension liability and employer contributions to the plan, as well as changes in total OPEB liability and related ratios. Combining and individual fund statements and schedules are presented following the supplementary information of this report.

## Government-Wide Financial Analysis

As previously noted, net position may serve over time as a useful indicator of a government's financial position. In fiscal year 2015, the County implemented GASB 68 and at that time liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources resulting in a net position of (\$45,236,688). Subsequently, due to changes in actuarial data, the County's net position increased by \$83,816,974 in 2016, declined by \$15,261,550 in 2017, increased in 2018 by \$61,850,339, declined by (\$14,293,401) in 2019, and declined by (\$776,222) in 2020 for a revised net position of \$70,099,450 as of September 30, 2020. Therefore, it is vitally important to keep in mind the prior years' results as the current fiscal year financial data is discussed for comparison purposes.

In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$70,099,450 at the close of fiscal year 2020. By far, the largest component of the County's net position represents restricted assets and resources that are subject to external restrictions on how they may be used. Restricted resources total \$46,404,784 and are comprised of capital project funds totaling \$10,691,536 or 23.04 percent, special purpose funds totaling \$31,730,803 or 68.38 percent, enterprise funds totaling \$861,872 or 1.86 percent of restricted net position. Also included are debt service funds totaling \$3,120,573 or 6.72 percent of total restricted net position. The next category relates to unrestricted net position totaling (\$81,094,174) or (115.68) percent of total net position, which may be used to meet the County's ongoing obligations to citizens and creditors. The largest component is net investment in capital assets (e.g., land, buildings, machinery, and equipment) totaling \$104,788,840 or 149.49 percent of total net position, which is net of any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Furthermore, as of September 30, 2020, the County's net position for governmental activities decreased by (\$887,686) or (1.57) percent and business-type activities increased by \$111,464 or 0.78 percent for a net overall decrease of (\$776,222) or (1.10) percent from the previous fiscal year. Net investment in capital assets from governmental activities increased by \$47,667,197 or 106.12 percent and increased by \$1,400,476 or 12.96 percent for business-type activities. There was a net decrease of (\$40,430,667) or (46.56) percent in restricted net position reported, composed of a decrease of (\$39,305,350) or (46.35) percent related to governmental activities and a decrease of (\$1,125,317) or (55.23) percent related to business-type activities. Unrestricted net position totaled (\$81,094,174) and decreased by (\$9,413,228) or (13.13) percent, which included a decrease of (\$9,249,533) or (12.66) percent related to governmental activities and a decrease of (\$163,695) or (11.96) percent related to business-type activities.

On a primary government perspective, the County's total assets from governmental and business-type activities increased by \$28,043,793 or 6.08 percent. This increase was the culmination of a multitude of changes at the fund level, but more so, at the entity-wide level. Discussion here will focus on selective information to give the reader a basic understanding of changes by evaluating changes in the statement of net position and the associated changes in revenues and expenses. Detailed analysis and explanation will be focused on significant changes, which occurred throughout the various levels within these financial statements.

El Paso County, Texas Net Position						
	Governmental		Business-type		Total	
	Activities		Activities			
	FY2020	FY2019	FY2020	FY2019	FY2020	FY2019
Current and other assets	\$ 235,559,869	\$ 203,284,378	\$ 2,892,930	\$ 4,687,153	\$ 238,452,799	\$ 207,971,531
Capital assets	235,854,975	239,627,926	14,897,821	13,562,345	250,752,796	253,190,271
Total assets	471,414,844	442,912,304	17,790,751	18,249,498	489,205,595	461,161,802
Deferred outflows of resources	46,737,352	92,141,579	73,854	98,784	46,811,206	92,240,363
Long-term liabilities	367,691,603	445,832,891	2,788,177	2,900,098	370,479,780	448,732,989
Other liabilities	51,064,336	18,895,036	661,633	1,163,130	51,725,969	20,058,166
Total liabilities	418,755,939	464,727,927	3,449,810	4,063,228	422,205,749	468,791,155
Deferred inflows of resources	43,616,820	13,658,833	94,782	76,505	43,711,602	13,735,338
Net position:						
Net investment in capital assets	92,586,019	44,918,822	12,202,821	10,802,345	104,788,840	55,721,167
Restricted	45,492,659	84,798,009	912,125	2,037,442	46,404,784	86,835,451
Unrestricted	(82,299,241)	(73,049,708)	1,205,067	1,368,762	(81,094,174)	(71,680,946)
Total net position	\$ 55,779,437	\$ 56,667,123	\$ 14,320,013	\$ 14,208,549	\$ 70,099,450	\$ 70,875,672

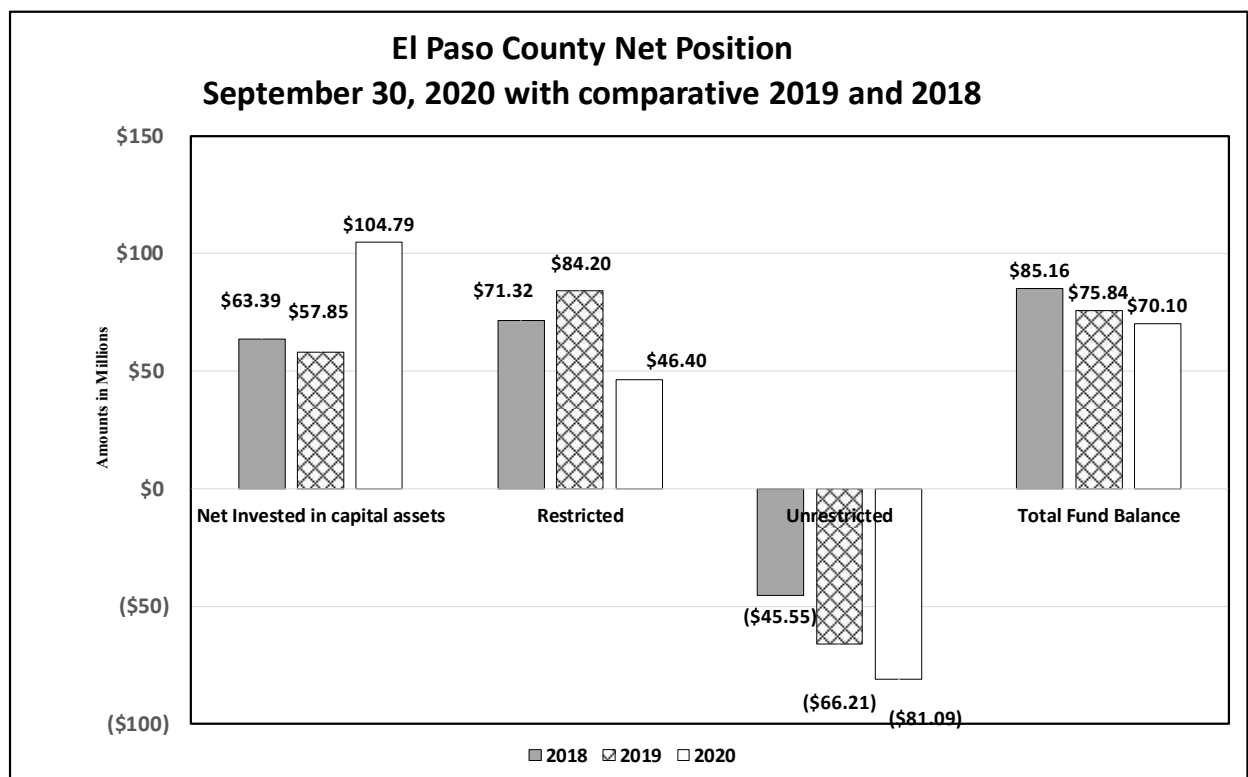
The overall increase in net position of the County can be better understood when evaluating the changes to net position, total assets and deferred outflows of resources minus total liabilities and deferred inflows of resources. Total assets amounted to \$489,205,595, an increase of \$28,043,793 or 6.08 percent and deferred outflows of resources totaled \$46,811,206 and decreased by (\$45,429,157) or (49.25) percent, most significantly due to a decrease in pensions in governmental activities totaling (\$53,699,966) or (62.99) percent and a decrease in business-type activities totaling (\$30,540) or (31.70) percent. Liabilities on the other hand totaled \$422,205,749, a decrease of (\$46,585,406) or (9.94) percent and deferred inflows of resources totaled \$43,711,602 and increased by \$29,976,264 or 218.24 percent. This change is most significantly related to an increase due to pensions which depicted an overall increase of \$20,789,537 or 192.09 percent, consisting of an increase in governmental activities totaling \$20,777,872 or 193.17 percent and an increase in business-type activities totaling \$11,665 or 17.57 percent. There was also a significant increase in deferred inflows of resources for OPEB due to an overall increase of \$9,221,537 or 344.65 percent consisting of an increase in governmental activities of \$9,214,925 or 345.71 percent and an increase in business-type activities of \$6,612 or 65.30 percent.

Further analysis reflects that the majority of all assets relate to governmental activities totaling \$471,414,844 and represents 96.36 percent of total assets. Overall, capital assets (net of related depreciation) totaled \$250,752,796 and decreased by (\$2,437,475), or (0.96) percent from the prior year, mainly due to related depreciation. Capital assets are comprised for the most part of land, roads, equipment, buildings, improvements, and construction in progress.

For entity-wide reporting purposes under GASB 34, capital outlays accounted for at the fund level must be reversed from expenses at the entity-wide level financial statements and reflected as capital assets net of depreciation. Pension and OPEB expenses are reported at the entity-wide level and changes in the actuarial projections can result in a reduction or increase of expenses as the liability changes. For this reason, you may observe fund level expenditure amounts in excess of expenses reported at the entity-wide level or vice versa. Total assets increased by \$28,043,793 or 6.08 percent. This change was the result of the netting of multiple changes such as an increase in capital assets related to construction in progress for a net amount of \$6,975,930 or 168.12 percent attributed mostly to the on-going construction and renovation of County facilities and various changes such as a decrease in buildings totaling (\$7,425,903) or (5.35) percent, and other changes such as an increase in equipment totaling \$154,305 or 0.95 percent, a decline in roads totaling (\$1,992,588) or (7.70) percent, and an increase in land totaling \$890,967 or 4.95% to name a few.

Other significant changes include an increase in cash and cash equivalents totaling \$30,033,946 or 18.29 percent, a significant portion of this increase in cash and cash equivalents is due to CARES Act funding, an increase to receivables net of allowance totaling \$411,443 or 0.95 percent due mainly to an increase in billings to the granting agencies for pending reimbursement. The significance of these changes can be further evaluated by shifting attention away from assets and liabilities and focusing on the changes to the component of total net position, which is discussed immediately following discussion on total liabilities.

Overall, entity-wide liabilities were \$422,205,749 and decreased by (\$46,585,406) or (9.94) percent. Further analysis reflects the majority of liabilities relate to governmental activities totaling \$418,755,939 or 99.18 percent and business type activities totaling \$3,449,810 or .82 percent. Compared to fiscal year 2019, liabilities increased mainly due to an increase in unearned revenue of \$23,341,072 or 16,282.80 percent due to deferred revenue from the CARES Act funding. Other significant increases included vouchers payable of \$5,121,772 or 47.21 percent, compensated absences due in more than one year of \$4,161,147 or 22.67 percent and OPEB liability due in more than a year for \$3,388,715 or 7.44 percent. Significant declines in liabilities are attributable to net pension liability due in more than a year declining by (\$68,926,990) or (38.80) percent, bonds declining by (\$15,122,545) or (9.16) percent, and compensated absences due within a year declining by (\$1,831,561) or (11.88) percent. For information regarding compensated absences and other post-employment benefits, please see notes 1-L and 3-J, respectively.



County of El Paso, Texas Changes in Net Position						
	Governmental		Business-type		Total	
	Activities		Activities		FY2020	FY2019
	FY2020	FY2019	FY2020	FY2019		
Revenues:						
Program revenues:						
Charges for services	\$ 54,576,049	\$ 62,748,901	\$ 2,929,697	\$ 2,574,551	\$ 57,505,746	\$ 65,323,452
Operating grants and contributions	39,098,782	32,193,504	-	3,597,939	39,098,782	35,791,443
Capital grants and contributions	-	-	699,560	-	699,560	-
General revenues:						
Property taxes	216,085,201	190,200,410			216,085,201	190,200,410
Other taxes	64,391,119	63,391,177			64,391,119	63,391,177
Other	4,691,884	9,919,494	\$32,781	63,131	4,724,665	9,982,625
Total revenues	378,843,035	358,453,486	3,662,038	6,235,621	382,505,073	364,689,107
Expenses:						
General government	65,613,256	78,351,072			65,613,256	78,351,072
Administration of justice	80,900,932	80,611,348			80,900,932	80,611,348
Public safety	156,098,193	154,269,804			156,098,193	154,269,804
Health and welfare	23,712,099	13,018,853			23,712,099	13,018,853
Community services	9,913,237	2,987,082			9,913,237	2,987,082
Resource development	4,436,305	2,545,265			4,436,305	2,545,265
Culture and recreation	14,457,327	12,912,113			14,457,327	12,912,113
Public works	17,939,723	24,206,312			17,939,723	24,206,312
Interest on long-term debt	6,767,684	7,226,644			6,767,684	7,226,644
Enterprise fund			3,478,673	2,587,282	3,478,673	2,587,282
Total expenses	379,838,756	376,128,493	3,478,673	2,587,282	383,317,429	378,715,775
Increase (decrease) in net position before transfers	(995,721)	(17,675,007)	183,365	3,648,339	(812,356)	(14,026,668)
Transfers	(116,099)	(55,646)	(71,901)	55,646	(188,000)	-
Change in net position	(1,111,820)	(17,730,653)	111,464	3,703,985	(1,000,356)	(14,026,668)
Net position October 1	56,667,123	74,664,509	14,208,549	10,504,564	70,875,672	85,169,073
Prior period adjustment	224,134	(266,733)	-	-	224,134	(266,733)
Net position September 30	\$ 55,779,437	\$ 56,667,123	\$ 14,320,013	\$ 14,208,549	\$ 70,099,450	\$ 70,875,672

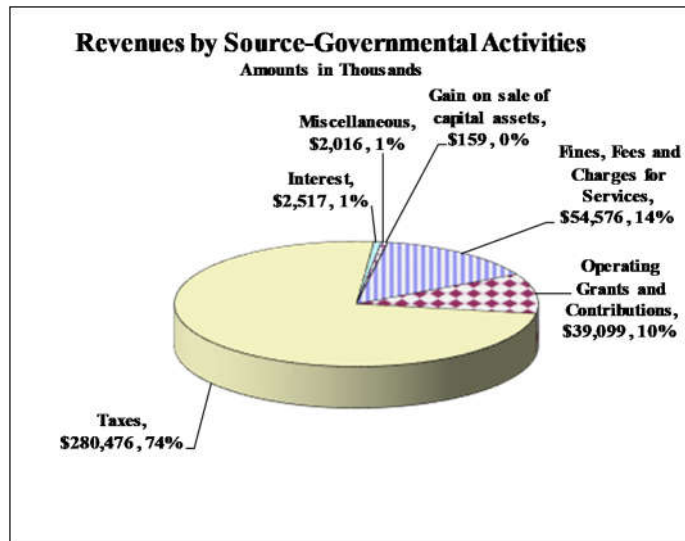
The decrease in the County's overall net position by (\$776,222) or (1.10) percent is due to the impacts of GASB 68 requiring government agencies to post actuarially projected net pension asset or liability tied directly to the fiscal year 2016 first year implementation which resulted in a corresponding fiscal year 2015 ending net position totaling (\$45,236,688) which in part rebounded in fiscal year 2016, declined in 2017, significantly rebounded in 2018, declined in 2019, and significantly rebounded in 2020. The current year decrease in net position was attributable to governmental activities totaling (\$887,686) and increase to business-type activities totaling \$111,464. Other factors impacting overall net position represent the degree to which expenses totaling \$383,317,429 outpaced revenues totaling \$382,505,073. Due to increased expenditures in health and welfare and community services due to the impact of COVID-19 on the residents of the County in comparison to the prior fiscal year, a reconciliation of expenses has been provided in the expense discussion section of this document in order to provide comparative information exclusive of the impact of pension expense.

Overall, revenues grew by \$17,815,966 or 4.89 percent mainly due to an increase in the maintenance and operations and debt service levies, growth in sales tax revenue and operating grants and contributions. Expenses increased by \$4,601,654 or 1.22 percent attributed for the most part by changes in health and welfare and community services due to the impact of COVID-19 on the residents of the County.

From here forward in the discussion, please note that the increases and decreases in entity-wide expenses in the various functions of County government are the result of a combination of financial impacts, such as depreciation expense, compensated absences, other post-employment benefits (OPEB), pension expense, allocation of profit/loss of the internal service funds back to departments and the conversion of capital outlays which are reflected at the entity-wide level as capital assets.

## Governmental Activities

Governmental activities during fiscal year 2020 resulted in a decrease in net position of (\$887,686) or (1.57) percent which represents (114.36) percent of the total decrease for the primary government. Comparative fiscal year 2020 and 2019 data relating to these changes is shown in the table on the prior page and is discussed below. Total revenues from governmental activities increased by \$20,389,549 or 5.69 percent over the previous year. Property taxes increased by \$25,884,791 or 13.61 percent; other taxes comprised of sales and uses taxes, hotel taxes, and mixed beverage alcohol taxes increased by \$999,942 or 1.58 percent. General revenues-other decreased by (\$5,227,610) or (52.70) percent. Operating grants and contributions increased by \$6,905,278 or 21.45 percent. Increases were offset by a decline in charges for services by (\$8,172,852) or (13.02) percent. The increase in property taxes is attributable to increases in existing taxable property values and growth in new properties added to the tax rolls and an increase to the tax rate. The Commissioners Court opted to raise the tax rate in fiscal year 2013 to \$0.408870 from \$0.361196 per \$100 of assessed valuation; in 2014 it was necessary to raise the rate to \$0.433125 and in 2015 thru 2018 it grew and remained at \$0.452694. In 2019, the Commissioners Court opted for the effective tax rate which resulted in a decline in the rate to \$0.447819. In 2020, Commissioners Court opted to increase the rate to the rollback rate of \$0.488997.

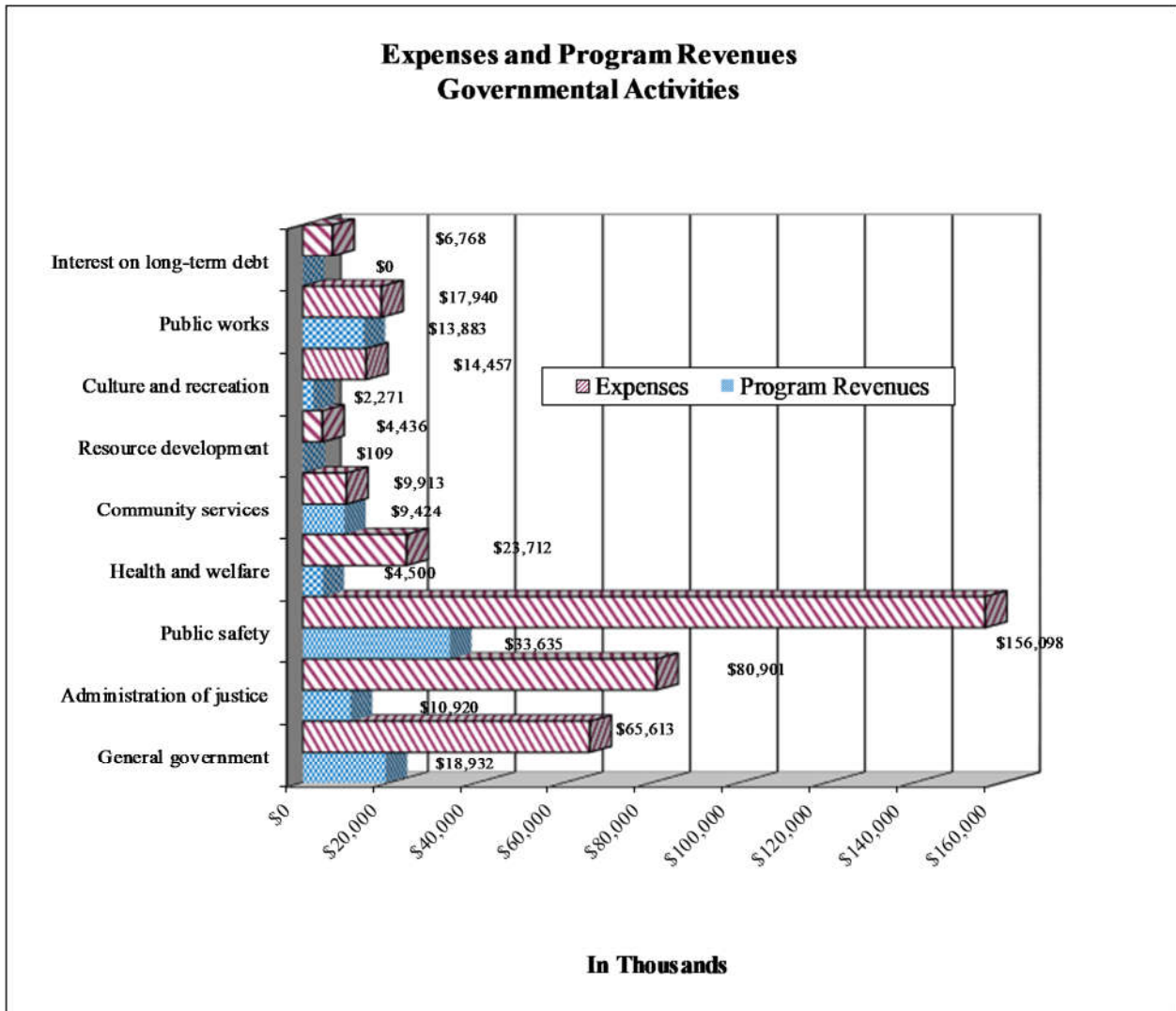


Expenses in governmental activities increased by \$3,710,263 or 0.99 percent and comprise 80.63 percent of the overall entity-wide increase of \$4,601,654. Increases occurred in health and welfare by \$10,693,246 or 82.14 percent, community services by \$6,926,155 or 231.87 percent, administration of justice by \$289,584 or 0.36 percent, public safety by \$1,828,389 or 1.19 percent, resource development by \$1,891,040 or 74.30 percent, culture and recreation by \$1,545,214 or 11.97 percent, and business-type activities by \$891,391 or 34.45 percent. Decreases were evident in areas such as in general government by (\$12,737,816) or (16.26) percent, interest on long-term debt by (\$458,960) or (6.35) percent, and public works by (\$6,266,589) or (25.89) percent. The significance of the fiscal year increases is mainly attributable to the County's response to COVID-19.

Changes mentioned previously within each of the functions above are the result of a combination of factors both at the fund level and more materially at the entity-wide level as explained in the discussion of the changes in the statement of net position. More specific information can be found in the fund level discussion. Factors affecting expenses that are recognized in governmental activities and not presented in the individual government funds can be found on Exhibits 3.1 and 4.1 of the basic financial statements.



In order to provide a more precise depiction of current year operations in comparison to the prior fiscal year, a reconciliation of expenses from the statement of activities has been provided exclusive of pension expense on the following page.

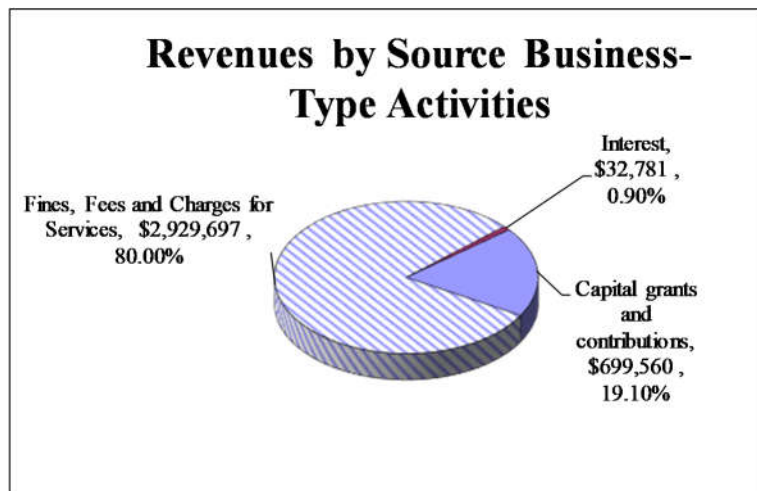


<b>County of El Paso, Texas</b>		
<b>Supplemental Information - Reconciliation of</b>		
<b>Expenses for Pension Expense in the Statement of</b>		
<b>Changes in Net Position</b>		
As of September 30,	Totals	
	2020	2019
<b>Expenses (Excluding Pension Expenses)</b>		
General government	\$64,565,698	\$74,929,697
Administration of justice	79,692,835	77,003,685
Public safety	153,180,919	146,098,913
Health and welfare	23,585,613	12,604,943
Community services	9,906,751	2,976,863
Resource development	4,411,981	2,483,945
Culture and recreation	14,347,057	12,559,523
Public works	17,811,612	23,777,067
Interest on long-term debt	6,767,684	7,226,644
Enterprise fund	3,483,451	2,583,919
<b>Total expenses</b>	<b>\$377,753,601</b>	<b>\$362,245,199</b>
<b>Pension Expense</b>		
General government	\$1,047,558	\$3,421,375
Administration of justice	1,208,097	3,607,663
Public safety	2,917,274	8,170,891
Health and welfare	126,486	413,910
Community services	6,486	10,219
Resource development	24,324	61,320
Culture and recreation	110,270	352,590
Public works	128,111	429,245
Interest on long-term debt		
Enterprise fund	(4,778)	3,363
<b>Total expenses</b>	<b>\$5,563,828</b>	<b>\$16,470,576</b>
<b>Expenses (Including Pension Expenses)</b>		
General government	\$65,613,256	\$78,351,072
Administration of justice	80,900,932	80,611,348
Public safety	156,098,193	154,269,804
Health and welfare	23,712,099	13,018,853
Community services	9,913,237	2,987,082
Resource development	4,436,305	2,545,265
Culture and recreation	14,457,327	12,912,113
Public works	17,939,723	24,206,312
Interest on long-term debt	6,767,684	7,226,644
Enterprise fund	3,478,673	2,587,282
<b>Total expenses</b>	<b>\$383,317,429</b>	<b>\$378,715,775</b>

### Business-type Activities

Business-type activities resulted in an increase in net position of \$111,464 or 0.78 percent and accounted for 14.36 percent of the total change in the primary government's net position. Comparative fiscal year 2020 and 2019 data relating to these changes is reflected on Exhibit 8 of this report.

Overall revenues decreased by (\$2,573,583) or (41.27) percent for a total of \$3,662,038. Charges for services increased by \$355,146 or 13.79 along with a decrease in other revenues by (\$30,350) or (48.07) percent due to a decrease in interest rates.

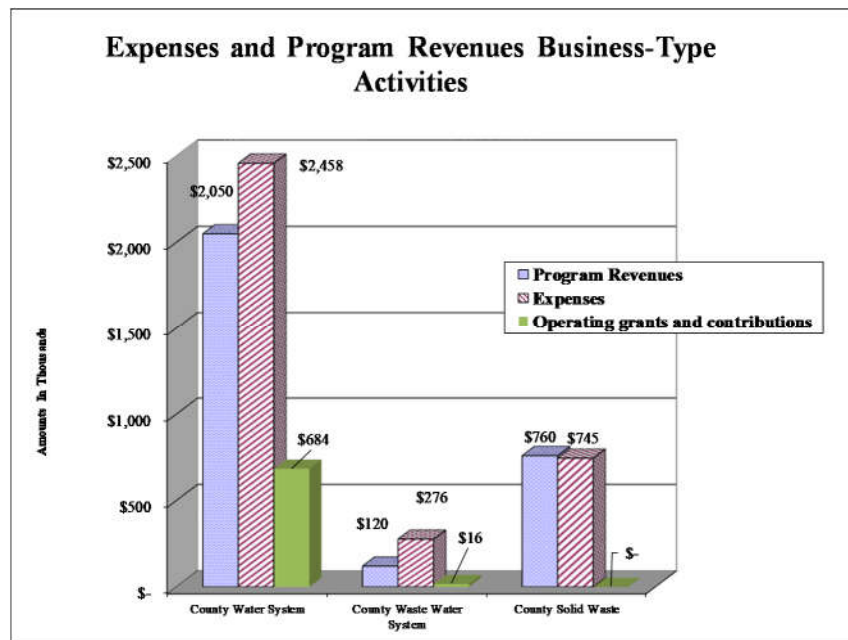


Expenses in this area totaled \$3,478,673, an increase of \$891,391 or 34.45 percent and is mainly related to water system operations.

### Financial Analysis of the Governmental Funds

#### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.



Beginning in fiscal year 2016, the Commissioners Court authorized significantly increasing the earmarking of unassigned fund balance as a component of subsequent fiscal year budgets by creating an emergency reserve which is over and above the amount needed to balance the subsequent fiscal year budget. It is noteworthy to clarify the significance of this change in the unassigned fund balance was first implemented in the fiscal year 2017 General Fund adopted budget and thereafter equal to 90 percent of the estimated unallocated fund balance reserves which grew to \$44,361,350 in fiscal year 2021. As stated in the County's Financial Policies, "Assignments will be made when necessary to utilize reserves to balance the proposed budget as needed or in the event of unforeseen circumstances that arise and require the expenditure of funds for which there was not an offsetting revenue source to account for the increase in unplanned appropriations, i.e. a catastrophic event."

In this regard, Local Government Code, Sec. 111.070 provides “The commissioners court may spend county funds only in strict compliance with the budget, except as provided by this section. Pursuant to section 111.070 (b) “...commissioners court may authorize an emergency expenditure as an amendment to the original budget only in a case of grave public necessity to meet an unusual and unforeseen condition that could not have been included in the original budget through the use of reasonably diligent thought and attention. If the court amends the original budget to meet an emergency, the court shall file a copy of its order amending the budget with the county clerk and the clerk shall attach the copy to the original budget.” Section 111.070 (c) states, “The commissioners court by order may: (1) amend the budget to transfer an amount budgeted for one item to another budgeted item without authorizing an emergency expenditure; or (2) designate the county budget officer or another officer or employee of the county who may, as appropriate and subject to conditions and directions provided by the court, amend the budget by transferring amounts budgeted for certain items to other budgeted items.”

Therefore, beginning with fiscal year 2017 and continuing through the fiscal year 2021 budget cycle, pursuant to the County’s Financial Policies, the Commissioners Court directed that a portion of the projected unassigned year-end fund balance be earmarked for unforeseen emergencies. This amount is to be placed as a line item in the budget after considering the unassigned amount used in balancing the subsequent fiscal year 2021 general fund operating budget, which totaled \$35.3 million, an increase of \$5.9 million or 20.20 percent above the prior designation of \$29.4 million. Based on the County Auditor’s fiscal year 2020 year-end fund balance projection and 2021 revenue estimate certifications, the Budget Officer recommended to the Commissioners Court to earmark \$35.3 million as a line item in the 2021 fiscal year general fund budget **to be used only in the unlikely event of an unforeseen emergency**. Note, these stabilization line items do not meet the criteria of restricted or committed funds and therefore designations to balance the ensuing fiscal year budget and earmarking of funds for unforeseen emergencies are required under GASB 54 to be reported as unassigned. As a result, the County ended fiscal year 2020 with the unassigned fund balance of \$89,676,586, an increase of \$572,733 or 0.64 percent of which \$35,297,805 is earmarked by the County for unforeseen emergencies. In comparison to the fiscal year 2019 amount of \$29,365,723, this earmarked amount increased by \$5,932,082 or 20.20 percent and leaves a residual unassigned fund balance not otherwise earmarked totaling \$10,017,431 or an increase of \$2,150,720 or 27.34 percent. The fiscal year 2020 assigned fund balance in the general fund was \$6,111,814, an increase of \$3,155,727 or 106.75 percent.

Based on the fiscal year 2020 unassigned fund balance not otherwise earmarked of \$10,017,431 plus the amount earmarked for unforeseen emergencies of \$35,297,805 totaling \$45,315,236, El Paso County stayed within its minimum target goal of 10-15 percent of its unassigned fund balance reserve with a ratio of 12.72 percent of the fiscal year 2021 adopted general fund budget of \$356,309,215 (\$391,607,020 including the \$35,297,805 earmarked for unforeseen emergencies).

At the end of the fiscal year, the County’s governmental funds reported combined ending fund balance of \$158,309,737, an increase of \$2,136,590 or 1.37 percent in comparison with the prior year. Unassigned fund balance constitutes \$89,676,586 or 56.65 percent of total fund balance, which typically represents the amount that is available for spending at the government's discretion. The remainder of fund balance is non-spendable, restricted, committed or assigned to indicate that it has already been earmarked. The majority of the restricted amount is attributable to capital projects, debt service, grants, and special revenue funds whose restrictions are stipulated by bond covenants, external resource providers or enabling legislation. The committed amount represents the Commissioners Court’s formal action to use the funds for capital improvements within the County. The assigned amount is attributable to funds set aside to cover outstanding encumbrances at year end and an amount to balance the 2021 fiscal year’s budget.

As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures or annual operating revenues. The Commissioners Court utilized unassigned reserves earmarked in balancing the fiscal year 2021 operating budget in order to cover an expenditure level that exceeded the corresponding estimated revenues certified in the budget by the County Auditor. In comparison to fiscal year 2020, the amount required to cover this budget gap decreased by (\$4,422,360) or (4.91) percent.

Grant funds ended the fiscal year with a fund balance of \$4,474,820, an increase of \$1,188,925 or 36.18 percent. This increase is attributed to a variety of factors such as residual unspent program income generated, local matching funds and interest earned approximating \$612,065, \$522,175 and \$54,685, respectively.

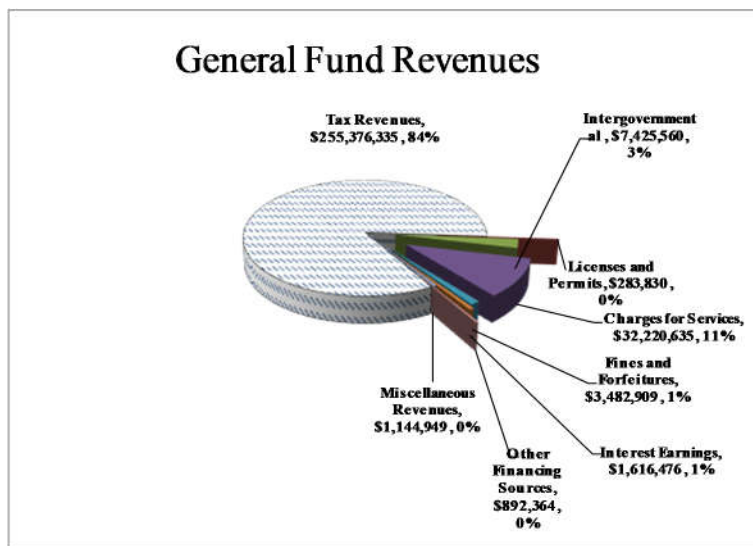
The Capital Projects 2012 reported as a major fund ended the fiscal year with a fund balance of \$16,286,511 and decreased by (\$4,504,627) or (21.67) percent due to the continuation and completion of projects which were covered with these funds. Additionally, non-major capital project funds ended the fiscal year with fund balance of \$10,639,725 and decreased by (\$792,829) or (6.94) percent due to continuation of projects.

The debt service fund ended the fiscal year with a fund balance of \$3,852,705, an increase of \$1,136,814 or 41.86 percent, mainly due to an increase in excess sales and use tax transferred into the debt service fund at fiscal year-end from the general fund as statutorily required.

The special revenue funds in the aggregate ended the year with a fund balance of \$27,255,983, an increase of \$1,381,439 or 5.34 percent compared to the previous year and is utilized to account for a variety of funds which are restricted as to their use.

### General Fund Trends

A myriad of factors contributed to the general fund's financial position. Factors included actual revenues and other financing sources over expenditures and other financing uses in the amount of \$3,662,752. Actual revenues before transfers in totaled \$301,550,694 an increase of \$17,055,251 or 5.99 percent over fiscal year 2019. Further analysis, as depicted on the chart on the next page, reflects that various revenues and other financing sources aggregated increases totaling

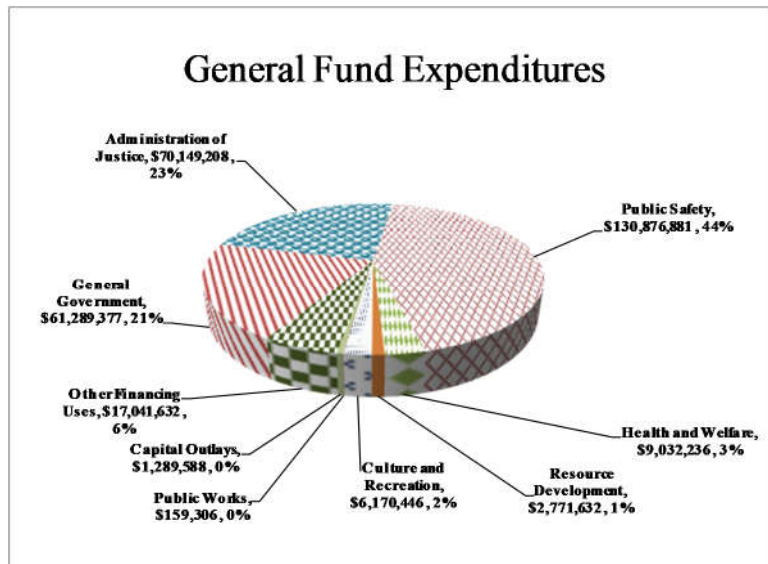


\$16,524,122. Increases were primarily due to an increase in the taxes category totaling \$25.3 million or 10.99 percent mainly due to the addition of new property values to the tax rolls and an increase in sales and use tax, and an increase in intergovernmental totaling \$314,928 or 4.43 percent. These increases netted with aggregate decreases totaling (\$9,079,992) which include areas such as charges for services totaling (\$5,644,500) or (14.91) percent, fines and forfeitures totaling (\$1,019,784) or (22.65) percent, interest totaling (\$1,418,504) or (46.74) percent, Miscellaneous totaling (\$464,660) or (28.87) percent, licenses and permits totaling (\$1,415) or (0.50) percent, and other financing sources totaling (\$531,129) or (37.31) percent.

General Fund Revenues	2020 Actuals	2019 Actuals	Amount Increase (Decrease) from FY2019	Percent Increase (Decrease)	2020 actual as a % of Total Revenues and Other Financing Sources
Tax Revenues	\$255,376,335	\$230,087,149	\$25,289,186	10.99%	84.43%
Licenses and Permits	283,830	285,245	(1,415)	-0.50%	0.09%
Intergovernmental	7,425,560	7,110,632	314,928	4.43%	2.46%
Charges for Services	32,220,635	37,865,135	(5,644,500)	-14.91%	10.65%
Fines and Forfeitures	3,482,909	4,502,693	(1,019,784)	-22.65%	1.16%
Interest Earnings	1,616,476	3,034,980	(1,418,504)	-46.74%	0.53%
Miscellaneous Revenues	1,144,949	1,609,609	(464,660)	-28.87%	0.38%
Other Financing Sources	892,364	1,423,493	(531,129)	-37.31%	0.30%
<b>Total revenues and other sources</b>	<b>\$302,443,058</b>	<b>\$285,918,936</b>	<b>\$16,524,122</b>	<b>5.78%</b>	<b>100.00%</b>

It is noteworthy to mention that various factors and actions by the County during the fiscal year had the effect of mitigating erosion of the fund balance and unspent budgeted amounts within the general fund. Emphasis and focus by the Commissioners Court, elected officials and department heads in fiscal year 2020 remained on efficient operations and cost saving measures. This included the continual monitoring of attrition, thorough evaluation and analysis of staffing resource requests and implementation of reorganization of staffing resources consistent with the County’s fiscal policies and procedures.

Comparison of the general fund appropriations including carryforward appropriations reflects an increase in fiscal year 2020 of \$28,269,766 or 8.02 percent over fiscal year 2019 total budget of \$352,607,989. As depicted in the chart on the next page, actual expenditures and transfers-out in fiscal year 2020 increased by \$18,437,908 or 6.58 percent bringing the total of general fund expenditures and transfers out to \$298,780,306.



This moderate overall growth of over \$18 million was mainly attributed to strategic plan goal funding and other initiatives included in the budget total. Increases overall aggregated \$18,437,908 and were experienced in all areas as detailed in the General Fund Expenditures table below.

<b>General Fund Expenditures</b>	<b>2020 Actuals</b>	<b>2019 Actuals</b>	<b>Amount Increase (Decrease) from FY2019</b>	<b>Percent Increase (Decrease)</b>	<b>2020 actual as a % of Total Expenditures and Other Financing Uses</b>
General Government	\$61,289,377	\$59,707,718	\$1,581,659	2.65%	20.52%
Administration of Justice	70,149,208	68,390,120	1,759,088	2.57%	23.48%
Public Safety	130,876,881	124,118,996	6,757,885	5.44%	43.80%
Health and Welfare	9,032,236	8,409,534	622,702	7.40%	3.02%
Resource Development	2,771,632	2,141,007	630,625	29.45%	0.93%
Culture and Recreation	6,170,446	6,410,282	(239,836)	-3.74%	2.07%
Public Works	159,306	291,868	(132,562)	-45.42%	0.05%
Capital Outlays	1,289,588	1,885,163	(595,575)	-31.59%	0.43%
Other Financing Uses	17,041,632	8,987,710	8,053,922	89.61%	5.70%
<b>Total Expenditures (Uses)</b>	<b>\$298,780,306</b>	<b>\$280,342,398</b>	<b>\$18,437,908</b>	<b>6.58%</b>	<b>100.00%</b>

Further analysis depicts a significant increase in resource development for economic development and moderate increases in areas such as general government which included affected departments such as family and community services, county administration, and county elections. These increases were offset by decreases in other general government departments. Administration of justice saw increases in 346<sup>th</sup> district court, county attorney -UMC-legal, criminal law magistrate court, and probate court, which were offset by decreases in other departments. Public safety saw increases in juvenile probation department, constable precincts 2, 4, and 7, and emergency management, which were offset by decreases in other departments. Health and welfare saw increases in sheriff animal control, sewer line inspection, and county health.

Note, some of the increases and decreases mentioned above relate to continual assessment and restructuring of departments under the Commissioners Court and direction of the county administrator and have a netting effect for which further analysis is needed.

### **General Fund Budgetary Highlights**

The fiscal year 2020 adopted budget of \$380,877,755 was decreased by (\$7,631) during the fiscal year and did not increase during the fiscal year other than for carryover appropriations totaling \$2,750,094 bringing the amended budget total to \$383,620,218. This budget included \$34,909,987 of fund balance reserves to balance the fiscal year 2020 budget gap of appropriations in excess of estimated revenues and \$29,365,723 designated for unforeseen emergencies but unassigned.

### **General Fund Budgetary Variance Highlights**

Analysis of budget to actual trends in Exhibit 5 depicts actual revenues and sources combined were \$2,734,028 or 0.91 percent more than estimates and occurred with areas experiencing positive variance increases such as in property taxes of \$4,435,893 or 2.33 percent, sales taxes of \$4,093,588 or 8.35 percent, motor vehicle sales tax totaling \$290,725 or 5.41 percent, and intergovernmental of \$680,154 or 10.08 percent. Offsetting unfavorable variances included areas such as fines and forfeitures totaling (\$1,560,441) or (30.94) percent, licenses and permits of (\$3,170) or (1.11) percent, charges for services of (\$3,312,758) or (9.32) percent, interest of (\$905,024) or (35.89) percent, miscellaneous revenues of (\$79,751) or (6.51) percent, mixed beverage of (\$656,557) or (24.78) percent, and bingo totaling (\$4,578) or (15.79) percent.



Favorable appropriation variances were experienced in all functions of the County's general fund as the Commissioners Court and County departments remained frugal and the Court continued its cost containment/reduction policies such as monitoring staffing vacancies and instituting reorganization and restructuring of departments, no appropriation transfers between categories of personnel, operating and capital without sufficient justification for approval by the Court and encouraging efficiencies in business practices.

Overall favorable expenditures and transfers out appropriation variances totaled \$49,483,642 (for discussion purposes, the overall variance totaled \$84,781,447 or 22.10 of total appropriations less the Court's \$35,297,805 designation for emergencies discussed earlier in this document) which represents 9.20 percent of the adopted general fund budget with carryover. The most significant favorable variances were experienced in the areas of general government, administration of justice, public safety, and resource development which totaled \$54,204,737, \$4,108,002, \$4,947,125 and \$5,913,051 or 63.93, 4.85, 5.84, and 6.97 percent of the total overall appropriation variances respectively. The majority of these variances, in general government related to appropriations in the general and administrative account totaling \$44.9 million or 83.47 percent, mainly attributable to the \$35,297,805 reserve for emergencies and other various contingencies which totaled \$9,562,092 allocated to areas such as personnel and benefits, maintenance of operating, professional services, judicial legal fees and capital contingency accounts for which expenditure trends required only partial appropriation transfers. The second significant increase in this area related to the information technology department totaling \$4.0 million or 26.88 percent. In the area of public safety the majority of the variance of \$4.9 million or 5.84 percent related to the Sheriff's Department totaling \$3.6 million mainly due to continued efforts of cost savings relating to operation of the County's Downtown Jail and Eastside Jail Annex facilities as well as the Juvenile Probation Departments which totaled \$972,273 or 5.80 percent, emergency management totaling \$150,000 or 100.00 percent and Courthouse security totaling \$81,004 or 6.10 percent. In the area of resource development the majority of the \$5.9 million variance is mainly due to the economic development of \$5,289,668 or 80.00 percent. Another significant variance was attributable to the area of administration of justice totaling \$4,108,002 or 5.53 percent of which the most significant change occurred in the council of judges administration totaling \$1,727,085 or 19.60 percent, district attorney totaling \$543,706 or 2.96 percent, public defender totaling \$870,386 or 9.46 percent just to name a few. Favorable variances overall included unspent personnel and fringe benefit appropriations throughout the budget because of continued due diligence oversight of the County's hiring policy and other departmental cost saving initiatives. In regard to operating appropriations, the favorable variance was mainly due to employees teleworking resulting in reduced use of operating and contingency funds under the control of the Commissioners Court and collaborative efforts of elected officials and department heads. Capital outlays also had a favorable variance of \$12,548,300 or 90.68 percent, due to departments not spending on certain capital outlays while employees are teleworking. The appropriation variance for transfers-out totaled \$1,170,609 or 6.43 percent related to excess grant matching funds to secure state and federal grant funding which expenditures were less than anticipated.



## Capital Asset and Debt Administration

El Paso County, Texas						
Summary of Capital Assets (Net of Depreciation)						
Categories	Governmental Activities		Business-type Activities		Totals	
	2020	2019	2020	2019	2020	2019
Land	\$18,853,900	\$17,962,933	\$19,770	\$19,770	\$18,873,670	\$17,982,703
Easements	110,000	110,000			110,000	110,000
Artwork	56,255	56,255			56,255	56,255
Buildings	131,281,405	138,707,308			131,281,405	138,707,308
Improvements	14,199,267	14,424,326			14,199,267	14,424,326
Equipment	16,183,889	16,172,730	143,146		16,327,035	16,172,730
Furniture and Fixtures	385,971	431,017			385,971	431,017
Infrastructure	7,236,590	7,039,412	12,986,747	13,530,343	20,223,337	20,569,755
Vehicles	8,099,916	8,237,760	9,658	12,232	8,109,574	8,249,992
Roads	23,891,537	25,884,125			23,891,537	25,884,125
Bridges and culverts	6,044,526	6,301,951			6,044,526	6,301,951
Leased equipment	124,858	150,778			124,858	150,778
IT Systems in progress	3,323,088	2,664,194			3,323,088	2,664,194
Construction in progress	6,063,673	1,485,137	1,738,500		7,802,173	1,485,137
Total assets	\$235,854,875	\$239,627,926	\$14,897,821	\$13,562,345	\$250,752,696	\$253,190,271

### Capital assets

The County's capital assets for governmental and business type activities as of September 30, 2020, amounted to \$250,752,696 net of accumulated depreciation. This investment in capital assets includes land, easements, artwork, buildings, improvements, equipment, vehicles, roads, bridges, leased equipment, and IT systems and construction in progress. The total change in the County's capital assets for the current fiscal year was a net decrease of (\$2,437,475) or (0.96) percent, comprised of an decrease of (\$3,772,951) or (1.57) percent in governmental activities and an increase of \$1,335,476 or 9.85 percent in the business-type activities.

During fiscal year 2020, some of the ongoing projects funded with the debt issued in previous fiscal years are Fabens Airport Facility Renovations, Courthouse/Parking Garage Elevator Renovations, Employee Fitness Center, Courthouse Walkways and Sidewalk, Central ID Access and Security Controls, El Paso Stormwater Improvement, John Hayes Street Extension, O.T Smith Hike and Bike Trail, Tornillo Sidewalk, Bus Shelter, Tornillo Shared Used Path, Tornillo Guadalupe POE Bridge, Medical Examiners HVAC Renovations, Courthouse Air Volume Improvements, ITD Infrastructure and Forest Migration Project, and Sheriff's I Leads to WebRMS Upgrade. Additional information on the County's capital assets can be found in note 3-C and Exhibits G1- G3.

## Long-term Debt

<b>El Paso County's Outstanding Debt</b>						
<b>Type of Debt</b>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
General obligation bonds	\$133,890,000	\$140,715,000			\$133,890,000	\$ 140,715,000
Certificates of obligation	12,180,000	17,905,000	\$1,293,000	\$1,314,000	13,473,000	19,219,000
SIB Loan	4,041,146	4,339,483			4,041,146	4,339,483
Revenue bonds			1,402,000	1,446,000	1,402,000	1,446,000
<b>Total</b>	<b>\$150,111,146</b>	<b>\$162,959,483</b>	<b>\$2,695,000</b>	<b>\$2,760,000</b>	<b>\$152,806,146</b>	<b>\$ 165,719,483</b>

At the end of the fiscal year, the County had total bonded debt outstanding of \$152,806,146 as reflected above. Of this amount, \$150,111,146 was governmental activity debt and \$1,293,000 business activity debt backed by the full faith and credit of the government. The remainder of the County's debt of \$1,402,000 represents revenue bonds secured solely by specified revenue sources. During the current fiscal year the County's total debt decreased by (\$12,913,337) or (7.79) percent due to the payment of principal on the debt.

On October 13, 2020, Moody's reaffirmed El Paso County's rating of Aa2 and referred to the County's very strong credit position and its Aa2 rating being equivalent to the median rating of Aa2 for US counties. The key credit factors include a solid financial position, a low debt burden, an extensive tax base, but an unfavorably high pension liability and a somewhat weak wealth and income profile.

On August 27, 2020 Fitch ratings reaffirmed El Paso County's rating of AA and outlook stable. This rating is underpinned by the County's highest level of demonstrated and anticipated operating financial resilience through a typical economic cycle. Fitch views the County as retaining solid revenue growth prospects, high revenue raising ability, and sound expenditure flexibility, carrying costs are expected to remain moderate. Fitch expects the County's long-term debt burden will also remain moderate. A state law reducing local government's ability to increase property taxes does not alter the County's fundamental credit profile. The combination of a solid revenue framework and expenditure flexibility, as well as a historically strong and stable reserve cushion leaves El Paso County well positioned to address challenges posed by periodic economic downturns. The County has demonstrated a commitment to prudent budgetary practices and mid-year adjustments when pressure arises. Fitch expects the County will maintain the highest level of financial resilience.

This optimistic outlook is based on the actions exhibited by the Commissioners Court in establishing expenditure controls in fiscal years 2009 through 2013 and moderate expenditure growth in 2015, negative expenditures growth in 2016 and resumed moderate growth in 2017, 2018, 2019, and 2020. Assuming the local economy continues to remain stable, future outlook remains positive based on the premise that trends in revenue will remain stable but revenue enhancements may be warranted if the growth in expenditures over the next few fiscal years outpaces revenues to a point of substantially depleting fund balance reserves. Maintaining an equitable budget balancing strategy should support the County's revenues and expenditures staying relatively in alignment for the future. Furthermore, future gains of budgetary alignment will be dependent upon the actions of the Commissioners Court, statutory mandates imposed by the State and the impact of economic conditions in the El Paso region. More detailed information on the County's indebtedness may be found in note 3-F.

## Economic Factors and Next Year's Budgets and Rates

- According to the Texas Labor Market Review, as of September 2020 the statewide unemployment rate was 8.0 percent in September 2020. In comparison, at the same time last year the rate was 3.4 percent. El Paso's unemployment rate for September 2020 was 8.7 percent in comparison to 3.7 percent in September 2019. The key factor to this increase in unemployment is the COVID-19 pandemic that shut down the economy in March 2020 through the end of the year into March 2021 when statewide restrictions were lifted.
- Over the past fiscal year, between September 2019 and September 2020, El Paso's employment declined by 5 percent and lost 15,300 jobs. This is indicative of the impacts of the COVID-19 pandemic and related stay home orders and business restrictions of social distancing negatively impacting local businesses and overwhelmed hospitals. Further details are delineated in the El Paso MSA Employment by Industry table in the transmittal letter to this report.
- El Paso's cultural and business ties as a border region with Mexico, along with the passage of United States Mexico Canada Agreement (USMCA) drive its economy. The continued attraction of El Paso County as a favorable business environment, coupled with continued moderately low interest rates, continues to stimulate local construction activity.
- Assessed property values have averaged approximately 2.50 percent growth over the past five years.
- For fiscal year 2011 the tax rate was set at \$0.363403 and decreased to \$0.361196 per \$100 of assessed valuation in 2012 as a result of increased property valuations and the addition of new property to the tax base. The tax rate was increased to \$0.408870 in fiscal year 2013, and to \$0.433125 in 2014 and increased to \$0.452694 in 2015 and remained the same thru 2018, then decreased to \$0.447819 in 2019, and increased to \$0.488997 in 2020. The tax rate was increased most significantly due to increase in the I&S tax rate for the repayment of the 2012 bond issue and due to a capital policy change to fund short-term capital outlays from the maintenance and operations tax rate equal to one penny rather than thru the issuance of debt. The 2020 increase in the tax rate was to fund the County's strategic plan goals and other initiatives that increased the budget total by over \$18 million. Some of the major projects include; \$5.4 million to fund 64 percent of the recurring capital equipment needs, \$2 million for rural transit expansion, \$1.3 million for growing mobility project needs, \$3 million in storm water to bring the total allocation to just over \$10 million, \$4.2 million to annual paving program and transferred to the Road and Bridge Fund, and \$3 million to the economic impact fund to stimulate economic development and job growth.
- The overall fund balance of the general fund experienced stabilization and growth between fiscal years 2011 and 2015, increasing approximately \$14 million or 42.95 percent in fiscal year 2011, slight growth by \$3.7 million in fiscal year 2012, marginally declining by (\$446,881) or (.89) percent in 2013, increasing by \$1,087,654 or 2.18 percent in 2014, substantially growing by \$9,861,241 in fiscal year 2015, \$14,802,194 in 2016, \$7,498,084 in 2017, \$3,435,530 in 2018, \$5,563,671 in 2019 and \$3,726,868 in 2020.
- Sales and use tax revenues grew in 2010 after a decline in 2009 and continued to reflect positive growth through fiscal year 2020 and surprisingly in spite of the COVID-19 pandemic. In 2020, sales and use tax revenues exceeded \$52 million for the first time while in the middle of an economic disruption due to the pandemic and has continued to show growth into fiscal year 2021. On a positive note, inflationary trends in the region have continued trending favorably compared to the national levels.
- The Commissioners Court will continued its focus of containing general fund expenditure growth while enhancing revenue growth in order to keep up with inflation.

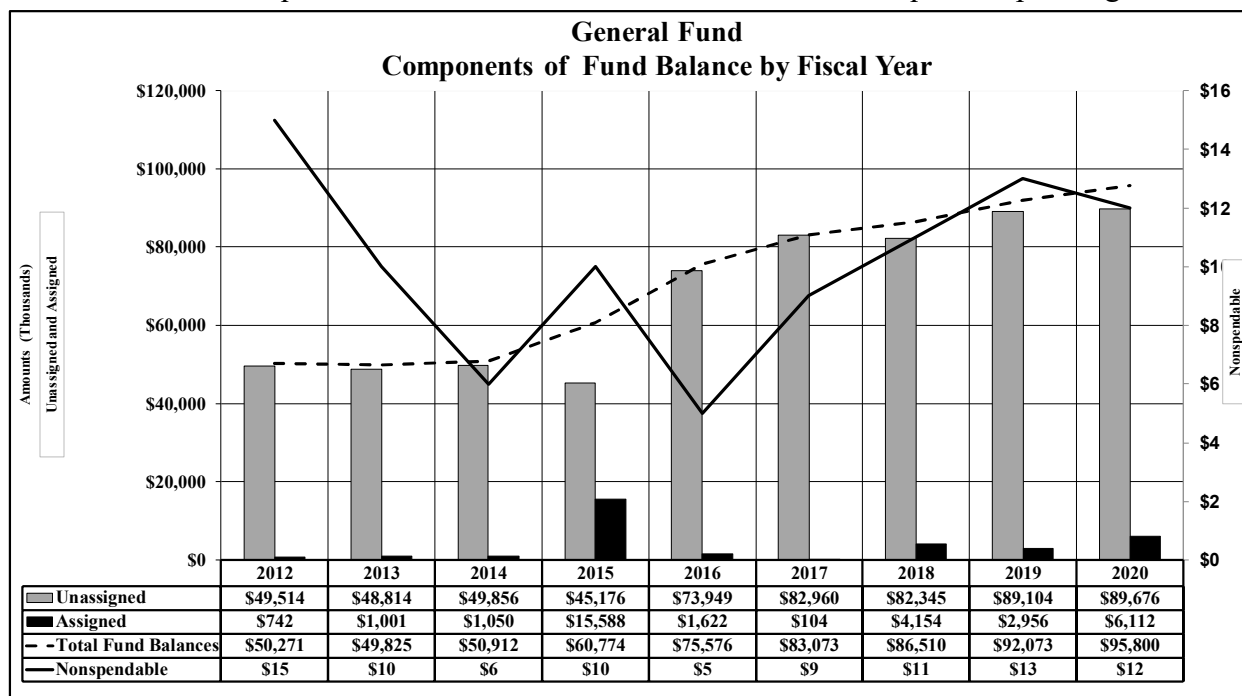
All of these factors were considered in preparing the County's budget for the 2021 fiscal year.

The focus of the County remains on conservative fiscal management while addressing public service needs and State mandates. As of September 30, 2020, the Federal Funds rate was zero to 0.25 percent. Interest for the twelve months ended September 2020 was \$2,550,113, down \$2,262,886 or 47.02 percent when compared to \$4,812,999 in the prior fiscal year, due mainly to a decrease in interest rates.

Unquestionably, the County faces continued challenges associated with meeting the steadily increasing demands for additional services and infrastructures for its rapid growth. The Commissioners Court members will continue to evaluate and analyze ways to streamline the County’s operations by consolidating activities internally and with other governmental entities and downsizing, wherever possible, to achieve maximum cost effectiveness for the taxpayers. To date, inter-local governmental agreements have been the most popular method for consolidating activities with other governmental entities.

For the future, it is anticipated that in fiscal year 2021, the Court will continue to face funding challenges. Some of these challenges will include identification of new sources or increases to revenues through aggressive collection efforts of amounts due to the County and possible shifting of financial funding for responsibilities shifted from the State to the County. Other challenges include public health and welfare, public safety and culture and recreation in response to community needs. Healthcare benefit costs for County employees and retirees due to the trend of increasing health care costs, County workforce wages and fringe benefits and continuation of contractual collective bargaining salary adjustments for the Sheriff’s Department remain major concerns. Further challenges facing the Court in the future are the increasing space needs, inflation and various other funding mandates placed upon the County as it continues to grow.

At its discretion, the Court will continue to utilize some amount of fund balance, which is healthy in the sense that it keeps the County from building up excessive reserves and reduces a future burden on taxpayers. The Court increased its use of fund balance in the fiscal year 2020 budget by \$42,666,114 compared to the amount used in fiscal year 2019. County government will continually strive to effectuate steady increases in revenue while costs are on the rise. In terms of overall financial condition, the County’s present financial position remains strong similar to most communities across the nation and will require that the Commissioners Court continue their focus on ensuring revenues and expenditures remain in alignment, while continually assessing the maintenance of adequate reserves at a minimum of no less than first quarter operating costs.



The graph above depicts how the general fund's fund balances have increased or decreased over a period of years.

Although it is healthy to utilize some amount of fund balance to balance a subsequent fiscal year budget and current designations are utilized to ensure statutory compliance of a balanced budget, caution should be exercised not to become dependent upon fund balance to support future expenditure growth in order to assure maintenance of reasonable fund balance reserves in accordance with County financial policies. Emphasis must be placed on generating adequate operational revenues to meet planned operational expenditures and it is paramount to maintaining sound financial stability and maintenance of realistic fund balance reserves. Departments will be challenged with continually assessing possible increased efficiencies in order to operate within their budgets. In order to maintain the County's favorable financial condition, more than ever, monitoring of expenditures will continue to be vital in forecasting budget inadequacies and identifying potential excesses.

On March 13, 2020, the County along with the State of Texas and the United States declared an emergency in response to the COVID-19 virus pandemic. For more details on this evolving pandemic and its potential impacts to the County see note 3U in the notes to the financial statements and the County's website. <http://www.epcounty.com/>

The fiscal year 2021 overall budget adopted by the County totaled \$475,184,978, a net increase of \$10.8 million or 2.32 percent in comparison to the fiscal year 2020 adopted budget as amended. The budget preparation function is currently performed by the Budget and Fiscal Policy Department which was created during fiscal year 2015. This department participates in the Government Finance Officers Association's Budget Presentation Award Program and the formal adopted budgets can be found on the County's web page as reflected below. <http://www.epcounty.com/budget/currentbudget.htm>

This financial report is designed to provide a general overview of the County's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the El Paso County Auditor, 800 East Overland Avenue, Room 406, El Paso, Texas, 79901. This report can also be accessed through the County's web page as reflected below. <http://www.epcounty.com/auditor/publications/cafr.html>

## **BASIC FINANCIAL STATEMENTS**

County of El Paso, Texas  
Statement of Net Position  
September 30, 2020

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Cash and cash equivalents	\$191,816,388	\$2,413,290	\$194,229,678	\$200,727,849
Receivables (net of allowance for uncollectible)	43,659,988	174,773	43,834,761	63,971,314
Inventories	11,593		11,593	15,829,000
Prepaid				15,084,645
Restricted assets:				
Temporarily restricted:				
Cash and cash equivalents		304,867	304,867	
Properties held for sale	71,900		71,900	
Other assets				15,809,625
Net pension asset				60,285
Capital Assets (net of accumulated depreciation):				
Land	18,853,900	19,770	18,873,670	27,934,742
Easements	110,000		110,000	
Artwork	56,255		56,255	
Buildings	131,281,405		131,281,405	339,705,094
Improvements	14,199,367		14,199,367	
Equipment	16,183,889	143,146	16,327,035	2,932,616
Furniture and fixtures	385,971		385,971	79,985,000
Infrastructure	7,236,590	12,986,747	20,223,337	
Vehicles	8,099,916	9,658	8,109,574	3,275,102
Roads	23,891,537		23,891,537	
Bridges and culverts	6,044,526		6,044,526	
Leased equipment	124,858		124,858	
Construction in progress	9,386,761	1,738,500	11,125,261	7,789,000
Total assets	471,414,844	17,790,751	489,205,595	773,104,272
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Bond refunding	3,170,272		3,170,272	12,589,000
Goodwill				2,888,000
OPEB	12,011,451	8,052	12,019,503	271,000
Pensions	31,555,629	65,802	31,621,431	14,777,148
Total deferred outflows of resources	46,737,352	73,854	46,811,206	30,525,148
<b>LIABILITIES</b>				
Vouchers payable	15,559,025	412,493	15,971,518	125,587,515
Retainage payable	731,544	86,925	818,469	
Claims payable	1,579,955		1,579,955	
Payroll liabilities	7,283,554	3,570	7,287,124	29,585
Due to others	203,426	129,550	332,976	
Due to other units	1,292,146		1,292,146	
Due to other governments	147,881	18,433	166,314	
Unearned revenue	23,484,420		23,484,420	
Accrued interest payable	782,385	10,662	793,047	222,521
Noncurrent liabilities:				
Due within one year				
Bonds	15,057,545	65,000	15,122,545	10,398,000
Notes				1,914,860
SIB Loan	303,856		303,856	
Capital leases	49,495		49,495	137,700
Self-insured obligations				3,359,000
Due to third party payers				321,000
Claims and judgments	4,464,418		4,464,418	
Contingent liabilities	1,141,250		1,141,250	
Compensated Absences	13,588,258		13,588,258	
Provider Relief Fund received in advance				62,949,000
Medicare Advance Payments				7,500,000
Due in more than one year				
Bonds	147,301,546	2,630,000	149,931,546	353,953,000
Notes				16,716,874
SIB Loan	3,737,290		3,737,290	
Capital leases	63,114		63,114	196,098
Self-insured obligations				548,000
Contingent liabilities	1,952,500		1,952,500	
Compensated absences	22,515,253		22,515,253	
Net pension Liability	108,640,566	62,950	108,703,516	38,141,960
Total OPEB liability	48,876,512	30,227	48,906,739	1,688,000
Provider Relief Fund received in advance				22,625,000
Other long term liabilities				1,236,000
Total liabilities	418,755,939	3,449,810	422,205,749	647,524,113
<b>DEFERRED INFLOWS OF RESOURCES</b>				
OPEB	11,880,424	16,737	11,897,161	467,000
Pensions	31,534,168	78,045	31,612,213	10,319,856
Bond refunding	202,228		202,228	
Total deferred inflows of resources	43,616,820	94,782	43,711,602	10,786,856
<b>NET POSITION</b>				
Net investment in capital assets	92,586,019	12,202,821	104,788,840	104,928,798
Restricted for:				
Capital projects	10,691,536		10,691,536	
Grants	4,474,820		4,474,820	
Legislative	27,255,983		27,255,983	
Debt service	3,070,320	50,253	3,120,573	6,415,000
Enterprise fund		861,872	861,872	
Health care				2,274,000
Unrestricted	(82,299,241)	1,205,067	(81,094,174)	31,700,653
Total net position	\$55,779,437	\$14,320,013	\$70,099,450	\$145,318,451

The notes to the financial statements are an integral part of this statement.

County of El Paso, Texas  
Statement of Activities  
For the Year Ended September 30, 2020

Functions/Programs	Expenses	Program Revenues			Net (expense) Revenue and Changes in Net Position			Component Units
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	
<b>Primary government:</b>								
Governmental Activities:								
General government	\$65,613,256	\$13,100,414	\$5,832,003		(\$46,680,839)		(\$46,680,839)	
Administration of justice	80,900,932	4,444,582	6,475,072		(69,981,278)		(69,981,278)	
Public safety	156,098,193	21,010,497	12,624,707		(122,462,989)		(122,462,989)	
Health and welfare	23,712,099	55,926	4,444,177		(19,211,996)		(19,211,996)	
Community services	9,913,237		9,424,163		(489,074)		(489,074)	
Resource development	4,436,305	94,208	15,067		(4,327,030)		(4,327,030)	
Culture and recreation	14,457,327	2,271,092	152		(12,186,083)		(12,186,083)	
Public works	17,939,723	13,599,330	283,441		(4,056,952)		(4,056,952)	
Interest on long-term debt	6,767,684				(6,767,684)		(6,767,684)	
Total governmental activities	<u>379,838,756</u>	<u>54,576,049</u>	<u>39,098,782</u>		<u>(286,163,925)</u>		<u>(286,163,925)</u>	
Business-type activities:								
County Water System	2,458,349	2,049,761		683,690		\$275,102	275,102	
County Waste Water System	275,710	120,312		15,870		(139,528)	(139,528)	
County Solid Waste	744,614	759,624				15,010	15,010	
Total business-type activities	<u>3,478,673</u>	<u>2,929,697</u>		<u>699,560</u>		<u>150,584</u>	<u>150,584</u>	
Total primary government	<u>\$383,317,429</u>	<u>\$57,505,746</u>	<u>\$39,098,782</u>	<u>\$699,560</u>	<u>(\$286,163,925)</u>	<u>\$150,584</u>	<u>(\$286,013,341)</u>	
<b>Component units:</b>								
Hospital district	\$852,415,000	\$518,353,000	\$251,124,000				(\$82,938,000)	
Emergency Services District 1	3,086,899	737,582	68,041				(2,281,276)	
Emergency Services District 2	5,667,319	290,394	21,356				(5,355,569)	
Total component units	<u>\$861,169,218</u>	<u>\$519,380,976</u>	<u>\$251,213,397</u>				<u>(\$90,574,845)</u>	
General revenues:								
Taxes:								
Property					\$216,085,201		\$216,085,201	\$129,665,523
Hotel/Motel					3,613,941		3,613,941	
Sales					53,093,588		53,093,588	3,663,969
Motor vehicle sales tax					5,665,725		5,665,725	
Bingo					24,422		24,422	
Mixed beverage					1,993,443		1,993,443	
Interest					2,517,332	\$32,781	2,550,113	790,100
Miscellaneous					2,015,898		2,015,898	(9,482,237)
Gain on sale of capital assets					158,654		158,654	
Transfers					(116,099)	(71,901)	(188,000)	
Total general revenues and transfers					<u>285,052,105</u>	<u>(39,120)</u>	<u>285,012,985</u>	<u>124,637,355</u>
Change in net position					(1,111,820)	111,464	(1,000,356)	34,062,510
Net position - beginning					56,667,123	14,208,549	70,875,672	111,255,941
Prior period adjustment					224,134		224,134	
Net position - ending					<u>\$55,779,437</u>	<u>\$14,320,013</u>	<u>\$70,099,450</u>	<u>\$145,318,451</u>

The notes to the financial statements are an integral part of this statement.



**County of El Paso, Texas**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2020**

	General	Special Revenue Grants	County Capital Projects 2012	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$100,810,537	\$25,670,189	\$16,766,764	\$46,246,517	\$189,494,007
Receivables (net of allowances for uncollectible):					
Taxes	25,227,356				25,227,356
Accounts	10,233,807	5,354,803	113,608	554,230	16,256,448
Due from other funds	190,000	2,588,244			2,778,244
Properties held for sale	71,900				71,900
Inventory of supplies	11,593				11,593
Total assets	<u>\$136,545,193</u>	<u>\$33,613,236</u>	<u>\$16,880,372</u>	<u>\$46,800,747</u>	<u>\$233,839,548</u>
<b>Liabilities and fund balances</b>					
Liabilities:					
Vouchers payable	\$8,248,956	\$2,696,688	\$267,054	\$4,346,327	\$15,559,025
Retainage Payable	10,567	28,802	326,807	365,368	731,544
Payroll liability	6,699,028	390,698		191,733	7,281,459
Due to others	79,588			121,712	201,300
Due to other funds	40,000	2,588,244			2,628,244
Due to other units	1,292,146				1,292,146
Due to other governments	120,687			27,194	147,881
Unearned revenue	50,436	23,433,984			23,484,420
Total liabilities	<u>16,541,408</u>	<u>29,138,416</u>	<u>593,861</u>	<u>5,052,334</u>	<u>51,326,019</u>
Deferred inflows of resources					
Unavailable revenue- property taxes	24,203,792				24,203,792
Total deferred inflows of resources	<u>24,203,792</u>				<u>24,203,792</u>
Fund Balances:					
Nonspendable:					
Inventory	11,593				11,593
Restricted:					
Temporary budgetary stabilization				20,471,911	20,471,911
Building construction/renovation			11,311,701	1,100,667	12,412,368
Bridge construction			2,766,334		2,766,334
General assistance				553,106	553,106
Parks				593,432	593,432
Public safety				472,434	472,434
Records management				875,657	875,657
Road construction/maintenance				2,666,820	2,666,820
Software/IT improvements			701,359	137,091	838,450
Equipment			343,381		343,381
Debt service				3,852,705	3,852,705
Other purposes		4,474,820		2,216,055	6,690,875
Committed:					
Capital projects				4,815,972	4,815,972
Assigned:					
Imprest and change funds	102,909				102,909
Other purposes	6,008,905		1,163,736	3,992,563	11,165,204
Unassigned	89,676,586				89,676,586
Total fund balances	<u>95,799,993</u>	<u>4,474,820</u>	<u>16,286,511</u>	<u>41,748,413</u>	<u>158,309,737</u>
Total liabilities, deferred inflows, and fund balances	<u>\$136,545,193</u>	<u>\$33,613,236</u>	<u>\$16,880,372</u>	<u>\$46,800,747</u>	<u>\$233,839,548</u>

The notes to the financial statements are an integral part of this statement.

**El Paso County, Texas**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**to the Statement of Net Position**  
**September 30, 2020**

Total fund balances for governmental funds		\$158,309,737
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	\$18,853,900	
Easements	110,000	
Artwork	56,255	
Buildings, net of accumulated depreciation	131,281,405	
Improvements, net of accumulated depreciation	14,199,367	
Equipment, net of accumulated depreciation	16,183,889	
Furniture and fixtures, net of accumulated depreciation	385,971	
Infrastructure, net of accumulated depreciation	7,236,590	
Vehicles, net of accumulated depreciation	8,099,916	
Roads, net of accumulated depreciation	23,891,537	
Bridges and culverts, net of accumulated depreciation	6,044,526	
Leased equipment, net of accumulated depreciation	124,858	
Construction in progress	9,386,761	
Total capital assets	235,854,975	235,854,975
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		
Unavailable revenue property taxes		24,203,792
Receivable for court costs, net of allowance for uncollectible accounts		2,176,184
Compensated Absences		(36,103,511)
OPEB liability		(48,745,485)
Net Pension Liability		(108,619,105)
Internal service fund is used to charge the health care costs for county employees, dependants, and retirees		588,205
Long-term liabilities, including bonds payable, that are not due and payable in the current period and therefore not reported in the funds.		
Accrued interest on bonds	(782,385)	
General long-term debt	(146,070,000)	
SIB Loan	(4,041,146)	
Capital leases	(112,609)	
Contingent liabilities	(3,093,750)	
Claims and judgments	(4,464,418)	
Deferred bond premium	(13,321,047)	
Total long-term liabilities	(171,885,355)	(171,885,355)
Total net position of governmental activities		\$55,779,437

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended September 30, 2020**

	General	Special Revenue Grants	County Capital Projects 2012	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes	\$255,376,335			\$22,782,566	\$278,158,901
Licenses and permits	283,830				283,830
Intergovernmental revenues	7,425,560	\$30,027,266		1,645,956	39,098,782
Charges for services	32,220,635			19,043,736	51,264,371
Fines and Forfeitures	3,482,909			703,547	4,186,456
Interest	1,616,476	70,760	\$240,374	558,253	2,485,863
Miscellaneous	1,144,949	339,196	113,608	365,630	1,963,383
Total Revenues	<u>301,550,694</u>	<u>30,437,222</u>	<u>353,982</u>	<u>45,099,688</u>	<u>377,441,586</u>
<b>EXPENDITURES</b>					
Current:					
General government	61,289,377	244,789		3,807,281	65,341,447
Administration of justice	70,149,208	6,091,399		1,095,139	77,335,746
Public safety	130,876,881	10,295,380		1,243,927	142,416,188
Health and welfare	9,032,236	4,741,035		38,533	13,811,804
Community services		8,082,057			8,082,057
Resource development	2,771,632	20,817			2,792,449
Culture and recreation	6,170,446			3,834,022	10,004,468
Public works	159,306	109,572		16,672,725	16,941,603
Debt service:					
Principal				12,848,337	12,848,337
Interest				6,826,977	6,826,977
Capital outlays	1,289,588	3,266,900	4,858,609	9,836,978	19,252,075
Total expenditures	<u>281,738,674</u>	<u>32,851,949</u>	<u>4,858,609</u>	<u>56,203,919</u>	<u>375,653,151</u>
Excess (deficiency) of revenues over (under) expenditures	<u>19,812,020</u>	<u>(2,414,727)</u>	<u>(4,504,627)</u>	<u>(11,104,231)</u>	<u>1,788,435</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	823,947	3,721,682		14,638,566	19,184,195
Transfers out	(17,041,632)	(53,196)		(2,111,466)	(19,206,294)
Capital leases	68,417	15,166			83,583
Sale of capital assets				302,555	302,555
Total other financing sources and uses	<u>(16,149,268)</u>	<u>3,683,652</u>		<u>12,829,655</u>	<u>364,039</u>
Net change in fund balances	3,662,752	1,268,925	(4,504,627)	1,725,424	2,152,474
Fund balances - beginning	92,073,125	3,285,895	20,791,138	40,022,989	156,173,147
Prior year adjustment	80,000	(80,000)			
Net change in reserve for inventories	(15,884)				(15,884)
Fund balances - ending	<u>\$95,799,993</u>	<u>\$4,474,820</u>	<u>\$16,286,511</u>	<u>\$41,748,413</u>	<u>\$158,309,737</u>

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Reconciliation of the Statement of Revenues,**  
**Expenditures, and Changes in Fund Balances of Governmental Funds**  
**To the Statement of Activities**  
**For the Year Ended September 30, 2020**

Amount reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds \$2,152,474

Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered another source of financing, but in the statement of net position, the lease obligation is reported as a liability. (83,583)

Bond proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.

Debt issued:			
Deferred outflow on refunding		(\$822,183)	
Repayments			
Bond premium(loss)		1,885,703	
Deferred inflow on debt		34,810	
Principal payments		12,848,337	
Net adjustment		13,946,667	13,946,667

Court cost receivables, net of allowance for uncollectible amounts (1,158,608)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available.

Unavailable revenue property taxes		2,317,419	
Additional contingent liabilities		957,250	
Additional compensated absences		(2,329,586)	
Additional other post employment benefits		(3,485,656)	
Pension expense		(5,650,347)	
Pension revenue		52,515	
Depreciation expense		(20,095,728)	
The net effect of various transactions involving capital assets (i.e., sales and retirements) is to increase net assets			
Additions	16,850,003		
Retirements	(3,705,348)		
Accumulated depreciation related to retirements	3,100,462	16,245,117	
Net effect of various miscellaneous transactions involving sale of capital assets		(146,475)	
Unpaid claims workers comp		(729,223)	
Change in purchasing inventory		(15,884)	
Expenses related to capital lease payments and retirements		101,036	
Accrued interest on bonds		59,293	(12,720,269)

Internal service fund is used to charge the health care costs for county employees, dependants, and retirees. (3,248,501)

Change in net position of governmental activities (\$1,111,820)

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual**  
**General Fund**  
**For the Year Ended September 30, 2020**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes:				
Property	\$190,163,264	\$190,163,264	\$194,599,157	\$4,435,893
Sales	49,000,000	49,000,000	53,093,588	4,093,588
Motor vehicle sales tax	5,375,000	5,375,000	5,665,725	290,725
Bingo	29,000	29,000	24,422	(4,578)
Mixed beverage	2,650,000	2,650,000	1,993,443	(656,557)
Licenses and permits	287,000	287,000	283,830	(3,170)
Intergovernmental	6,745,406	6,745,406	7,425,560	680,154
Charges for services	35,533,393	35,533,393	32,220,635	(3,312,758)
Fines and forfeitures	5,043,350	5,043,350	3,482,909	(1,560,441)
Interest	2,521,500	2,521,500	1,616,476	(905,024)
Miscellaneous	1,224,700	1,224,700	1,144,949	(79,751)
Total revenues	<u>298,572,613</u>	<u>298,572,613</u>	<u>301,550,694</u>	<u>2,978,081</u>
<b>EXPENDITURES</b>				
Current:				
General government				
Personnel	57,506,506	50,157,105	43,807,598	6,349,507
Operating	63,839,769	65,352,893	17,497,663	47,855,230
Total General government	<u>121,346,275</u>	<u>115,509,998</u>	<u>61,305,261</u>	<u>54,204,737</u>
Administration of justice				
Personnel	62,029,083	65,845,333	63,806,488	2,038,845
Operating	8,364,433	8,411,877	6,342,720	2,069,157
Total Administration of justice	<u>70,393,516</u>	<u>74,257,210</u>	<u>70,149,208</u>	<u>4,108,002</u>
Public safety				
Personnel	107,868,385	110,141,832	108,369,869	1,771,963
Operating	24,581,936	25,682,173	22,507,012	3,175,161
Total Public safety	<u>132,450,321</u>	<u>135,824,005</u>	<u>130,876,881</u>	<u>4,947,124</u>
Health and welfare				
Personnel	4,418,213	4,780,013	4,487,877	292,136
Operating	4,504,224	5,014,153	4,544,359	469,794
Total Health and welfare	<u>8,922,437</u>	<u>9,794,166</u>	<u>9,032,236</u>	<u>761,930</u>
Resource development				
Personnel	868,243	1,096,636	821,425	275,211
Operating	7,847,869	7,588,047	1,950,207	5,637,840
Total Resource development	<u>8,716,112</u>	<u>8,684,683</u>	<u>2,771,632</u>	<u>5,913,051</u>
Culture and recreation				
Personnel	3,895,714	4,040,737	3,689,997	350,740
Operating	3,231,694	3,209,572	2,480,449	729,123
Total Culture and recreation	<u>7,127,408</u>	<u>7,250,309</u>	<u>6,170,446</u>	<u>1,079,863</u>
Public works				
Personnel	113,706	112,216	91,423	20,793
Operating	88,020	94,921	67,883	27,038
Total Public works	<u>201,726</u>	<u>207,137</u>	<u>159,306</u>	<u>47,831</u>
Community services:				
Personnel		42,581		42,581
Operating				
Total community services		<u>42,581</u>		<u>42,581</u>
Capital outlays	11,745,725	13,837,888	1,289,588	12,548,300
Total expenditures	<u>360,903,520</u>	<u>365,407,977</u>	<u>281,754,558</u>	<u>83,653,419</u>
Excess of revenues over expenditures	<u>(62,330,907)</u>	<u>(66,835,364)</u>	<u>19,796,136</u>	<u>86,631,500</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,068,000	1,068,000	823,947	(244,053)
Transfers out	(19,974,235)	(18,212,241)	(17,041,632)	1,170,609
Capital leases			68,417	68,417
Total other financing sources and uses	<u>(18,906,235)</u>	<u>(17,144,241)</u>	<u>(16,149,268)</u>	<u>994,973</u>
Net change in fund balances	<u>(81,237,142)</u>	<u>(83,979,605)</u>	<u>3,646,868</u>	<u>87,626,473</u>
Fund balances - beginning	92,073,125	92,073,125	92,073,125	
Prior period adjustment			80,000	80,000
Fund balances - ending	<u>\$10,835,983</u>	<u>\$8,093,520</u>	<u>\$95,799,993</u>	<u>\$87,706,473</u>

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Special Revenue Fund - Grant Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**For the Year Ended September 30, 2020**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Intergovernmental	\$115,706,703	\$115,706,703	\$30,027,266	(\$85,679,437)
Interest	5,608	5,608	70,760	65,152
Miscellaneous	3,869,145	3,869,145	339,196	(3,529,949)
<b>Total revenues</b>	119,581,456	119,581,456	30,437,222	(89,144,234)
<b>Expenditures:</b>				
<b>General government:</b>				
Personnel	122,986	122,986	50,744	72,242
Operating	1,514,400	1,514,400	194,045	1,320,355
<b>Total general government</b>	1,637,386	1,637,386	244,789	1,392,597
<b>Administration of justice:</b>				
Personnel	12,409,212	12,409,212	5,040,227	7,368,985
Operating	3,487,625	3,487,625	1,051,172	2,436,453
<b>Total administration of justice</b>	15,896,837	15,896,837	6,091,399	9,805,438
<b>Public safety:</b>				
Personnel	22,311,289	22,311,289	6,373,849	15,937,440
Operating	13,126,012	13,126,012	3,921,531	9,204,481
<b>Total public safety</b>	35,437,301	35,437,301	10,295,380	25,141,921
<b>Health and welfare:</b>				
Personnel	2,200,734	2,200,734	1,103,719	1,097,015
Operating	8,902,258	8,902,258	3,637,316	5,264,942
<b>Total health and welfare</b>	11,102,992	11,102,992	4,741,035	6,361,957
<b>Resource development:</b>				
Operating	164,088	164,088	20,817	143,271
<b>Total resource development</b>	164,088	164,088	20,817	143,271
<b>Community services:</b>				
Personnel	2,414,981	2,414,981	477,176	1,937,805
Operating	41,883,082	41,883,082	7,604,881	34,278,201
<b>Total community services</b>	44,298,063	44,298,063	8,082,057	36,216,006
<b>Public works:</b>				
Personnel	382,000	382,000	4,098	377,902
Operating	3,606,768	3,606,768	105,474	3,501,294
<b>Total public works</b>	3,988,768	3,988,768	109,572	3,879,196
<b>Capital outlays</b>	8,608,879	8,608,879	3,266,900	5,341,979
<b>Total expenditures</b>	121,134,314	121,134,314	32,851,949	88,282,365
Excess (deficiency) of revenues over (under) expenditures	(1,552,858)	(1,552,858)	(2,414,727)	(861,869)
<b>Other financing sources (uses):</b>				
Transfers in	9,499,584	9,499,584	3,721,682	(5,777,902)
Transfers out	(34,392)	(34,392)	(53,196)	(18,804)
Capital leases			15,166	15,166
<b>Total other financing sources (uses)</b>	9,465,192	9,465,192	3,683,652	(5,781,540)
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	7,912,334	7,912,334	1,268,925	(6,643,409)
<b>Fund balance - beginning</b>	3,285,895	3,285,895	3,285,895	
<b>Prior period adjustments</b>			(80,000)	(80,000)
<b>Fund balance - ending</b>	\$11,198,229	\$11,198,229	\$4,474,820	(\$6,723,409)

The notes to the financial statements are an integral part of this statement.

County of El Paso, Texas  
Statement of Net Position  
Proprietary Funds  
September 30, 2020

Business-type Activities-Enterprise Funds

	El Paso County Water Projects (Current Year)	El Paso County Water Projects (Prior Year)	El Paso County Waste Water System (Current Year)	El Paso County Waste Water System (Prior Year)	County Solid Waste (Current Year)	County Solid Waste (Prior Year)	Total Current Year	Governmental Activities - Internal Service Fund
<b>ASSETS</b>								
<b>Current assets:</b>								
Cash and cash equivalents	\$2,267,523	\$3,154,690	\$6,953	\$2,625	\$138,814	\$60,924	\$2,413,290	\$2,322,381
Accounts receivable	100,860	86,676	6,329	1,049,100	67,584	65,742	174,773	
Restricted cash and cash equivalents								
Customer deposits	129,550	123,350					129,550	
Interest and sinking fund	28,481	30,614	39,678	7,339			68,159	
Total current assets	2,526,414	3,395,330	52,960	1,059,064	206,398	126,666	2,785,772	2,322,381
<b>Noncurrent assets:</b>								
<b>Restricted cash, cash equivalents, and investments:</b>								
County Water System Reserve fund	107,158	106,093					107,158	
Total restricted assets:	107,158	106,093					107,158	
<b>Capital assets:</b>								
Infrastructure	14,202,743	14,235,269	5,153,754	5,153,754			19,356,497	
Equipment	174,604						174,604	
Vehicles	42,734	42,734					42,734	
Land	19,770	19,770					19,770	
Construction in Progress	1,738,500						1,738,500	
Less accumulated depreciation	(6,248,176)	(5,874,866)	(186,108)	(14,316)			(6,434,284)	
Total capital assets, net of accumulated depreciation	9,930,175	8,422,907	4,967,646	5,139,438			14,897,821	
Total noncurrent assets	10,037,333	8,529,000	4,967,646	5,139,438			15,004,979	
Total assets	12,563,747	11,924,330	5,020,606	6,198,502	206,398	126,666	17,790,751	2,322,381
<b>DEFERRED OUTFLOWS OF RESOURCES</b>								
Pensions	65,802	96,342					65,802	
OPEB	8,052	2,442					8,052	
Total deferred outflows of resources	73,854	98,784					73,854	
<b>LIABILITIES</b>								
<b>Current liabilities:</b>								
Accounts payable	288,855	5,293		\$945,704	123,638	59,846	412,493	
Retainage payable	86,925						86,925	
Customer deposits payable	129,550	123,350					129,550	
Claims payable								1,579,955
Payroll Liability	3,570	2,697					3,570	2,095
Due to others								2,126
Due to other funds								150,000
Due to other governments	18,160	15,149	13		260	130	18,433	
<b>Current liabilities payable from restricted assets:</b>								
East Montana Water Project 1997A payable	30,000	30,000					30,000	
Mayfair/Nuway Water System Bonds 2012 payable	5,000	5,000					5,000	
Colonia Revolucion Water Project Bonds payable	9,000	9,000					9,000	
Desert Acceptance Cert Oblig Sewer Bonds 2017 Payable			21,000	21,000			21,000	
Accrued interest payable	6,253	6,474	4,409	4,487			10,662	
Total current liabilities	577,313	196,963	25,422	971,191	123,898	59,976	726,633	1,734,176
<b>Noncurrent liabilities:</b>								
East Montana Water Project 1997A payable	680,000	710,000					680,000	
Mayfair/Nuway Water System Bonds 2012 payable	238,000	243,000					238,000	
Colonia Revolucion Water Project Bonds payable	440,000	449,000					440,000	
Desert Acceptance Cert Oblig Sewer Bonds 2017 Payable			1,272,000	1,293,000			1,272,000	
Net Pension Liability	62,950	109,933					62,950	
Total OPEB Liability	30,227	30,165					30,227	
Total noncurrent liabilities	1,451,177	1,542,098	1,272,000	1,293,000			2,723,177	
Total liabilities	2,028,490	1,739,061	1,297,422	2,264,191	123,898	59,976	3,449,810	1,734,176
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Pensions	78,045	66,380					78,045	
OPEB	16,737	10,125					16,737	
Total deferred inflows of resources	94,782	76,505					94,782	
<b>NET POSITION</b>								
Net investment in capital assets	8,528,175	6,976,907	3,674,646	3,825,438			12,202,821	
<b>Restricted for:</b>								
Debt	50,253	50,474					50,253	
East Montana Water Project	164,354	23,139					164,354	
County Solid Waste					82,500	66,690	82,500	
Desert acceptance Waste Water			48,538	108,873			48,538	
Vista Del Este Water Project	413,943	1,637,923					413,943	
County Water System Reserve Fund	107,158	106,093					107,158	
County Water System Repair Reserve Fund	15,409	12,917					15,409	
East Montana 1997A interest and sinking	15,918	16,927					15,918	
Mayfair/Nuway interest and sinking	4,651	4,773					4,651	
Colonia Revolucion 2013 interest and sinking	9,401	9,633					9,401	
<b>Unrestricted:</b>								
County Water System	1,205,067	1,368,762					1,205,067	
Internal Service fund								588,205
Total net position	\$10,514,329	\$10,207,548	\$3,723,184	\$3,934,311	\$82,500	\$66,690	\$14,320,013	\$588,205

The notes to the financial statements are an integral part of this statement.

County of El Paso, Texas  
Statement of Revenues, Expenses, and  
Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended September 30, 2020

Business-type Activities-Enterprise Funds								Governmental Activities - Internal Service Fund
	El Paso County Water Projects (Current Year)	El Paso County Water Projects (Prior Year)	El Paso County Waste Water System (Current Year)	El Paso County Waste Water System (Prior Year)	County Solid Waste (Current Year)	County Solid Waste (Prior Year)	Total Current Year	
<b>OPERATING REVENUES</b>								
Charges for services	\$2,049,761	\$1,809,917	\$120,312	\$24,528	\$759,624	\$740,106	\$2,929,697	
Employee premiums								\$640,907
Employer premiums								22,755,026
Retiree premiums								1,964,669
Cobra								39,018
Other								1,076,550
Total operating revenues	<u>2,049,761</u>	<u>1,809,917</u>	<u>120,312</u>	<u>24,528</u>	<u>759,624</u>	<u>740,106</u>	<u>2,929,697</u>	<u>26,476,170</u>
<b>OPERATING EXPENSES</b>								
Personnel expenses	124,975	126,105					124,975	
Operating expenses	640,727	83,712					640,727	
Depreciation	373,310	364,966	171,792	14,316			545,102	
Public utilities	976,938	826,534	52,280	11,316			1,029,218	
Professional services	290,817	103,123	15,870	243,768	744,614	724,944	1,051,301	
Claims								25,246,033
Administrative								4,604,109
Total operating expenses	<u>2,406,767</u>	<u>1,504,440</u>	<u>239,942</u>	<u>269,400</u>	<u>744,614</u>	<u>724,944</u>	<u>3,391,323</u>	<u>29,850,142</u>
Operating income (loss)	<u>(357,006)</u>	<u>305,477</u>	<u>(119,630)</u>	<u>(244,872)</u>	<u>15,010</u>	<u>15,162</u>	<u>(461,626)</u>	<u>(3,373,972)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>								
Interest revenue	31,679	61,895	302	118	800	1,118	32,781	31,469
Interest expense	(51,582)	(52,917)	(35,768)	(35,581)			(87,350)	
Total nonoperating revenues (expenses)	<u>(19,903)</u>	<u>8,978</u>	<u>(35,466)</u>	<u>(35,463)</u>	<u>800</u>	<u>1,118</u>	<u>(54,569)</u>	<u>31,469</u>
Income(loss) before contributions and transfers	(376,909)	314,455	(155,096)	(280,335)	15,810	16,280	(516,195)	(3,342,503)
Capital and non-federal grant contributions	683,690		15,870	3,597,939			699,560	
Transfer in (out)			(71,901)	55,646			(71,901)	94,000
Change in Net Position	<u>306,781</u>	<u>314,455</u>	<u>(211,127)</u>	<u>3,373,250</u>	<u>15,810</u>	<u>16,280</u>	<u>111,464</u>	<u>(3,248,503)</u>
Total net position, beginning	<u>10,207,548</u>	<u>9,893,093</u>	<u>3,934,311</u>	<u>561,061</u>	<u>66,690</u>	<u>50,410</u>	<u>14,208,549</u>	
Total net position, ending	<u>\$10,514,329</u>	<u>\$10,207,548</u>	<u>\$3,723,184</u>	<u>\$3,934,311</u>	<u>\$82,500</u>	<u>\$66,690</u>	<u>\$14,320,013</u>	<u>\$588,205</u>

The notes to the financial statements are an integral part of this statement.



County of El Paso, Texas  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended September 30, 2020

Business-type Activities-Enterprise Funds							Governmental Activities - Internal Service Fund
El Paso County Water Projects (Current Year)	El Paso County Water Projects (Prior Year)	El Paso County Waste Water System (Current Year)	El Paso County Waste Water System (Prior Year)	County Solid Waste (Current Year)	County Solid Waste (Prior Year)	Total Current Year	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>							
Receipts from customers	\$2,044,790	\$1,818,685	\$1,163,096	(\$467,238)	\$757,912	\$738,409	\$3,965,798
Payments for personnel expenses	(127,816)	(121,692)					(127,816)
Payments for operating expenses	(270,240)	(84,843)	(945,704)	490,490			(1,215,944)
Payments for utilities	(976,938)	(826,534)	(52,280)	(11,316)			(1,029,218)
Payments for professional services	(290,817)	(103,123)	(15,870)	(\$243,768)	(680,822)	(755,188)	(987,509)
Receipts from employee premiums							\$640,907
Receipts from employer premiums							22,806,741
Receipts from retiree premiums							1,964,669
Receipts from cobra premiums							39,018
Receipts from miscellaneous services							1,076,550
Payments for claims							(24,553,623)
Payments for administrative expenses							(4,604,109)
Net cash provided (used) by operating activities	<u>378,979</u>	<u>682,493</u>	<u>149,242</u>	<u>(231,832)</u>	<u>77,090</u>	<u>(16,779)</u>	<u>605,311</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>							
Transfers from (to) other funds			(71,901)	55,646			(71,901)
Net cash provided (used) by noncapital financing activities			<u>(71,901)</u>	<u>55,646</u>			<u>94,000</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>							
Capital contributions	683,690		15,870	3,507,960			699,560
Interest paid	(51,803)	(53,092)	(35,846)	(35,646)			(87,649)
Principal repayments	(44,000)	(34,000)	(21,000)	(20,000)			(65,000)
Infrastructure	(1,705,974)			(3,354,171)			(1,705,974)
Equipment	(174,604)						(174,604)
Net cash provided (used) by capital and related financing activities	<u>(1,292,691)</u>	<u>(87,092)</u>	<u>(40,976)</u>	<u>98,143</u>			<u>(1,333,667)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>							
Receipt of interest	31,677	61,893	\$302	118	800	1,118	32,779
Net cash provided (used) by investing activities	<u>31,677</u>	<u>61,893</u>	<u>302</u>	<u>118</u>	<u>800</u>	<u>1,118</u>	<u>32,779</u>
Net increase(decrease) in cash and cash equivalents	(882,035)	657,294	36,667	(77,925)	77,890	(15,661)	(767,478)
Cash and cash equivalents, beginning of year	3,414,747	2,757,453	9,964	87,889	60,924	76,585	3,485,635
Cash and cash equivalents, end of year	<u>\$2,532,712</u>	<u>\$3,414,747</u>	<u>\$46,631</u>	<u>\$9,964</u>	<u>\$138,814</u>	<u>\$60,924</u>	<u>\$2,718,157</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:</b>							
Operating income (loss)	(\$357,004)	\$305,477	(\$119,630)	(\$244,872)	\$15,010	\$15,162	(\$461,624)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation	373,310	364,966	171,792	14,316			545,102
(Increase) decrease in accounts receivable	(14,184)	1,584	1,042,771	(491,766)	(1,842)	(1,827)	1,026,745
Increase (decrease) in customer deposits	6,200	4,950					6,200
Increase (decrease) in vouchers payable	283,562	(1,131)	(945,704)	490,490	63,792	(30,244)	(598,350)
Increase (decrease) in retainage payable	86,925						86,925
Increase (decrease) in payroll liability	873	(421)					873
Increase (decrease) in pension liability	(4,778)	3,363					(4,778)
Increase (decrease) in OPEB liability	1,064	1,471					1,064
Increase (decrease) in due to other governments	3,011	2,234	13		130	130	3,154
Total adjustments	<u>735,983</u>	<u>377,016</u>	<u>268,872</u>	<u>\$13,040</u>	<u>62,080</u>	<u>(31,941)</u>	<u>1,066,935</u>
Net Cash Provided (Used) by Operating Activities	<u>\$378,979</u>	<u>\$682,493</u>	<u>\$149,242</u>	<u>(\$231,832)</u>	<u>\$77,090</u>	<u>(\$16,779)</u>	<u>\$605,311</u>

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Statement of Fiduciary Assets and Liabilities**  
**Fiduciary Funds**  
**September 30, 2020**

	<b>Agency Funds</b>
<b>Assets</b>	
Cash and cash equivalents	\$44,443,043
Accounts receivable	94,304
Restricted-funds custodial capacity	
cash equivalents	7,220,874
<b>Total Assets</b>	<b>51,758,221</b>
<b>Liabilities</b>	
Accounts payable	357,441
Payroll liabilities	3,964,195
Due to others	34,636,608
Due to other governmental agencies	12,799,977
<b>Total Liabilities</b>	<b>\$51,758,221</b>
<b>Net Position</b>	

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Statement of Net Position - Component Units**  
**September 30, 2020**

	Component Units			Total
	Hospital	Emergency Services		
	District	District #1	District #2	
<b>ASSETS</b>				
Cash and cash equivalents	\$190,648,000	\$2,884,550	\$7,195,299	\$200,727,849
Receivables (net of allowance for uncollectible)	62,049,000	505,344	1,416,970	63,971,314
Inventories	15,829,000			15,829,000
Prepaid	15,020,000	14,880	49,765	15,084,645
Other assets	15,805,000		4,625	15,809,625
Net pension asset			60,285	60,285
Capital assets (net of accumulated depreciation):				
Land	25,522,000	1,010,836	1,401,906	27,934,742
Buildings	320,892,000	8,390,174	10,422,920	339,705,094
Equipment		700,334	2,232,282	2,932,616
Furniture and fixtures	79,985,000			79,985,000
Vehicles		996,314	2,278,788	3,275,102
Construction in progress	7,789,000			7,789,000
Total assets	<u>733,539,000</u>	<u>14,502,432</u>	<u>25,062,840</u>	<u>773,104,272</u>
<b>Deferred Outflows of Resources</b>				
Loss on bond refunding	12,589,000			12,589,000
Goodwill	2,888,000			2,888,000
OPEB	271,000			271,000
Pensions	14,630,000	18,335	128,813	14,777,148
Total deferred outflows of resources	<u>30,378,000</u>	<u>18,335</u>	<u>128,813</u>	<u>30,525,148</u>
<b>LIABILITIES</b>				
Vouchers payable	125,313,000	38,043	236,472	125,587,515
Payroll liabilities			29,585	29,585
Accrued interest payable		42,328	180,193	222,521
Noncurrent liabilities:				
Due within one year				
Bonds	10,398,000			10,398,000
Notes		731,908	1,182,952	1,914,860
Capital leases		48,944	88,756	137,700
Self-insured obligations	3,359,000			3,359,000
Due to third party payers	321,000			321,000
Provider Relief Fund received in advance	62,949,000			62,949,000
Medicare Advance Payments	7,500,000			7,500,000
Due in more than one year				
Bonds(net of related costs)	353,953,000			353,953,000
Notes		8,387,729	8,329,145	16,716,874
Capital leases		104,873	91,225	196,098
Self-insured obligations	548,000			548,000
Net pension liability	38,134,000	7,960		38,141,960
Total OPEB liability	1,688,000			1,688,000
Provider Relief Fund received in advance	22,625,000			22,625,000
Other long term liabilities	1,236,000			1,236,000
Total liabilities	<u>628,024,000</u>	<u>9,361,785</u>	<u>10,138,328</u>	<u>647,524,113</u>
<b>Deferred Inflows of Resources</b>				
OPEB	467,000			467,000
Pensions	10,288,000	336	31,520	10,319,856
Total deferred inflows of resources	<u>10,755,000</u>	<u>336</u>	<u>31,520</u>	<u>10,786,856</u>
<b>NET POSITION</b>				
Net investment in capital assets	92,884,000	2,137,481	9,907,317	104,928,798
Restricted for:				
Debt service	6,415,000			6,415,000
Health care	2,274,000			2,274,000
Unrestricted	23,565,000	3,021,165	5,114,488	31,700,653
Total net position	<u>\$125,138,000</u>	<u>\$5,158,646</u>	<u>\$15,021,805</u>	<u>\$145,318,451</u>

The notes to the financial statements are an integral part of this statement.

**County of El Paso, Texas**  
**Statement of Revenue, Expenses, and Changes in Net Position**  
**Component Units**  
**For the Year Ended September 30, 2020**

	Component Units			Total
	Hospital District	Emergency Services		
		District #1	District #2	
<b>Revenues</b>				
Program Revenues:				
Charges for services	\$518,353,000	\$737,582	\$290,394	\$519,380,976
Operating grants and contributions	251,124,000	68,041	21,356	251,213,397
Total program revenues	<u>769,477,000</u>	<u>805,623</u>	<u>311,750</u>	<u>770,594,373</u>
<b>Expenses</b>	<u>(852,415,000)</u>	<u>(3,086,899)</u>	<u>(5,667,319)</u>	<u>(861,169,218)</u>
Net program revenues(expenses)	<u>(82,938,000)</u>	<u>(2,281,276)</u>	<u>(5,355,569)</u>	<u>(90,574,845)</u>
General revenues:				
Taxes:				
Property	122,635,000	3,191,731	3,838,792	129,665,523
Sales			3,663,969	3,663,969
Interest	773,000	16,709	391	790,100
Miscellaneous	(9,581,000)	43,914	54,849	(9,482,237)
Total general revenues and transfers	<u>113,827,000</u>	<u>3,252,354</u>	<u>7,558,001</u>	<u>124,637,355</u>
Change in net position	30,889,000	971,078	2,202,432	34,062,510
Net position - beginning	94,249,000	4,187,568	12,819,373	111,255,941
Net position - ending	<u>\$125,138,000</u>	<u>\$5,158,646</u>	<u>\$15,021,805</u>	<u>\$145,318,451</u>

The notes to the financial statements are an integral part of this statement.

**COUNTY OF EL PASO, TEXAS**  
**Notes to the Financial Statements**  
**September 30, 2020**

**Note 1. Summary of Significant Accounting Policies**

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The County's most significant accounting policies are described below.

**A. Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business type activities which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

**B. Reporting Entity**

The County of El Paso is a public corporation and a political subdivision of the State of Texas. The governing body of the County is the Commissioners Court. The Commissioners Court is composed of five elected officials, the County Judge and four County Commissioners.

The financial statements of the County, the reporting entity, include all governmental activities, departments, agencies, organizations and functions of the County for which the governing body is financially accountable. In evaluating and determining how to define the financial reporting entity, all likely units have been considered. As such the County is not included in any other governmental entity as defined by GASB Statement 61, *The Financial reporting Entity: Omnibus an amendment of GASB Nos. 14 and 34*.

*Discretely presented component units.* The decisions to include or exclude a potential component unit in the reporting entity were made by applying standards contained in GAAP. The key consideration for including or excluding a potential component unit is the primary governing body's financial accountability. A primary government is financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing board and if it is able to impose its will or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government.

In conformity with the criteria discussed above, the financial statements of the El Paso County Hospital District (Hospital District), Emergency Services District #1 (ESD1), and Emergency Services District #2 (ESD2), have been included in the financial reporting entity as discretely presented component units. The El Paso County Commissioners Court appoints their governing bodies, approves their budgets, sets their tax rates and approves their issuance of bonded debt.

## **Note 1. Summary of Significant Accounting Policies**

### **B. Reporting Entity (Continued)**

These units are reported on a separate statement and summarized in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

The Hospital District operates University Medical Center (UMC), a non-profit organization. UMC is the sole corporate member of El Paso Children's Hospital (EPCH) and El Paso First Health Plans, Inc. d/b/a El Paso Health (the Health Plan). The Health Plan is organized as a health maintenance organization (HMO) licensed only in Texas to provide prepaid health coverage to employees and dependents of various organizations in its service area. Complete financial statements for UMC can be obtained from its administrative office at: University Medical Center, 4815 Alameda Avenue, El Paso, Texas 79905, (915) 521-7610.

Section 775.301 of the Texas Health and Safety Code, as amended by the 83<sup>rd</sup> Legislature grants certain control provisions to the Commissioners Court of counties that border the United States and Mexico and have a population of more than 800,000. Under the statute, the County has certain control provisions over the Emergency Services District Number One (ESD1) and Emergency Services District Number Two (ESD2), which includes the responsibility of appointing a Board of Commissioners, establishing the operating policies and procedures for the districts and approving the District's annual budget and tax rate. ESD1 and ESD2 are discrete component units of the County.

ESD1 was created for the purpose of saving lives, the protection of property endangered by fires and other emergencies, and to promote the teaching and practices of fire and accident prevention. ESD1 is a taxing entity and a political subdivision of the State of Texas. ESD1 was formed as provided by Article III, Section 48-e of the Texas Constitution. ESD1 is administered by a Board of Commissioners appointed by the Commissioners of the County of El Paso, Texas, that acts as the authoritative and legislative body of the entity. ESD1 has one blended component unit, the Horizon Volunteer Fire Department (HVFD) which was established to provide first responders to fires, medical emergencies, disasters and terrorist acts, and to protect the lives and property of the residents in the ESD1's response area. HVFD was incorporated in the State of Texas in January 2015 as a non-profit organization under section 501(c)(3) of the Internal Revenue Code. Complete financial statements can be obtained from the Office of the Board of Commissioners, President, 14151 Nunda, Horizon City, Texas 79928.

ESD2 was created for the purpose of saving lives, the protection of property endangered by fires and other emergencies, and to promote the teaching and practices of fire and accident prevention. ESD2 is a taxing entity and a political subdivision of the State of Texas. ESD2 was formed as provided by Article III, Section 48-e of the Texas Constitution. ESD2 is administered by a Board of Commissioners appointed by the Commissioners of the County of El Paso, Texas, that acts as the authoritative and legislative body of the entity. ESD2 contracts with six volunteer fire departments to provide emergency services for the areas of Clint, Fabens, Montana Vista, San Elizario, Socorro and West Valley. Currently ESD2 covers approximately 600 square miles and serves an estimated population of 105,000 citizens. ESD2 volunteers are trained as both certified Firefighters and EMTs providing both basic and advanced life support. Complete financial statements can be obtained from the El Paso County Emergency Services District #2 – Office of the Board of Commissioners, President, 16001 Socorro Road, Fabens, Texas 79838 and can be found on their website at <http://www.epcountyesd2.org/>.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **C. Government-wide and Fund Financial Statements**

The government-wide financial statements report financial information of the primary government and its component units for all non-fiduciary activities. The effects of interfund activities have been removed from the government-wide financial statements, except where the elimination would distort the financial statements. Interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separate from business-type activities, which rely on fees and charges for a significant portion of their revenues.

The statement of net position focuses on the net position of the governmental and business type activities of the primary government and its component units, where the net position equals the assets and deferred outflows of resources less liabilities and deferred inflows of resources. The statement of activities focuses on the direct expenses of a given function that are offset by program revenues. *Direct expenses* are those expenses that are clearly identifiable with a specific function. *Program revenues* include 1) charges for services and 2) operating and capital grants and contributions. Taxes and other revenue items not included in program revenues are reported as *general revenues*.

Separate financial statements are provided for the Governmental, Proprietary and Fiduciary funds, even though the latter are excluded from the government-wide financial statements.

### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and fiduciary fund financial statements, except agency funds which have no measurement focus. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of when the related cash flows occur. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

All governmental funds are reported using a current financial resources measurement focus. Ordinarily, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources are included on the balance sheet with this measurement focus. The operating statements of the funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. The modified accrual basis of accounting is used by all governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). In the case of the County, "measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or within 60 days thereafter, to pay liabilities of the current period. Expenditures are generally recognized under the accrual basis of accounting when the related fund liability is incurred.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Revenues susceptible to accrual include property taxes, fines and forfeitures, special assessments, licenses, interest income and charges for services. Sales and use taxes collected and held by the State at fiscal year-end on behalf of the County are also recognized as revenue. Permits are not susceptible to accrual because they generally are not measurable.

Unavailable and unearned revenues arise when potential revenues do not meet both the measurable and available tests for recognition in the current period. Unavailable and unearned revenues also come about when resources are received by the County before the County is legally entitled to them. In succeeding periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the deferred inflows for unavailable revenue or the liability for unearned revenue is removed from the statements and revenue is recognized.

The County reports the following major governmental funds:

The General Fund is the primary operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue-Grants Funds are used to account for funds received from federal, state and local agencies for specific programs and services for the community. Federal funds include those received from the U. S. Department of Treasury, the U. S. Department of Health and Human Services, U. S. Department of Justice, U. S. Department of Homeland Security, Office of National Drug Control Policy, and U. S. Department of Agriculture, among others. State funds include those received from the Office of the Governor, Texas Department of Transportation, Texas Department of Public Safety, Texas Attorney General, Texas Department of Housing and Community Affairs, and others. Local funds are from the City and other local agencies.

The County Capital Projects 2012 is used to account for the financial resources secured through the sale of certificates of obligation to fund a multitude of County projects, to include the Tornillo-Guadalupe Land Port of Entry bridge, renovations to existing and construction of new County facilities, improvements to the County's Information Technology Systems, enhancements to the Sheriff's Department radio and emergency communication systems, and the replacement of vehicles for the Sheriff's Department and other County departments.

The County reports enterprise funds as major proprietary funds. The enterprise funds account for the activities of the County Water Systems (East Montana, Mayfair/Nuway, and Colonia Revolución Water Projects), County Sewer System (Desert Acceptance Sewer project), and County Solid Waste. User charges are used to pay off the debt on the revenue bonds for the East Montana Water Project, plus the operating expenses for enterprise funds.

Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The County reports the following non-major governmental funds:

*Special Revenue Funds* account for specific revenue sources that are restricted or committed for specified purposes other than debt service or capital projects.



## Note 1. Summary of Significant Accounting Policies (Continued)

### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

*Debt Service Funds* account for financial resources that are restricted, committed, or assigned to expenditure for principal and interest on long-term obligation debt of the County.

*Capital Projects Funds* account for financial resources that are restricted, committed, or assigned to expenditure for major capital outlays.

The County additionally reports the following fund types:

*Internal Service Funds* account for the health benefits provided to County employees, retirees and dependents. The workers' compensation benefits fund is also accounted for in the Internal Service Funds. Contributions to the funds are made as charges to the departments for covered employees along with contributions from employees and retirees to the health fund.

*Agency Funds* are used to account for the assets that are held in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. These include the following:

*County Payroll Fund* is used as a clearing account for the bi-weekly employee payroll.

*IRS Section 125 Fund* is used to account for the employees' contributions to a cafeteria plan under the provisions of the *Internal Revenue Code Section 125*.

*County Employees' Retirement Fund* is used as a clearing account for the County and employees' contributions to the Texas County and District Retirement System.

*Social Security Fund* is used as a clearing account for the F.I.T. and F.I.C.A. employee withholdings and employer contributions.

*Child Support Fund* is used as a clearing account for County employees' deductions for court ordered child support payments.

*El Paso County Community Supervision and Corrections Fund* is used to account for the activities of the State Adult Probation Department.

*County Attorney Bad Check Trust Fund* is used to account for the collections and disbursement of insufficient fund checks filed with the County Attorney by area merchants.

*Sheriff's Task Force Seizures Fund* is used to account for funds seized by various initiatives of the Sheriff's Department and held pending disposition by the Courts.

*District Attorney Seizures Fund* is used to account for multi-agency seizures held pending disposition by the Courts.

*Other Elected Officials Fund* is used to account for the collections of various County officials pending the allocation to the County, other governmental entities or individuals.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Interfund activities have been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include 1) charges for services (i.e., application fees, fines, court fees, processing fees, etc.), 2) operating grants and contributions, 3) capital grants and contributions. Other revenues that are not related to a specific activity or function are reported as *general revenues*. General revenues include all taxes, grants and contributions not restricted to a specific program or function, and any unrestricted investment earnings.

The proprietary fund distinguishes between operating and non-operating revenues and expenses. Operating revenues and expenses result from providing services in connection with the proprietary fund's principal operations. The East Montana Water Project recognizes tap and water service fees as operating revenues. The County Waste Water System is funded with other financing sources, grants, and USDA-RUS loan until it becomes operational, and then it will recognize a wastewater service fee as operating revenues. The County Solid Waste Project recognizes waste collection fees as operating revenues. Revenues and expenses not considered as operating are classified as non-operating.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

### **E. Budgetary Information**

Annual budgets are approved and utilized for the general, special revenue, grant, and debt service funds. Annual budgets for the debt service funds are adopted by fund type in the aggregate. Annual budgets are adopted for the special revenue and grant funds at the aggregate level by function. Budgets for grants are employed as a management control device in order to comply with granting agencies' provisions. Appropriations expire at fiscal year-end with the exception of grant funds and capital projects.

Formal budgetary integration is employed for the general, special revenue, grants, and debt service funds. Capital projects funds are ordinarily more project oriented than period oriented, thus, project-length budgets for all capital projects funds are utilized and appropriations at year-end carry forward to subsequent years until project completion. Budgets for all funds are prepared on the modified accrual basis. Formal budgetary integration is not employed in the Internal Service Fund.

The County has one special revenue fund that was not included in the adopted budget. This fund is the County Attorney Bad Check Operating Account, which is legally controlled at the discretion of the County Attorney.

The annual adopted budget for fiscal year 2020 totaled \$464,425,060. Throughout the year, the Commissioners Court amended the budget for an aggregate increase total of \$74,311,813. These increases represented statutorily provided increases for additional funding by granting agencies and intergovernmental agreements bringing the overall budget total to \$621,722,429, including re-appropriations.

**Note 1. Summary of Significant Accounting Policies (Continued)**

**E. Budgetary Information (Continued)**

The appropriation changes included revisions as follows:

County of El Paso, Texas  
Schedule of Amended Funding Amounts  
For the period ending September 30, 2020

	General Fund	Special Revenue Fund	Enterprise Fund	Debt Service Fund	Capital Projects Fund	Grants	Total Funding Amounts
October 1, 2019	\$380,877,755	\$48,807,426	\$4,217,181	\$19,732,451	\$10,790,247		\$464,425,060
Total amendments	(7,631)	201,625	150,619		(1,594,000)	\$75,561,200	74,311,813
Subtotal	380,870,124	49,009,051	4,367,800	19,732,451	9,196,247	75,561,200	538,736,873
Carry over							
Re-appropriation	2,750,094	2,812,856			31,815,100	45,607,506	82,985,556
Totals	\$383,620,218	\$51,821,907	\$4,367,800	\$19,732,451	\$41,011,347	\$121,168,706	\$621,722,429

**F. Cash and Cash Equivalents**

Cash and cash equivalents as reported by the County and the component units represent cash on hand, demand deposits, negotiable order of withdrawal (NOW) accounts, money market accounts and short-term investments with original maturities of three months or less from the date of acquisition.

County policy and State law require that all monies deposited in a depository bank be completely insured by the Federal Deposit Insurance Corporation or fully collateralized with securities of the United States or its agencies or a letter of credit from the Federal Home Loan Bank. The County has opted for the letter of credit to collateralize deposits in excess of FDIC insurance. Cash equivalents consisted of primarily of TexPool and TexPool Prime temporary investments.

Governmental Accounting Standards Board Statement (GASB) No. 40 “*Deposit and Investment Risk Disclosures, an amendment to GASB Statement Number 3*”, establishes and modifies disclosure requirements related to investment risks associated with credit risk (including custodial credit risk and concentrations of credit risk), interest rate risk, and foreign currency risk. To limit the concentration of credit risk, the County has an established policy, whereby the maximum aggregate for all investments in obligations of U. S. Agencies and Instrumentalities shall not exceed 100 percent. The County has also established interest rate risk policies that limit the maximum maturity of any one security to 10 years or less.

The County is not exposed to foreign currency risk since County policy prohibits investment in any foreign investments.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **F. Cash and Cash Equivalents (Continued)**

Investments of the County reported on the balance sheet are stated at amortized cost. All of the County's investments are purchased with maturities of ten years or less. In accordance with the Public Funds Investment Act, all County investments are in United States Treasury Securities, agency securities, TexPool, TexPool Prime, certificates of deposit or commercial paper through an authorized investment pool. All certificates of deposit are fully insured by the Federal Deposit Insurance Corporation and/or fully collateralized with United States Treasury or agency securities. United States Treasury Securities are backed by the full faith and credit of the United States. It is the County's practice to accrue interest on temporary investments throughout the year. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. Management asserts the County is in substantial compliance with the requirements of the Act and local policies.

All component units consider investments with original maturities of three months or less to be cash equivalents. Investments with an original maturity of more than three months are reported as investments. ESD2 reported no investments. ESD1 investments are recorded at fair value, based on quoted market prices. Investments of UMC are stated at amortized cost or fair value, depending on the investment. Investments in U.S. Treasury, agency and instrumentality obligations with a remaining maturity of one year or less at time of acquisition and in nonnegotiable certificates of deposit are carried at amortized cost. All other UMC investments, including money market funds, are carried at fair value using quoted market prices. Investment income includes dividend and interest income, realized gains and losses on investments carried at other than fair value and the net change for the year in the fair value of investments carried at fair value.

Agencies have no expressed liability assumed by the U.S. Government; however, the agencies are required to maintain secured advances, guaranteed mortgages, U.S. Government securities or cash in an amount equal to the amount of the consolidated bonds and discount notes outstanding.

#### TexPool and TexPool Prime

The State Comptroller of Public Accounts exercises oversight responsibility over TexPool and TexPool Prime, the Texas Local Government Investment Pools. Oversight includes the ability to significantly influence operations, designation of management and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed of both participants in TexPool and other individuals who do not have a business relationship with TexPool. The Advisory Board members review the investment policy and management fee structure.

Currently, TexPool and TexPool Prime are rated AAAM by Standard & Poor's. As a requirement to maintain the weekly rating, portfolio information must be submitted to Standard & Poor's, as well as the office of the State Comptroller of Public Accounts for review.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **F. Cash and Cash Equivalents (Continued)**

TexPool invests in obligations of the United States Government, its agencies or instrumentalities, fully collateralized repurchase agreements or reverse repurchase agreements, or no-load money market funds that are registered with and regulated by the SEC. TexPool Prime invests in obligations of the United States Government, its agencies or instrumentalities, fully collateralized repurchase agreements or reverse repurchase agreements, no-load money market funds that are registered with and regulated by the SEC, certificates of deposit issued by national or state banks or credit unions, including savings banks, provided that such bank or credit union are domiciled in Texas, or commercial paper that matures in 270 days or less from the date of its issuance.

### **G. Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" for the current portion of the interfund loan or "advances to/from other funds" for the non-current portion of interfund loans. All other transactions that occur between individual funds for goods or services provided are classified as "due to/from other funds".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in the applicable governmental fund, which indicates they do not represent available financial resources and are not available for appropriation.

Property tax receivables are shown net of an allowance for uncollectable accounts. Property taxes are levied October 1<sup>st</sup> and become delinquent on February 1<sup>st</sup>, at which time penalties and interest are assessed. The allowance for uncollectable property taxes is set at one percent of the outstanding delinquent taxes at September 30, 2020.

### **H. Inventories and Prepaid Items**

All inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of the governmental funds are recorded as expenditures when purchased and then adjusted for the remaining inventory at year end as a change in fund balance under the purchases method. Payments made to vendors for goods or services that will benefit periods beyond year-end are classified as prepaid items.

### **I. Restricted Assets**

Certain proceeds of the County Water System Projects are classified as restricted assets on the balance sheet and are maintained separate on the books. Those resources are for the repayment of the related debt, customer deposits, and to maintain the required reserves. The reserve fund is used to cover any deficiencies from operations that could adversely affect debt service payments.

The government-wide statement of net position reports \$46,404,784 of restricted assets, of which \$27,255,983 is restricted by enabling legislation.

## Note 1. Summary of Significant Accounting Policies (Continued)

### J. Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets, are reported in the appropriate governmental or business-type activities columns in the government-wide financial statements. Capital assets are those assets with a value of \$5,000 or more and with useful lives of over one year. Also, the value of existing capitalized assets is increased for any additions regardless of the amount, when the useful life is extended or the functionality of the asset is improved. Assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated capital assets, works of art, historical treasures, and similar assets and capital assets received in a service concession arrangement are reported at acquisition value on date donated.

The costs of normal maintenance and repairs that do not add to the value of the assets or substantially extend the life of the assets are not capitalized.

Improvements and major outlays are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is recognized as an expense of the period and not included as part of the capitalized value of the assets constructed.

Capital assets for the enterprise fund related to the East Montana Water System are depreciated using the 120 percent declining balance over 40 years in accordance with the bond covenant.

All other capital assets are depreciated in accordance with the County depreciation method listed below. Capital assets under construction are not depreciated until construction is completed.

Capital assets of the County are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	30
Moveable & Fixed Equipment	3-10
Furniture	10
Roads	20
Vehicles	5
Heavy Vehicles	7-10
Improvements	20
Bridges	35
Infrastructure	15-30

Assets of the UMC are depreciated on a straight-line basis over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land and land improvements	5-25
Building & Improvements	8-40
Moveable & Fixed Equipment	3-15

**Note 1. Summary of Significant Accounting Policies (Continued)**

**J. Capital Assets (Continued)**

Assets of ESD1 are depreciated on a straight-line basis over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building & Improvements	5-40
Heavy trucks	10
Equipment	3-10

Assets of ESD2 are depreciated on a straight-line basis over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building & Improvements	40
Transportation Equipment	5-10
Equipment	5-10

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will periodically report a separate section for deferred outflows of resources. The deferred outflow of resources represents a consumption of net position that relates to a future period and will not be recognized as an outflow of resources until then; the effect is positive, similar to an asset but is not an asset.

The County has three deferred outflows of resources, the first, a deferred charge for the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the life of the refunding bonds. The second, a deferred charge related to other post employment benefits. The third, a deferred charge related to pensions.

The UMC has four deferred outflows; the first is the 2017 debt refunding loss amortization, second is the Children’s Hospital goodwill amortization, third is attributable to changes in certain pension plan items, and fourth is for other postemployment benefits.

ESD1 has one deferred outflow relating to pensions.

ESD2 has one deferred outflow relating to pensions.

In addition to liabilities, the statement of net position will periodically report a separate section for deferred inflows of resources. This deferred inflow of resources represents an acquisition of net position that applies to a future period and is not recognized as an inflow of resources until that time similar to a liability but is not a liability.

The County has four types of deferred inflow of resources, which arise under the modified accrual basis of accounting that qualify for reporting in this category. One item, unavailable revenues-property taxes is reported only in the governmental funds balance sheet. The second, is a deferred inflow for bond refunding and is amortized over life of the refunding bonds on the statement of net position. The third is a deferred inflow related to pensions. The fourth is a deferred inflow related to other post employment benefits.

UMC has two deferred inflow of resources, for pensions and other post employments benefits.

## Note 1. Summary of Significant Accounting Policies (Continued)

### K. Deferred Outflows/Inflows of Resources (Continued)

The ESD1 has only two types of deferred inflow of resources, which arise under the modified accrual basis of accounting that qualify for reporting in this category; unearned revenue-property taxes reported only in the governmental funds balance sheet and deferred inflow of resources related to pensions.

The ESD2 has only two types of deferred inflow of resources, which arise under the modified accrual basis of accounting that qualifies for reporting in this category; unearned revenue-property taxes reported only in the governmental funds balance sheet and deferred inflow of resources related to pensions.

The fiduciary net position of the Texas County and District Retirement System (TCDRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TCDRS's fiduciary net position. The Plan's fiduciary net position has been determined on the same basis as that used by the Plan. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Texas Emergency Services Retirement System (TESRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TESRS's fiduciary net position. The Plan's fiduciary net position has been determined on the same basis as that used by the Plan. Benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### L. Compensated Absences

Regular full-time employees accumulate vacation leave at varying rates depending on their years of service with the County as follows:

<u>Number of Years of Service</u>	<u>Vacation Leave hours Earned Per Year</u>
Up to 5 years	80
5 to 15 years	120
Over 15 years	160

Vacation leave may be accumulated up to a maximum of two times the annual vacation benefit (160, 240, or 320 hours depending on the number of years of service). During FY2020, the maximum accumulation was increased by 25 percent to 200, 300, and 400, respectively. It was increased as a result of COVID-19 restrictions limiting people from using their vacation time. These are set to revert to the original maximums on September 30, 2021. Employees lose, without pay, unused vacation leave, which exceeds this limit. Regular part-time employees accumulate vacation leave at half the rate of regular full-time employees. On September 30, 2020, the County's total liability for vested vacation leave totaled \$19,262,476.



## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **L. Compensated Absences (Continued)**

All full-time, regular non-elected employees who have completed three (3) months of full time service are eligible to use accrued sick leave with pay. An employee earns sick leave at the rate of 15 working days per year and may accumulate a maximum sick leave balance of 90 working days. Outstanding sick leave balances are canceled, without recompense, upon termination, resignation, retirement or death except in the case of sheriff's officers. In accordance with the provisions of Governmental Accounting Standard Board, Statement No. 16, Accounting for Compensated Absences, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits.

A liability in the amount of \$16,841,035 has been established for the accumulated vested sick leave benefits of the El Paso County Sheriff's deputies and detention officers. This is in accordance with the provisions of the contract agreement between the County and the El Paso County Sheriff's Association, whereby the County shall buy back any unused sick leave at the end of an officer's career. An officer will be paid at the rate of one day's pay for one day's sick leave up to 90 days and thereafter at the rate of one day's pay for every three days of sick leave.

Vested vacation and sick leave benefits are not expected to be liquidated with expendable and available financial resources and therefore, are reported as long term liabilities in the government wide statements. The accrued accumulated vested benefits liability for the current year is \$36,103,511 of which \$13,588,258 is reported as due within one year. The general fund or the appropriate special revenue fund is used to liquidate any liabilities for compensated absences.

Non-exempt employees who are authorized or permitted to work in excess of forty (40) hours in a workweek are entitled to compensatory time off at a rate one and one-half times for all time actually worked over forty (40) hours in a workweek. Paid and unpaid leave of any type taken during a workweek do not count as hours worked in computing overtime. Non-exempt employees may not have a balance of more than eighty (80) hours of compensatory time at any given time. A non-exempt employee will be paid for all compensatory time the employee has earned, but not used, at the time of separation from employment.

There is no legal requirement, nor is the County obligated, to pay overtime or grant compensatory time to FLSA-exempt employees. Department Heads or designees may grant compensatory time off on an hour for hour basis for hours worked in excess of the forty (40) hour work week to an exempt employee.

## Note 1. Summary of Significant Accounting Policies (Continued)

### M. Long-term Obligations

For the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the appropriate governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

Bond premiums, discounts, and issuance costs are recognized in the fund financial statements of governmental fund types during the current period. The bond face amount and any premiums are reported as other financing resources while any discounts are reported as other financing uses. Bond issuance costs are reported in either the capital projects or debt service fund depending on whether the bond is a new issue or refunding issue, regardless of whether or not the costs were withheld from the bond proceeds received.

### N. Fund Balances

The County Commissioners Court annually approves financial policies which include a policy for maintaining a minimum fund balance of 10 to 15 percent of the total general fund adopted operating budget in any one fiscal year, or at a minimum, a balance equal to the projected cash needs for the first fiscal quarter to meet operating obligations. Use of this reserve is limited to an unanticipated emergency, calamity, natural disaster or the loss/shortfall of a major revenue source.

In accordance with GASB, the County categorized its fund balances in five classifications and in the hierarchy to which the government is bound to honor constraints on specific purposes for which amounts in those funds can be spent.

*Nonspendable* – These balances represent amounts that are not in spendable form or are legally or contractually required to be maintained intact, such as inventories.

*Restricted Fund Balance* – Represents amounts that are restricted to specific purposes, with constraints placed on the use of resources by (a) external creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation. Fund balance on the debt service funds will be restricted for the payment of principal and interest on the debt service obligation. Any funds that are remaining after all debt is extinguished will be transferred to the general fund to be used for any general purpose. The restricted other purposes amount of \$2,216,055 reported as other governmental funds consists of \$2,216,055 special revenue.

*Committed Fund Balance* – These balances represent amounts that are restricted for purposes which County Commissioners Court, the County's highest level of decision-making authority, have designated their use. These amounts are committed through the adoption of a court order. These amounts can only be re-allocated by the same formal action that was taken to originally commit those amounts. Funds allocated through the use of general fund monies for capital assets are categorized as committed.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **N. Fund Balances (Continued)**

Assigned Fund Balance – Represents amounts that are constrained by the government’s intent to be used for specific purposes, but are neither restricted nor committed. The governing body may delegate its authority to assign amounts to another body or officials, for example a budget or finance director. The Commissioners Court, when it is appropriate for fund balance to be assigned, delegates the authority to the Executive Budget Director. Assignments may occur subsequent to fiscal year end.

Unassigned Fund Balance – Represents the amount designated for emergencies in budgeting the general fund, budgetary appropriation for shortfalls in projected revenue in the general fund, and the residual amount in the general fund that has not been restricted, committed, or assigned to specific purposes. The general fund is the only fund that reports a positive unassigned fund balance amount. Stabilization amounts of \$29,365,723 and \$34,909,987 for emergencies and budgetary shortfalls, respectively, are included in this category as authorized by Commissioners Court. Commissioners Court may authorize an emergency expenditure only in a case of grave public necessity to meet an unusual and unforeseen condition

It is the County’s policy to use restricted funds first, when expenditures are incurred for purposes for which both restricted and unrestricted funds are available. In the case of unrestricted funds, the County will consider first reducing committed funds, then assigned, and followed by unassigned when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

### **O. Comparative Data/reclassifications**

Comparative total data for the previous year have been presented in selected accompanying financial statements in order to afford an understanding of changes in the County's position and operations. Comparative data, nonetheless, have not been presented in all statements because such inclusion would make certain statements unduly complex and difficult to comprehend.

### **P. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred inflows and outflows or resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Q. New Accounting Pronouncements**

In November 2016, GASB issued Statement No. 83 *Certain Asset Retirement Obligations*. This statement addresses accounting and financial reporting for certain asset retirement obligations and arises from a legally enforceable liability associated with the retirement of a tangible capital asset. The determination of when the liability occurs is based on external laws, regulations, contracts, or court judgements that obligate the government to perform asset retirement activities. This statement becomes effective for reporting periods beginning after June 15, 2018. GASB 95 postponed the effective beginning date by one year to periods beginning after June 15, 2019. This statement does not apply to the County.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **Q. New Accounting Pronouncements (Continued)**

In January 2017, GASB issued Statement No. 84 *Fiduciary Activities*. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial purposes and how those activities should be reported. This statement becomes effective for reporting periods beginning after December 15, 2018. GASB 95 postponed the effective beginning date by one year to periods beginning after December 15, 2019.

In June 2017, GASB issued Statement No. 87 *Leases*. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and reporting for leases by governments. This statement increases the usefulness of the financial statements by requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and the lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the government's leasing activities. This statement becomes effective for reporting periods beginning after December 15, 2019. GASB 95 postponed the effective beginning date by eighteen months to June 15, 2021.

In April 2018, GASB issued Statement No. 88 *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The objective of this statement is to improve the information disclosed in the notes to the financial statements related to debt, including direct borrowings and direct placements. Clarifies which liabilities governments should include when disclosing information related to debt. This statement requires that additional essential information related to debt be disclosed in the notes financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. This statement becomes effective for reporting periods beginning after June 15, 2018. GASB 95 postponed the effective beginning date by one year to periods beginning after June 15, 2019. The County implemented in FY 2019.

In June 2018, GASB issued Statement No. 89 *Accounting for Interest Cost Incurred before the end of a Construction Period*. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. In financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting standards. This statement becomes effective for reporting periods beginning after December 15, 2019. GASB 95 postponed the effective beginning date by one year to periods beginning after December 15, 2020. The County has early implemented this Statement. The County's financial statements are presented on a prospective basis in accordance with the guidance provided in this statement.

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **Q. New Accounting Pronouncements (Continued)**

In August 2018, GASB issued Statement No. 90 *Majority Equity Interests-an amendment of GASB statements No. 14 and No. 61*. The primary objective of this statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of the financial statement information component units. Defines a majority equity interest and specifies that a majority equity interest be reported as an investment if a government's holding of the equity interest meets the definition of an investment and be measured using the equity method, unless it is held for a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment or permanent fund. This statement is effective for reporting periods beginning after December 15, 2018. GASB 95 postponed the effective beginning date by one year to periods beginning after December 15, 2019.

In May 2019, GASB issued Statement No. 91 *Conduit Debt Obligations*. The primary objective of this statement is to provide a single method of reporting conduit debt obligation by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement is effective for reporting periods beginning after December 15, 2020. GASB 95 postponed the effective beginning date by one year to periods beginning after December 15, 2021.

In January 2020, GASB issued Statement No. 92 *Omnibus 2020*. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The effective dates vary depending by which Statements it applies too. GASB 95 postponed the effective beginning date by one year.

In March 2020, GASB issued Statement No. 93 *Replacement of Interbank Offered Rates*. As the London Interbank Offering Rate (LIBOR) is expected to cease to exist in its current form at the end of 2021 and many variable payments made or received by governmental entities are dependent on this rate. It has become necessary for those governments to amend or replace financial instruments for the purpose of replacing the LIBOR with other reference rates, by either changing the reference rate or adding or changing the fallback provisions related to the reference rate. Accounting and financial reporting for derivative instruments under GASB 53 and leases under GASB 87 would be affected if they are variable rate instruments tied to the LIBOR rate. This statement addresses these issues and other accounting and financial reporting implications that result from the replacement of an Interbank Offering Rate (IBOR) as the rate upon which variable payments depend. This statement is effective for reporting periods beginning after June 15, 2020. GASB 95 postponed the effective beginning date by one year to periods beginning after June 15, 2021.

In March 2020, GASB issued Statement No. 94 *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* (PPP). A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset for a period of time in an exchange or exchange-like transaction. This Statement requires that PPPs that meet the definition of a lease apply the guidance in Statement No. 87 *Leases*, as amended. Some PPPs

## **Note 1. Summary of Significant Accounting Policies (Continued)**

### **Q. New Accounting Pronouncements (Continued)**

meet the definition of a Service Concession Arrangement (SCA). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. This Statement is effective for fiscal year beginning after June 15, 2022.

In May 2020, GASB issued Statement No. 95 *Postponement of the Effective Dates of Certain Authoritative Guidance*. The objective of this Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018 and later. The effective dates of certain provisions contained in the following pronouncements are postponed one year: Statements 83, 84, 88, 89, 90, 91, 92, 93, Implementation Guides 2017-3, 2018-1, 2019-1, and 2019-2. The effective dates of the following pronouncements are postponed by 18 months: Statement 87 and Implementation Guide 2019-3. The requirements of this Statement are effective immediately.

In May 2020, GASB issued Statement No. 96 *Subscription-based Information Technology Arrangements*. The objective of this Statement defines a Subscription-based Information Technology Arrangement (SBITA), establishes that a SBITA results in a right-to-use subscription asset-an intangible asset- and a corresponding liability, provides capitalization criteria for outlay other than subscription payments and note disclosures required regarding a SBITA based on the standard established in Statement 87, *Leases*. This Statement is effective for fiscal year beginning after June 15, 2022.

In June 2020, GASB issued Statement No. 97 *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-An Amendment to GASB Statements No. 14 and No. 84 and a supersession of GASB Statement No. 32*. The objective of this statement is to increase consistency and comparability related to the reporting of fiduciary component units, mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans. This Statement requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan and clarifies that Statement 84, as amended, should be applied to all arrangements organized under IRC Section 457 to determine whether those arrangements should be reported as fiduciary activities. The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021.

Statements 84, 87, 90, 91, 92, 93, 94, 96, and 97 may or may not have a material effect on the County's financial statements once implemented. The County will be analyzing the effects of these pronouncements and plans to adopt them if applicable by their effective dates.

## **Note 2. Legal Compliance - Budgets**

Budgets are adopted by Commissioners Court on a modified accrual basis. Under Texas law, county governments may prepare annual budgets under one of three subchapters. The County operates under *Local Government Code § 111.061, Subchapter C, Alternate Method of Budget Preparation in counties with a population of more than 125,000*. Pursuant to *Local Government Code § 111.062*, the Commissioners Court opted to establish the Office of the Chief Administrator, which includes the department of Budget and Fiscal Policy and appoint a Budget Executive Director (Budget Officer) to prepare the County budget.

The Budget Officer prepares a proposed budget utilizing spending requests received from various County departments and agencies and makes recommendations to the Commissioners Court under the direction of and in collaboration with the County Administrator. This proposed budget contains the County Auditor's certified estimate of revenues. Pursuant to the Texas Local Government Code, § 111.072, § 111.034(b)(4) preceding year estimate and (5) ensuing fiscal year and, § 111.039(b), only the County Auditor may estimate revenues and the Commissioners Court may not legally adopt an annual operating budget containing appropriations in excess of the available funds at the beginning of the fiscal year and the anticipated revenues for the fiscal year as estimated by the County Auditor.

Public hearings pertaining to the proposed budget are conducted on an as needed basis by Commissioners Court after preliminary budget workshops are conducted with the Budget Officer and consideration by the County Administrator. During these hearings, department heads and elected officials are provided opportunity to present their requests and to further explain and/or justify their requests. Before determining the final budget, Commissioners Court with the assistance of the Budget Officer and County Administrator, while establishing overall spending priorities for the County, may increase or decrease the amounts requested by the different departments and/or agencies.

Pursuant to Texas Local Government Code, §111.066 the Budget Officer files a copy of the proposed budget with the County Clerk and the County Auditor; §111.091, upon the adoption and certification of a general or special county budget, the County Auditor shall open an appropriation account for each main budgeted or special item in the budget. Furthermore, the County Auditor with oversight of all appropriation accounts and payments drawn against those appropriations is required to periodically inform the Commissioners Court of the condition of the appropriation accounts and ensure that expenses do not exceed departmental appropriations.

After approval of the budget, Commissioners Court may authorize transfers of appropriations within the various expenditure levels during the year. Such transfers may not increase the overall budget total and are screened for consideration consistent with the County's fiscal policies. The County budget may increase during the course of the fiscal year for newly received bond proceeds, grants, state aid, intergovernmental contracts, or unanticipated revenue received after adoption of the budget as certified by the County Auditor.

## Note 2. Legal Compliance – Budgets (Continued)

The legal level of budgetary control requires that all expenditures shall be made in strict compliance with the budget. The legal level of budgetary control for the general fund and special revenue funds is effectively controlled at the category (personnel, operations, capital outlays) level by department, while control for the debt service funds and capital projects funds is at the fund level. Any budgetary changes affecting appropriations at these levels occurs only with the formal approval of the Commissioners Court.

## Note 3. Detailed Notes on all Funds

### A. Deposits and Investments

At year-end, the carrying amounts of the County's deposits were \$246,198,462 consisting of cash and cash equivalents. Of this amount, \$2,125,045 represents custodial funds from the County Clerk's Probate Account, \$5,095,829 represents funds held in the District Clerk's Custodial Account and \$304,867 represents restricted assets for business-type activities. The bank balance of \$99,180,006 was covered by \$250,000 federal depository insurance with the remaining bank balance collateralized with an irrevocable Letter of credit from the Federal Home Loan Bank of Dallas, Texas held in the County's name in the County Auditor's office.

The carrying amount of the deposits for the UMC, the discretely presented component unit, was \$204,904,000, consisting of cash and cash equivalents. At September 30, 2020, the UMC's deposits were either insured or collateralized in accordance with state law. EPCH, The Health Plan, and the Foundation held balances in excess of FDIC limits at September 30, 2020. Bank balances in excess of FDIC limits totaled \$29.7 million for EPCH, and \$2.8 million for the Foundation.

The carrying amount of the deposits for the ESD1, the discretely presented component unit, was \$2,884,550, consisting of cash and cash equivalents. The bank balance was covered by \$250,000 federal deposit insurance and the remaining bank balance collateralized by pledged securities with a market value of \$4,653,591 as of September 30, 2020.

The carrying amount of the deposits for the ESD2, the discretely presented component unit, was \$7,195,299, consisting of cash and cash equivalents. The bank balance was covered by \$250,000 federal deposit insurance and the remaining bank balance collateralized by pledged securities with a market value of \$7,726,364 as of September 30, 2020.

As of September 30, 2020, the County had the following temporary investments included in cash and cash equivalents, reported at amortized cost, which approximates the value of the pool shares.

<b>Investment Type</b>	<b>Amortized Cost</b>	<b>Weighted Average Maturity (Years)</b>
TexPool investment pool	\$1,828,956	0.00
TexPool Prime investment pool	141,964,717	0.97
Total	<u>\$143,793,673</u>	0.95



### Note 3. Detailed Notes on all Funds (Continued)

#### A. Deposits and Investments (Continued)

Management is not aware of the presence of any limitation or restrictions on withdrawals such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates.

Disclosures of Fair Value of Investments – Fair value is the price that would be received to sell an asset or paid to transfer a liability in an ordinary transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1** Quoted prices in active markets for identical assets or liabilities.
- Level 2** Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities.

As of September 30, 2020, the UMC had the following investments measured at fair value as shown below.

	Fair Value	Fair Value Measurements Using		
		Quoted Prices In Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>September 30, 2020</b>				
Money market funds	\$55,391,000	\$55,391,000		
Equity Securities	1,320,000	1,320,000		
Exchange Traded Funds	902,000	902,000		
Mutual Funds	23,000	23,000		
Accrued Interest Receivable	1,000	1,000		
Total investments	57,637,000	\$57,637,000		
Investment pool carried at amortized cost	50,005,000			
Total investments	\$107,642,000			

ESD1 had no investments as of September 30, 2020.

*Interest rate risk.* In accordance with the County's investment policy, the County has established interest rate risk policies that limit the maximum maturity of any one security to 10 years or less. The County has been able to minimize its exposure to interest rate risk through its depository contract, which set a minimum interest rate the depository would pay above the current short-term market rates.

The UMC interest rate risk policy requires total investments have a weighted-average maturity of five years or less.

ESD2 investment policy does not place any limit on investment maturities, as a means of managing exposure to fair value losses arising from increasing interest rates.

**Note 3. Detailed notes on all funds (Continued)**

**A. Deposits and Investments (Continued)**

*Credit risk.* The Texas Public Funds Investment Act *Government Code §2256* limits allowable investments to obligations of, or guaranteed by, governmental entities, certificates of deposit, share certificates, repurchase agreements, bankers acceptances not to exceed 270 days, or commercial paper not to exceed 365 days, mutual funds, guaranteed investment contracts, and investment pools. The County further limits investments to United States Treasury bills, bonds and notes, certificates of deposit, United States Agency securities (GNMA, SBA, EXIM BANK, FMHA, GSA, FNMA, FHLB, FHLMC, and FFCB), repurchase agreements (County not to exceed four days), commercial paper through an authorized investment pool, and an investment pool authorized through Commissioners Court.

UMC’s policy allows investments in U.S. Treasury and Agency securities and other investments under the Texas Public Funds Investment Act. UMC investment in U.S. Treasury obligations carry the explicit guarantee of the U.S. government. At September 30, 2020 UMC’s government money market funds were rated AAA by Standard & Poor’s rating agency. UMC also invests in TexSTAR, a local government investment pool, rated AAA by Standard & Poor’s.

ESD2 has no investment policy that would further limit investment choices except State law.

El Paso County	Standard &
<u>Investment at September 30, 2020</u>	<u>Poor’s Rating</u>
Local Government Investment Pools	AAAm

*Concentration of credit risk.* To limit the concentration of credit risk, the County has an established policy, whereby the maximum aggregate for all investments in obligations of U. S. Agencies and Instrumentalities shall not exceed 100 percent. The County is not exposed to foreign currency risk since the County prohibits investment in any foreign investments.

UMC places no limit on the amount that may be invested in any one issuer as long as the restrictions of the *Texas Public Funds Investment Act* are followed. The UMC holds 93.1% of total investments in Wells Fargo Government Money Market Fund-WFFXX.

ESD1 and ESD2 place no limit on the amount the district may invest in any one issuer.

*Custodial credit risk – deposits.* This is the risk that in the event of a bank failure, the County’s or UMC’s deposits may not be returned to the respective entity. The County, UMC, and ESD1 protect their deposits by requiring the depository bank to fully collateralize the amount in excess of federal depository insurance at 102% of deposits in excess of federal depository insurance, with securities held in the respective entity’s name in a joint custody account with the respective entity’s depository bank at a third party financial institution.

ESD2 evaluates exposure to custodial credit risk for deposits exceeding the amount insured by the FDIC by comparing the amounts of cash on-hand to collateral funds.

*Custodial credit risk – investments.* For an investment, this is the risk that in the event of the failure of the issuer, the County or UMC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County and UMC reduce this risk by requiring investments to be held in a safekeeping or trust account.

**Note 3. Detailed notes on all funds (Continued)**

**B. Receivables**

Receivables as of September 30, 2020, for the general fund, major special revenue grant funds, major capital projects 2012 fund, and other governmental funds, including applicable allowances for uncollectable accounts, are as follows:

	<u>General Fund</u>	<u>Major Special Revenue-Grant Fund</u>	<u>Major Capital Projects 2012 Fund</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Receivables:					
Taxes	\$25,482,177				\$25,482,177
Accounts	10,233,807	\$5,252,333	\$113,608	\$554,230	16,153,978
Notes		102,470			102,470
Less: allowance for uncollectable	<u>(254,821)</u>				<u>(254,821)</u>
Net total receivables	<u>\$35,461,163</u>	<u>\$5,354,803</u>	<u>\$113,608</u>	<u>\$554,230</u>	<u>\$41,483,804</u>

Property taxes receivables are reported net of unrealizable amounts. The taxes receivable account represents uncollected tax levies of the past twenty years on real property and the last four years on personal property in accordance with State statute. The allowance for estimated uncollectable taxes is one percent of the total delinquent taxes receivable, including penalties and interest, as of September 30, 2020. Based on a five-year trend of the taxes receivable, including penalties and interest, the County deferred approximately 95.94 percent until collection of those revenues. In calculating the taxes revenue, a period of 60 days is used to measure availability since the taxes for any current tax year are materially received well into the next fiscal year. Expenditure accruals are also being recognized 60 days after the fiscal year end.

On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties and interest ultimately imposed for the year on the property, whether or not the taxes are imposed in the year the lien attaches. Property taxes are levied as of October 1 on property values assessed as of the same date. The tax levy is billed on or shortly after October 1 and is considered due upon receipt by the taxpayers. The tax levy must be paid by January 31. Taxes become delinquent if not paid before February 1.

Governmental funds report unearned revenue in connection with receivables for revenues that are considered not available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Delinquent property taxes receivable (general fund)	\$24,203,792	
Court costs and fines (general fund)		\$50,436
Draw-downs prior to meeting eligibility requirements (CARES Act)		22,645,927
Draw-downs prior to meeting eligibility requirements (grants)		<u>788,057</u>
Total unavailable /unearned revenue for governmental funds	<u>\$24,203,792</u>	<u>\$23,484,420</u>

**Note 3. Detailed notes on all funds (Continued)**

**C. Capital Assets**

Capital assets activity for the year ended September 30, 2020, was as follows:

**Primary Government**

	Beginning Balance	Prior Period Adjustment	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>					
<b>Capital assets, not being depreciated:</b>					
Artwork	\$56,255				\$56,255
Land	17,962,933		\$1,034,817	(\$143,850)	18,853,900
Easements	110,000				110,000
Information Technology System in progress	2,664,194	\$340,824	318,069		3,323,087
Construction in progress	<u>1,485,137</u>	<u>25,654</u>	<u>5,154,538</u>	<u>(601,655)</u>	<u>6,063,674</u>
Total capital assets, not being depreciated	<u>22,278,519</u>	<u>366,478</u>	<u>6,507,424</u>	<u>(745,505)</u>	<u>28,406,916</u>
<b>Capital assets, being depreciated:</b>					
Bridges and culverts	10,060,763				10,060,763
Buildings	323,473,125		1,824,100		325,297,225
Equipment	62,988,004	(386,552)	4,651,662	(3,248,979)	64,004,135
Furniture and fixtures	1,455,241		22,155	(17,809)	1,459,587
Improvements	25,990,452		981,152		26,971,604
Infrastructure	9,823,740		563,591		10,387,331
Leased equipment	523,129		77,230	(82,032)	518,327
Roads	56,293,300		344,257		56,637,557
Vehicles	<u>26,997,399</u>	<u>25,964</u>	<u>1,878,432</u>	<u>(243,209)</u>	<u>28,658,586</u>
Total capital assets, being depreciated	<u>517,605,153</u>	<u>(360,588)</u>	<u>10,342,579</u>	<u>(3,592,029)</u>	<u>523,995,115</u>
<b>Less accumulated depreciation for:</b>					
Bridges and culverts	(3,758,812)		(257,425)		(4,016,237)
Buildings	(184,765,817)		(9,250,003)		(194,015,820)
Equipment	(46,815,274)	244,208	(4,493,921)	3,244,741	(47,820,246)
Furniture and fixtures	(1,024,224)		(67,201)	17,809	(1,073,616)
Improvements	(11,566,126)		(1,206,111)		(12,772,237)
Infrastructure	(2,784,328)		(366,413)		(3,150,741)
Leased equipment	(372,351)		(103,150)	82,032	(393,469)
Roads	(30,409,175)		(2,336,845)		(32,746,020)
Vehicles	<u>(18,759,639)</u>	<u>(25,964)</u>	<u>(2,014,659)</u>	<u>241,592</u>	<u>(20,558,670)</u>
Total accumulated depreciation	<u>(300,255,746)</u>	<u>218,244</u>	<u>(20,095,728)</u>	<u>3,586,174</u>	<u>(316,547,056)</u>
Total capital assets, being depreciated, net	<u>217,349,407</u>	<u>(142,344)</u>	<u>(9,753,149)</u>	<u>(5,855)</u>	<u>207,448,059</u>
Governmental activities capital assets, net	<u>\$239,627,926</u>	<u>\$224,134</u>	<u>(\$3,245,725)</u>	<u>(\$751,360)</u>	<u>\$235,854,975</u>

**Note 3. Detailed notes on all funds (Continued)**

**C. Capital Assets (Continued)**

	<u>Beginning Balance</u>	<u>Prior Period Adjustment</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Business-type Activities:</b>					
<b>Capital assets, not being depreciated:</b>					
Land	\$19,770				\$19,770
Construction in progress			\$1,738,500		1,738,500
Total capital assets, not being depreciated	<u>19,770</u>		<u>1,738,500</u>		<u>1,758,270</u>
<b>Capital assets, being depreciated:</b>					
Equipment		\$32,526	142,078		174,604
Vehicles	42,734				42,734
Infrastructure	19,389,023	(32,526)			19,356,497
Total capital assets, being depreciated	<u>19,431,757</u>		<u>142,078</u>		<u>19,573,835</u>
<b>Less accumulated depreciation for:</b>					
Equipment		(16,995)	(14,463)		(31,458)
Vehicles	(30,500)		(2,576)		(33,076)
Infrastructure	(5,858,682)	16,995	(528,063)		(6,369,750)
Total accumulated depreciation	<u>(5,889,182)</u>		<u>(545,102)</u>		<u>(6,434,284)</u>
Total capital assets, being depreciated, net	<u>13,542,575</u>		<u>(403,024)</u>		<u>13,139,551</u>
Business-type activities capital assets, net	<u>\$13,562,345</u>		<u>\$1,335,476</u>		<u>\$14,897,821</u>

Depreciation expenses charged to functions/programs of the primary government are as follows:

<b>Governmental activities:</b>	
General Government	\$5,896,495
Administration of Justice	211,484
Public Safety	6,968,830
Health and Welfare	250,177
Community Service	164,873
Resource Development	65
Culture and Recreation	2,170,877
Public Works	<u>4,432,927</u>
Total depreciation expense	
Governmental activities	<u>\$20,095,728</u>
<b>Business-type activities:</b>	
Equipment	\$14,463
Vehicles	2,576
Infrastructure	<u>528,063</u>
Total depreciation expense	
Business-type activities	<u>\$545,102</u>

Prior Period adjustments for governmental and business-type activities were to correct errors in posting of assets.

**Construction Commitments**

The County has several active projects as of September 30, 2020. The projects include Fabens Airport Facility Renovations, Courthouse/Parking Garage Elevator Renovations, Employee Fitness Center, Courthouse Walkways and Sidewalk, Building Central ID Access and Security Controls, El Paso Stormwater Improvement Projects, John Hayes Street Extension Project, O.T Smith Hike and Bike Trail, Tornillo Sidewalk, Bus Shelter, Tornillo Shared Used Path, Tornillo Guadalupe POE Bridge, Medical Examiners HVAC Renovations, Courthouse Air Volume Improvements, ITD Infrastructure and Forest Migration Project, and Sheriff's I Leads to WebRMS Upgrade.

**Note 3. Detailed notes on all funds (Continued)**

**C. Capital Assets (Continued)**

The County's year-end commitments are as follows:

<u>Project</u>	<u>Spent-to-date</u>	<u>Remaining Commitment</u>
<b>Governmental Activities</b>		
Fabens Airport Facility Renovations	\$436,750	\$1,838,958
Courthouse/Parking Garage Elevator Renovations	1,556,069	289,314
Employee Fitness Center	1,070,108	151,184
Courthouse Walkways and Sidewalk	345,199	799,376
Building Central Access and Security Control	259,821	180,179
El Paso Stormwater Improvement Projects	447,523	9,834,477
John Hayes Street Extension Project	224,694	1,726,355
O.T Smith Hike and Bike Trail	121,658	213,044
Tornillo Sidewalk	78,538	471,840
Bus Shelter	22,024	310,896
Tornillo Shared Used Path	581,985	1,711,232
Tornillo Guadalupe POE Bridge	10,071	195,000
Courthouse Air Volume Improvements	884,258	327,381
Medical Examiners HVAC Renovations	24,975	625,061
Total	<u>\$6,063,673</u>	<u>\$18,674,297</u>
<b>Information Technology Commitments</b>		
ITD Infrastructure and Forest Migration Project	\$2,868,656	\$603,344
Sheriff's I-Leads to WebRMS Upgrade	454,432	113,608
Total	<u>\$3,323,088</u>	<u>\$716,952</u>

**Component units**

Capital asset activity for the UMC for the year ended September 30, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Transfer Disposals/ Retirements</u>	<u>Ending Balances</u>
<b>Capital assets, not being depreciated:</b>				
Land	\$23,849,000		\$1,673,000	\$25,522,000
Construction in progress	28,554,000	\$16,286,000	(37,051,000)	7,789,000
Total capital assets, not being depreciated	<u>52,403,000</u>	<u>16,286,000</u>	<u>(35,378,000)</u>	<u>33,311,000</u>
<b>Capital assets, being depreciated:</b>				
Buildings and improvements	488,569,000	2,079,000	29,334,000	519,982,000
Movable and fixed equipment	330,860,000	25,195,000	2,055,000	358,110,000
Total capital assets, being depreciated	<u>819,429,000</u>	<u>27,274,000</u>	<u>31,389,000</u>	<u>878,092,000</u>
<b>Less accumulated depreciation for:</b>				
Buildings, improvements and equipment	(446,683,000)	(33,262,000)	2,730,000	(477,215,000)
Total accumulated depreciation	<u>(446,683,000)</u>	<u>(33,262,000)</u>	<u>2,730,000</u>	<u>(477,215,000)</u>
Total capital assets, being depreciated, net	<u>372,746,000</u>	<u>(5,988,000)</u>	<u>\$34,119,000</u>	<u>400,877,000</u>
UMC capital assets, net	<u>\$425,149,000</u>	<u>\$10,298,000</u>	<u>(\$1,259,000)</u>	<u>\$434,188,000</u>

The UMC construction in progress at September 30, 2020, primarily represents the costs incurred to fund approximately \$150 million of capital improvements, including outpatient medical clinics, renovate existing hospital inpatient floors, and purchase equipment for the main campus. These projects will be constructed through 2021 and will be paid for using the unexpended proceeds of the 2013 Combination Tax and Revenue Certificates of Obligation bonds.

**Note 3. Detailed notes on all funds (Continued)**

**C. Capital Assets (Continued)**

Capital asset activity for the ESD1 for the year ended September 30, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Transfer Disposals/ Retirements</u>	<u>Ending Balances</u>
<b>Capital assets, not being depreciated:</b>				
Land	\$1,010,836			\$1,010,836
Construction in progress	932,393		(\$932,393)	
Total capital assets, not being depreciated	<u>1,943,229</u>		<u>(932,393)</u>	<u>1,010,836</u>
<b>Capital assets, being depreciated:</b>				
Buildings and improvements	5,091,770	\$3,208,597	932,393	9,232,760
Heavy Trucks	3,634,987	440,564		4,075,551
Equipment	1,324,432	639,098		1,963,530
Total capital assets, being depreciated	<u>10,051,189</u>	<u>4,288,259</u>	<u>932,393</u>	<u>15,271,841</u>
<b>Less accumulated depreciation for:</b>				
Buildings and improvements	(695,674)	(146,912)		(842,586)
Heavy Trucks	(2,937,139)	(142,098)		(3,079,237)
Equipment	(1,242,785)	(20,411)		(1,263,196)
Total accumulated depreciation	<u>(4,875,598)</u>	<u>(309,421)</u>		<u>(5,185,019)</u>
Total capital assets, being depreciated, net	<u>5,175,591</u>	<u>3,978,838</u>	<u>\$932,393</u>	<u>10,086,822</u>
ESD1 capital assets, net	<u>\$7,118,820</u>	<u>\$3,978,838</u>		<u>\$11,097,658</u>

Total provision for depreciation of \$309,421 was charged to public safety of ESD1. Capital assets pledged as security for long-term debt had a cost of \$6,700,337.

Capital asset activity for the ESD2 for the year ended September 30, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Transfer Disposals/ Retirements</u>	<u>Ending Balances</u>
<b>Capital assets, not being depreciated:</b>				
Land	\$1,401,906			\$1,401,906
Total capital assets, not being depreciated	<u>1,401,906</u>			<u>1,401,906</u>
<b>Capital assets, being depreciated:</b>				
Buildings and improvements	15,436,093	\$47,063		15,483,156
Transportation equipment	18,442,551	712,187		19,154,738
Other equipment	6,191,492	18,700		6,210,192
Total capital assets, being depreciated	<u>40,070,136</u>	<u>777,950</u>		<u>40,848,086</u>
<b>Less accumulated depreciation for:</b>				
Buildings and improvements	(4,668,547)	(391,689)		(5,060,236)
Transportation Equipment	(16,145,977)	(729,973)		(16,875,950)
Other equipment	(3,668,011)	(309,899)		(3,977,910)
Total accumulated depreciation	<u>(24,482,535)</u>	<u>(1,431,561)</u>		<u>(25,914,096)</u>
Total capital assets, being depreciated, net	<u>15,587,601</u>	<u>(653,611)</u>		<u>14,933,990</u>
ESD2 capital assets, net	<u>\$16,989,507</u>	<u>(\$653,611)</u>		<u>\$16,335,896</u>

Total provision for depreciation of \$1,431,561 was charged to public safety of ESD2. Capital assets pledged as security for long-term debt had a cost of \$13,729,505 as of September 30, 2020.

**Note 3. Detailed notes on all funds (Continued)**

**D. Interfund Receivables, Payables, and Transfers**

The interfund and intrafund receivables and payables represent amounts that cover cash shortages that are within the pooled cash account. The intrafund balances have been eliminated for financial statement reporting. These balances will be eliminated in the subsequent period. The interfund transfers mainly represent amounts which are used to leverage County funds in securing federal and state grant funds and amounts which management has identified as excess in the corresponding funds.

The composition of interfund/intrafund balances as of September 30, 2020, is as follows:

	<u>Due From</u>	<u>Due To</u>
<b><u>General Fund</u></b>		
Jury Fund	40,000	\$40,000
Workers Comp	<u>150,000</u>	<u>40,000</u>
	<u>190,000</u>	
<b><u>Internal Services Fund</u></b>		
Workers Comp	<u>                    </u>	<u>150,000</u>
		<u>150,000</u>
<b><u>Major Special Revenue-Grants</u></b>		
34 <sup>th</sup> Judicial District Prosecution Initiative		111,874
65 <sup>th</sup> District Family Drug Court		25,694
384 <sup>th</sup> District Drug Court		28,638
409 <sup>th</sup> District Drug Court		21,211
5311 Cares Act Funds		234,578
Access and Visitation		1,261
Adult Drug Court Discretionary		22,644
BJA Coronavirus Emergency Supplemental Funding		6,135
Bullet Proof Vests		21,614
Byrne Justice Assistance Grant		109,199
County Attorney Victim Resource Program		5,993
CARES Act Help America Vote	852,153	
Continuum of Care Program		38,055
Coordinated response El Paso United Family Resiliency		15,270
Coronavirus Emergency Supplemental Funding		153,194
COPS Community Policing Development		8,900
County Essential Services Program		8,783
DA Border Prosecution		262,223
DA El Paso Coordinated Response		10,677
DA Statewide Automated Victim Notification System		7,543
Domestic Violence Unit		24,489
Elections Chapter 19		30,846
Federal COVID-19 CARES Act Relief Fund	217,479	
HIDTA Program Income	737,832	
Homeland Security Communication Response		3,229
Homeland Security Sustaining Special Response Team		388
Inter City Bus CARES Act Funds		70,969
Mental Health Training Initiative		8,359
Nutrition Meals	223,328	
ONDCP Multiple Initiatives		475,287
Operation Stonegarden		126,970
Organized Crime Drug Enforcement Task Force		51,291
O.T. Smith Share Path		60,638
Project Border Star		43,345
Project Hope		3,115
Protective Order Court		40,341
Public Defender 48 hour Bond Project		100,573
Public Defender Mental Health Advocacy Unit		93,641
Sheriff Crime Victim Services		3,093
Sheriff's Department of Justice Asset Forfeiture	557,452	
Sheriff's Step		2,209
Sheriff's Training Academy		10,274



**Note 3 . Detailed notes on all funds (Continued)**

**D. Interfund Receivables, Payables, and Transfers (Continued)**

	<u>Due From</u>	<u>Due To</u>
Substance abuse and Mental Health Services		115,183
Southwest Border Rural Law Enforcement		28,908
TDA Emergency Services Help for Colonias		4,991
Texas Veterans Commission General Assistance		30,054
TXDOT Commercial Motor Vehicle		272
Veterans Court		45,607
Victim Witness Services		84,934
Victim of Crime Act		<u>35,752</u>
<b>Subtotal</b>	<u>2,588,244</u>	<u>2,588,244</u>
<b>Grand Total</b>	<u>\$2,778,244</u>	<u>\$2,778,244</u>

The following are the transfers in and out as of September 30, 2020:

	<u>Transfers Out Actual</u>	<u>Transfers In Actual</u>
<b><u>General Fund</u></b>		
1 <sup>st</sup> Chance Program		\$33,310
Access and Visitation	\$3,953	
County Attorney Victim Services	22,057	
Child Protective Services	972,640	
Court Reporter		\$371,000
DIMS Project	408,218	
Domestic Violence Unit	134,174	
EL Paso County Mobility Project	378,618	
Excess Grant Match	831,214	118,280
Excess Sales Tax	1,220,418	
General & Administrative	3,841,637	222,000
Health & Life	1,000,000	
Capital Improvements	7,141,631	
Justice Court Manager		79,357
Protective Order – Match	50,160	
Public Defender 48 Hour Grant Match	27,485	
Public Defender Expansion	694,751	
El Paso County Mobility Projects	1,375	
Rural Transit	100,241	
Sheriff Crime Victim	44,572	
Sheriff Victims of Crime	46,146	
Veterans Assistance	38,023	
Victim Witness Services	<u>84,319</u>	
<b>Subtotal</b>	<u>17,041,632</u>	<u>823,947</u>
<b><u>Major Special Revenue-Grants</u></b>		
5339 Bus Purchase Program		81,000
Access and Visitation		3,953
Adult Drug Court Discretionary		38,023
BCMHC Non-traditional Services	4,102	
Bullet Proof Vests		15,057
CARES Act Help America Vote		145,581
County Attorney Victim Resource Program		22,057
Child Protective Services		972,640
DIMS Project		408,218
Domestic Violence Unit		134,174
Elections Chapter 19	31,263	
Oñate Crossing/Old Fort Bliss		10,000
O.T. Smith Share Path		56,099
Protective Order Court		27,485
Public Defender 48 Hour Bond Project		694,751
Public Defender Mental Health Advocacy Unit	13,815	44,572
Routine Airport Maintenance Program		1,375
Texas Capital	4,016	57,991
Texas Volkswagen Environmental Mitigation Program		528,000
TPWD Park Playground		250,000
Van Pool Program		100,241
Victims of Crime Act		46,146

### Note 3 . Detailed notes on all funds (Continued)

#### D. Interfund Receivables, Payables, and Transfers (Continued)

	Transfers Out <u>Actual</u>	Transfers In <u>Actual</u>
Victim Witness Services		84,319
<b>Subtotal</b>	<u>53,196</u>	<u>3,721,682</u>
<b><u>Non Major Special Revenue</u></b>		
Road & Bridge		3,841,631
County Tourist Promotion	20,150	1,086,010
County Historical Commission		10,150
Coliseum Tourist Promotion	1,086,010	
Courthouse Security	222,000	
Court reporter Service	371,000	
DA Drug Forfeitures	50,000	50,000
Juvenile Case Manager	79,357	
Wall of Honor		4,102
PAWS		6
1 <sup>st</sup> Chance Program	<u>33,310</u>	
<b>Subtotal</b>	<u>1,861,827</u>	<u>4,991,899</u>
<b><u>Capital Projects</u></b>		
County Capital Improvements	221,090	7,141,631
Courthouse Improvements Lower Level		<u>906,000</u>
<b>Subtotal</b>	<u>221,090</u>	<u>8,047,631</u>
<b><u>Debt Service</u></b>		
General Obligation Refunding Series 2016A		1,220,418
Taxable Certificates of Obligation Series 2017	28,549	
State Infrastructure Bank Loan 2017		<u>378,618</u>
<b>Subtotal</b>	<u>28,549</u>	<u>1,599,036</u>
<b>Grand total</b>	<u>\$19,206,294</u>	<u>\$19,184,195</u>

The difference in the transfers in and transfer out totals is \$22,099, which is the net amount of transfers between the proprietary funds and the governmental funds. Internal service had a net transfer in of \$94,000 and enterprise fund had a net transfer out of \$71,901.

#### E. Leases

##### Operating Leases

The County has various lease commitments for office space, equipment and data processing software. These leases are considered to be operating leases, which are renewable on an annual basis. Lease expenditures for the year ending September 30, 2020, amounted to \$465,107.

##### Capital Leases

The County leases equipment through capital leasing arrangements in the governmental fund types. Payments during fiscal year ended September 30, 2020, amounted to \$101,036. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

**Note 3 . Detailed notes on all funds (Continued)**

**E. Leases (Continued)**

The assets acquired through capital leases are as follows:

Asset:	<u>Governmental Activities</u>
Machinery and equipment	\$518,327
Less: accumulated depreciation	<u>393,469</u>
Total	<u>\$124,858</u>

The future minimum lease payments as of September 30, 2020, for the County are as follows:

<u>Year ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$49,495	\$7,267	\$56,762
2022	24,306	2,620	26,926
2023	14,248	1,536	15,784
2024	13,523	853	14,376
2025	<u>11,037</u>	<u>225</u>	<u>11,262</u>
Total	<u>\$112,609</u>	<u>\$12,501</u>	<u>\$125,110</u>
Less amount due within one year	<u>49,495</u>		
Amount due after one year	<u>\$63,114</u>		

During 2020, UMC and EPCH entered into capital lease agreements for medical equipment. The lease obligations are secured by the equipment. As of September 30, 2020, aggregate annual payments of capital leases, including interest ranging from 3.5% to 5.5% are as follows:

<u>Year ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$607,000	\$107,000	\$714,000
2022	1,577,000	79,000	1,656,000
2023	1,609,000	46,000	1,655,000
2024	1,363,000	13,000	1,376,000
2025	<u>934,000</u>	<u>3,000</u>	<u>937,000</u>
Total	<u>\$6,090,000</u>	<u>\$248,000</u>	<u>\$6,338,000</u>

The annual capital lease payments as of September 30, 2020, for ESD1 are as follows:

<u>Year ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$48,944	\$7,206	\$56,150
2022	51,236	4,914	56,150
2023	<u>53,637</u>	<u>2,513</u>	<u>56,150</u>
Total	<u>\$153,817</u>	<u>\$14,633</u>	<u>\$168,450</u>
Less amount due within one year	<u>48,944</u>		
Amount due after one year	<u>\$104,873</u>		

The capital lease obligation of ESD1, originated in November 2008, in the amount of \$850,000 with annual interest at 4.685 % and annual payments of \$108,508 for the first five years and \$56,150 thereafter, maturing in March 2023. The lease is secured by the following vehicles: Pierce Brush truck, Pierce Quint truck, and Chevy Tahoe.

### Note 3 . Detailed notes on all funds (Continued)

#### E. Leases (Continued)

The annual capital lease payments as of September 30, 2020 for ESD2 are as follows:

<u>Year ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$88,756	\$5,004	\$93,760
2022	<u>91,225</u>	<u>2,535</u>	<u>93,760</u>
Total	<u>\$179,981</u>	<u>\$7,539</u>	<u>\$187,520</u>
Less amount due within one year	<u>88,756</u>		
Amount due after one year	<u>\$91,225</u>		

ESD2 entered into a \$810,368 lease agreement with Sun Trust to finance vehicles and equipment. Interest is at 2.78% per annum, payable in annual installments, which are specified in the contract. The lease matures in January 2022 and is secured by equipment and vehicles.

#### F. Long-term Debt

##### Changes in long-term obligations

The County issues general obligation bonds and certificates of obligation as well as revenue bonds to provide the resources for the acquisition and construction of capital assets. These bonds and certificates of obligation have been issued for both governmental and business-type activities. The ending balance of the general obligation bonds and certificates of obligation outstanding was \$141,985,000 for governmental activities. The County's outstanding direct borrowings and direct placements consisted of Taxable Certificates of Obligation Series 2016C, Certificates of Obligation Series 2016D, and a State Infrastructure Bank Loan with a total ending balance of \$8,126,147 for governmental activities. These debt instruments are secured by a pledge of ad valorem taxes. In the event of default, the obligations will accrue interest on the defaulted obligation until payment is made.

The County's outstanding direct placements of revenue bonds and certificate of obligation are \$2,695,000 for business type activities. The revenue bonds and certificate of obligation are secured by a pledge of revenue from the water system. The certificate of obligation is also secured by a pledge of ad valorem taxes until revenues from the water system are sufficient to cover the debt service payments. In the event of default, the obligations will accrue interest on the defaulted obligation until payment is made.

The general obligation bonds and certificates of obligation are direct obligations of the County, payable from the levy and collection of a direct and continuing ad valorem tax, within the limits prescribed by law, on all taxable property located within the County in an amount sufficient to provide payment of principal and interest. All general obligation bonds and certificates of obligation have principal maturities on February 15<sup>th</sup>. Interest is payable semi-annually on February and August 15<sup>th</sup>, except for the Taxable Certificates of Obligation Series 2016C and Certificates of Obligation Series 2016D which have principal payments on September 15<sup>th</sup> and interest payments on March 15<sup>th</sup> and September 15<sup>th</sup>.

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

The SIB loan 2017 is an obligation whereby the County borrowed funds from the State Infrastructure Bank to be repaid from the levy and collection of a direct and continuing ad valorem tax, within the limits prescribed by law, on all taxable property located within the County in an amount sufficient to provide payment of principal and interest. The County has established a policy to repay the Loan from the M&O portion of the ad valorem tax rate, this policy was changed beginning in fiscal year 2021 to pay this debt from the I&S portion of ad valorem taxes. The Loan has principal maturities on August 15<sup>th</sup>. Interest is payable semi-annually on February and August 15<sup>th</sup>.

The general obligation bonds, certificates of obligation, and loan currently outstanding for governmental activities are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Amount</u>
Certificates of Obligation, Series 2001	4.00 – 5.50%	2001	2022	\$4,665,000
General Obligation Refunding, Series 2011	2.125 – 5.25%	2011	2022	245,000
Certificates of Obligation, Series 2012	2.00 – 5.00%	2012	2021	3,430,000
General Obligation Refunding, Series 2015	5.00%	2015	2026	15,230,000
General Obligation Taxable Refunding, Series 2015A	0.650 – 3.671%	2015	2026	6,350,000
General Obligation Refunding, Series 2016A	1.125 – 5.00%	2016	2032	34,615,000
General Obligation Taxable Refunding, Series 2016B	0.95 – 3.666%	2016	2032	28,055,000
Taxable Certificates of Obligation, Series 2016C	2.95%	2016	2022	585,000
Certificates of Obligation, Series 2016D	3.28%	2016	2032	3,500,000
General Obligation Refunding Bonds, Series 2017	5.00%	2017	2032	49,395,000
SIB Loan S2017-005-01	1.85%	2017	2032	<u>4,041,146</u>
				<u>\$150,111,146</u>

The County's debt service requirements on long-term debt as of September 30, 2020, are as follows:

<u>Year Ending September 30</u>	<u>Bonds and Certificates of Obligation</u>		<u>Direct Borrowings and Direct Placements</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2021	12,810,000	5,963,921	593,856	206,819
2022	13,140,000	5,729,111	604,478	192,642
2023	9,720,000	5,180,945	615,203	178,215
2024	10,605,000	4,672,816	631,034	162,543
2025	11,075,000	4,193,795	646,974	146,436
2026-2030	57,980,000	13,216,728	3,507,872	473,700
2031-2032	26,655,000	1,280,604	1,526,729	59,538
	<u>\$141,985,000</u>	<u>\$40,237,920</u>	<u>\$8,126,146</u>	<u>\$1,419,893</u>

**Note 3. Detailed notes on all funds (Continued)**

**F. Long-term Debt (Continued)**

Revenue Bonds and a Certificate of Obligation

The County also issued bonds and a certificate of obligation where the County pledged income derived from the acquired or constructed assets to pay debt service. The revenue bonds and certificate of obligation have principal maturities on August 15<sup>th</sup>. Interest is payable semi-annually on February and August 15<sup>th</sup>. The revenue bonds and certificate of obligation outstanding for business type activities are as follows:

Purpose	<u>Interest Rates</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Amount</u>
El Paso County Water System				
\$1,050,000 East Montana Waterworks System Revenue Bonds, Series 1997-A	4.875%	1997	2037	\$710,000
\$272,000 Mayfair/Nuway Water System Revenue Bonds, Series 2012	2.25%	2012	2052	243,000
\$500,000 Colonia Revolución Water System Revenue Bonds, Series 2013	2.25%	2013	2053	449,000
El Paso County Sewer System				
\$1,334,000 Desert Acceptance Taxable Certificate of Obligation, Series 2017	2.75%	2018	2057	<u>1,293,000</u>
Total				<u>\$2,695,000</u>

Direct placement revenue bonds and certificate of obligation debt service requirements to maturity for business-type activities are as follows:

<u>Year Ending September 30</u>	<u>Business Type Activities</u>	
	<u>Direct Placements</u>	
	<u>Principal</u>	<u>Interest</u>
2021	65,000	85,294
2022	66,000	82,925
2023	67,000	80,532
2024	69,000	78,101
2025	69,000	75,647
2026-2030	401,000	337,671
2031-2035	490,000	257,754
2036-2040	392,000	166,225
2041-2045	306,000	120,518
2046-2050	346,000	79,005
2051-2055	318,000	33,933
2056-2057	106,000	2,943
	<u>\$2,695,000</u>	<u>\$1,400,548</u>

### **Note 3. Detailed notes on all funds (Continued)**

#### **F. Long-term Debt (Continued)**

##### Prior Years

On November 15, 2017, the County entered into a State Infrastructure Bank Loan agreement (SIB Loan) with the Texas Department of Transportation (TXDOT) for a loan in the amount of \$4,920,000 at 1.85% interest rate to finance the construction, improvement, operation, or repair of the I-10 Ramp Improvements between Airway and Viscount Boulevards located in El Paso County, Texas. The loan is for 15 years with payments beginning in 2018.

On December 21, 2017, the County issued \$50,255,000 General Obligation Refunding Bonds, Series 2017 to advance refund \$53,880,000 of the Certificates of Obligation, Series 2012 maturing on or after February 15, 2022, with a call date of February 15, 2021. This refunding resulted in a present value savings of 10.42 percent on the refunded bonds and a present value savings of 11.18 percent on the refunding bonds, and a net present value savings of \$5,616,795. The bonds were issued at a premium of \$9,878,817. The refunding reduced future debt service costs by \$6,931,337 and resulted in an economic gain of \$5,615,627. The liability associated with the defeased portion of the certificates of obligation was removed from the related payable. As of September 30, 2020, \$53,880,000 of the defeased certificates of obligation remains outstanding with an estimated escrow balance of \$55,047,405.

On April 10, 2018, the County issued \$1,334,000 Taxable Certificates of Obligation, Series 2017 to the U. S. Department of Agriculture – Rural Utilities System, for the purpose of constructing a sewer system in the Desert Acceptance subdivision of the County. The certificate of obligation is payable from a pledge of sewer system revenues and ad valorem taxes with a final maturity in February 2057.

On April 14, 2016, the County issued General Obligation Refunding bonds, Series 2016A in the par amount of \$48,805,000 to refund a portion of the Certificates of Obligation, Series 2007 maturing on February 15, 2017 through 2032, for a total par amount of \$33,690,000 and General Obligation Refunding bonds, Series 2007 maturing on February 15, 2017 through 2032, for a par amount of \$18,360,000. This refunding resulted in a present value savings of 8.88 percent on the refunded bonds and a present value savings of 9.47 percent on the refunding bonds, and a net present value savings of \$4,623,892. The bonds were issued at a premium of \$7,645,207. The refunding reduced future debt service costs by \$5,459,394 and resulted in an economic gain of \$4,621,642. The defeased debt was redeemed in full in February 2018.

### **Note 3. Detailed notes on all funds (Continued)**

#### **F. Long-term Debt (Continued)**

##### Prior Years

On April 14, 2016, the County issued General Obligation Refunding bonds, Taxable Series 2016B in the par amount of \$40,735,000 to refund a portion of the Certificates of Obligation, Series 2007 maturing on February 15, 2017 through 2032, for a total par amount of \$22,605,000, General Obligation Refunding bonds, Series 2007 maturing on February 15, 2017 through 2032, for a par amount of \$12,305,000, Certificates of Obligation, Series 2001 maturing on February 15, 2019 through 2022, for a total par amount of \$1,060,000, Certificates of Obligation, Series 2012 maturing on February 15, 2017 through 2032, for a par amount of \$1,305,000, and General Obligation Refunding Bonds, Series 2011 maturing on February 15, 2017 through 2022, for a par amount of \$125,000. This refunding resulted in a present value savings of 5.15 percent on the refunded bonds and a present value savings of 4.73 percent on the refunding bonds, and a net present value savings of \$1,926,280. The refunding reduced future debt service costs by \$2,337,440 and resulted in an economic gain of \$1,924,117. The liability associated with the defeased portion of the debt was removed from the related payables. As of September 30, 2020, \$1,650,000 of the defeased debt remain outstanding with an estimated escrow balance of \$1,696,972.

On July 21, 2016, the County issued Taxable Certificates of Obligation, Series 2016C in the par amount of \$2,700,000 for paying all or a portion of the issuer's contractual obligations incurred for (i) constructing improving, renovating and equipping the County Airport in Fabens Texas, with any surplus proceeds to be used for (ii) constructing roof and other infrastructure improvements, renovations, and equipment repairs/replacement to existing County facilities, including the County courthouse, sheriff's facilities, parks facilities, administrative service buildings, juvenile probation facilities and public works facilities, (iii) information technology equipment, software and related infrastructure, implementation and planning needs, (iv) constructing improving, renovating, equipping County parks and recreational facilities, (v) constructing improving, renovating, equipping transit related infrastructure and acquiring right-of-way therefor, (vi) constructing, reconstructing and improving streets, roads, sidewalks and alleys, including bridges and intersections, street overlay, landscaping, lighting, signalization, traffic safety and operational improvements, culverts and related storm drainage and utility relocation, and the acquisition of land and interests in land as necessary therefor; and (vii) paying legal, fiscal and engineering fees in connection with those projects.



### **Note 3. Detailed notes on all funds (Continued)**

#### **F. Long-term Debt (Continued)**

On July 21, 2016, the County issued Tax-exempt Certificates of Obligation, Series 2016D in the amount of \$3,500,000 for paying all or a portion of the issuer's contractual Obligations incurred for (i) constructing roof and other infrastructure improvements, renovations and equipment repairs/replacement to existing County facilities, including the County courthouse, sheriff's facilities, parks facilities, administrative services buildings, juvenile probation facilities and public works facilities; (ii) information technology equipment, software and related infrastructure, implementation and planning needs; (iii) constructing improving, renovating and equipping County parks and recreational facilities; (iv) constructing improving, renovating, equipping transit related infrastructure and acquiring rights-of-way therefor; (v) constructing reconstructing and improving streets, roads, sidewalks and alleys, including bridges and intersections, street overlay, landscaping, lighting signalization, traffic safety and operational improvements, culverts and related storm drainage and utility relocation, and the acquisition of land and interest in land as necessary therefor; and (vi) paying legal, fiscal and engineering fees in connection with those projects.

On February 17, 2015, the County issued General Obligation Refunding bonds, Series 2015 in the par amount of \$15,230,000 to refund a portion of the Certificates of Obligation, Series 2012 bonds maturing on February 15, 2024, 2025, and 2026, for a total par amount of \$17,290,000. This refunding resulted in a present value savings of 15.11 percent on the refunded bonds and a present value savings of 17.15 percent on the refunding bonds, with a net present value savings of \$2,612,295. The bonds were issued at a premium of \$3,852,777. The refunding reduced future debt service costs by \$3,107,231 and resulted in an economic gain of \$2,607,697. The defeased debt was redeemed in full in February 2017.

On June 25, 2015, the County issued General Obligation Refunding Bonds, Taxable Series 2015A in the par amount of \$8,695,000 to refund a portion of Taxable Certificates of Obligation, Series 2007A maturing on February 15, 2019 through 2032, for a total par amount of \$7,405,000. This refunding resulted in a present value savings of 11.38 percent on the refunded bonds and a present value savings of 9.69 percent on the refunding bonds and a net present value savings of \$842,740. The bonds were issued at par. The refunding reduced future debt service costs by 1,938,518 and resulted in an economic gain of \$840,166. The defeased debt was redeemed in full in February 2018.

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

On July 18, 2012, the County issued \$98,955,000 El Paso County, Texas Certificates of Obligation, Series 2012. Proceeds of the Certificates will be for construction of the Tornillo-Guadalupe Land Port of Entry Bridge, road and related facilities, for constructing, acquiring, improving, renovating and equipping the County's Eastside jail annex, courthouse annexes in the northwest and east sections of the County, and certain buildings located in central El Paso to be used for County purposes, acquiring vehicles for County Sheriff, law enforcement, corrections, and other County departments, constructing roof and other improvements and repairs to County facilities, acquiring software, hardware and other necessary components for the County's information and technology systems, acquiring furniture, fixtures and equipment for the County Sheriff, law enforcement and corrections, facilities management, and other County departments, acquiring equipment, hardware, and software for a radio communication system for Countywide law enforcement communication integration with other law enforcement agencies, emergency service providers and 911 and improving the County's wireless communication systems, and for constructing, acquiring, improving, and equipping additional County administrative and departmental office space and parking facilities in downtown or central El Paso.

On December 15, 2011, the County issued \$11,315,000 El Paso County, Texas General Obligation Refunding Bonds, Series 2011. Proceeds from the sale of the Bonds will be used for the purpose of refunding a portion of the County's outstanding obligations and paying the costs of issuance of the Bonds. This refunding issue refunded \$5,360,000 of Certificates of Obligation, Series 2001 and \$6,415,000 of Certificates of Obligation, Series 2002 and was done to take advantage of favorable interest rates. The refunding resulted in a present value savings to the County of \$1,024,575.

#### Changes in long-term liabilities

Long-term liability activity for the year ended September 30, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Bonds payable:					
General obligation bonds	\$140,715,000		(\$6,825,000)	\$133,890,000	\$7,105,000
Certificates of obligation	13,540,000		(5,445,000)	8,095,000	5,705,000
Bond Premium	18,174,794		(1,885,703)	16,289,091	1,957,545
Direct borrowings and direct placements:					
Certificates of Obligation					
2016 C & D	4,365,000		(280,000)	4,085,000	290,000
State Infrastructure Bank loan 2017	<u>4,339,483</u>		<u>(298,337)</u>	<u>4,041,146</u>	<u>303,856</u>
Total bonds payable					
And direct borrowings	181,134,277		(14,734,040)	166,400,237	15,361,401
Capital leases	130,062	83,583	(101,036)	112,609	49,495
Claims and judgments	3,735,195	2,702,763	(1,973,540)	4,464,418	4,464,418
Contingent liabilities	4,051,000	3,093,750	(4,051,000)	3,093,750	1,141,250
Compensated absences	33,773,925	36,103,511	(33,773,925)	36,103,511	13,588,258
Net Pension Liability	177,520,573	29,807,317	(98,687,324)	108,640,566	
Total OPEB Liability	<u>45,487,859</u>	<u>14,345,021</u>	<u>(10,956,368)</u>	<u>48,876,512</u>	
Governmental activity					
Long-term liabilities	<u>\$445,832,891</u>	<u>\$86,135,945</u>	<u>(\$164,277,233)</u>	<u>\$367,691,603</u>	<u>\$34,604,822</u>

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

##### Business-type activities:

##### Direct placements:

Certificate of obligation	\$1,314,000		(\$21,000)	\$1,293,000	\$21,000
Revenue bonds	<u>1,446,000</u>		<u>(44,000)</u>	<u>1,402,000</u>	<u>44,000</u>
Total bonds payable	2,760,000		(65,000)	2,695,000	65,000
Net Pension Liability	109,933	17,255	(64,238)	62,950	
Total OPEB Liability	<u>30,165</u>	<u>8,870</u>	<u>(8,808)</u>	<u>30,227</u>	
Business-type activity					
Long-term liabilities	<u>\$2,900,098</u>	<u>\$26,125</u>	<u>(\$138,046)</u>	<u>\$2,788,177</u>	<u>\$65,000</u>

In the case of the long-term liabilities other than debt, the general fund or corresponding special revenue funds typically have been used to liquidate such obligations in prior years.

##### No-commitment debt

No-commitment debt is debt issued by the component unit or debt issued in the County's name on behalf of another entity, for which the County is not responsible for the repayment of the debt.

The following is a summary of the long-term debt at September 30, 2020, for the UMC component unit:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Long-term debt					
Bonds payable	\$333,985,000		(\$7,635,000)	\$326,350,000	\$8,020,000
Bond premium and discount	33,682,000		(1,771,000)	31,911,000	1,771,000
Capital lease obligations		<u>\$6,523,000</u>	<u>(433,000)</u>	<u>6,090,000</u>	<u>607,000</u>
Total long-term debt	<u>\$367,667,000</u>	<u>\$6,523,000</u>	<u>(\$9,839,000)</u>	<u>\$364,351,000</u>	<u>\$10,398,000</u>

In April 2017, UMC refunded \$107.8 Million of the then outstanding \$110.0 million Series 2008A General Obligation Bonds with \$106.8 million of Series 2017 General Obligation Refunding Bonds. Interest rates on the 2017 refunding bonds range from 4% to 5%. The 2017 bonds are secured by ad valorem tax. The maturity schedule of the 2017 bonds was consistently maintained with the 2008A bonds. As a result of the refunding UMC decreased its total debt service requirements by \$8.3 million (\$6.1 million present value) and incurred an accounting loss of approximately \$6.5 million. The accounting loss on the debt refunding is being amortized into interest expense using a straight-line method over the term of the bond issuance, which matures in 2038. The balance of the deferred loss on the refunding is \$5.5 million at September 30, 2020, and is included as a deferred outflow of resources on the component unit balance sheet. Any 2017 Bonds maturing after August 15, 2028, are subject to optional early redemption at par by UMC on or after August 15, 2027.

In May 2013, the UMC issued \$134.3 million in Series 2013 Combination Tax and Revenue Certificates of Obligation. Proceeds of the bond funds, approximating \$150 million, finance the renovation and improvements of the hospital annex, construct and equip new clinics in the East, Northeast, Central and West areas of the County including an emergency facility in the Northeast, renovate existing hospital inpatient floors and the acquisition of certain medical equipment and machinery for the main hospital campus. Interest rates for the Series 2013 bonds range from 3% to 5%. The Series 2013 Bonds are direct obligations of UMC and are payable from ad valorem tax.

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

In May 2013, UMC refunded \$115.9 million of the \$120 million Series 2005 Combination Tax and Revenue Bonds with \$110.4 million of Series 2013 General Obligation Refunding Bonds. Interest rates range from 3% to 5%. The bonds are secured by an ad valorem tax. The maturity schedule of the 2013 refunding bonds was consistently maintained with the Series 2005 bonds. This refunding decreased UMC's total debt service requirement by \$13.3 million and resulted in an accounting loss of \$10.6 million, which is being amortized using the straight-line method into interest expense over the life of the bonds, which mature in 2035. The balance on the deferred loss is \$7.1 million at September 30, 2020. Any 2013 bonds maturing after August 24, 2024 are subject to early redemption at par on or after August 15, 2023.

Debt service requirements to maturity for the long-term debt obligations of the UMC are summarized as follows:

Year ending September 30	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	8,020,000	15,607,000	23,627,000
2022	8,410,000	15,216,000	23,626,000
2023	8,805,000	14,817,000	23,622,000
2024	9,250,000	14,377,000	23,627,000
2025	9,715,000	13,914,000	23,629,000
2026-2030	56,220,000	61,915,000	118,135,000
2031-2035	70,995,000	47,129,000	118,124,000
2036-2040	89,395,000	29,616,000	119,011,000
2041-2043	<u>65,540,000</u>	<u>6,661,000</u>	<u>72,201,000</u>
	<u>\$326,350,000</u>	<u>\$219,252,000</u>	<u>\$545,602,000</u>

The long-term debt of the component unit is the obligation of the component unit and is fully covered by the property tax levy assessed by the UMC. Those bonds are considered non-commitment debt since the County is not obligated in any way to pay any part of the principal or interest.

In September 2019, UMC entered into a tax anticipation loan agreement with aggregate principal advances not to exceed \$25 million. At September 30, 2019, there was \$18 million outstanding under this agreement and the interest is equal to one-month LIBOR plus 1.50% (currently 3.59%). The loan was paid in full on February 28, 2020 and not renewed.

The following is a summary of the long-term liabilities at September 30, 2020, for the ESD1 component unit:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Long-term debt					
Notes payable	\$8,635,236	\$1,016,532	(\$532,131)	\$9,119,637	\$731,908
Capital leases	200,570		(46,753)	153,817	48,944
Net pension (asset) liability	<u>(184)</u>	<u>8,144</u>		<u>7,960</u>	
Total long-term debt	<u>\$8,835,622</u>	<u>\$1,024,676</u>	<u>(\$578,884)</u>	<u>\$9,281,414</u>	<u>\$780,852</u>

### **Note 3. Detailed notes on all funds (Continued)**

#### **F. Long-term Debt (Continued)**

ESD1 entered into a \$4,597,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition and construction of a fire station. Interest is at 2.55% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in February 2029 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$2,789,000.

ESD1 entered into a \$3,000,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition and construction of a fire station. Interest is at 3.95% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in February 2037 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$2,920,898.

ESD1 entered into a \$1,200,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition of real property. Interest is at 2.89% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in August 2037 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$1,153,319.

ESD1 entered into a \$1,000,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition of real property. Interest is at 3.75% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in August 2037 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$907,990.

ESD1 entered into a \$733,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition of 65 air regulators. Interest is at 1.79% per annum, payable in annual installments, which are specified in the contract. The note matures in August 2025 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$733,000.

ESD1 entered into a \$500,000 note agreement with TIB –The Independent Bankers Bank to finance the acquisition of a heavy rescue truck. Interest is at 2.45% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in August 2024 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$216,898.

ESD1 entered into a \$356,000 note agreement with Branch Banking and Trust to finance the acquisition and construction of a pumper truck. Interest is at 2.07% per annum, payable in semi-annual installments, which are specified in the contract. The note matures in February 2023 and is secured by heavy equipment and ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$115,000.

ESD1 entered into a \$283,532 note agreement with TIB –The Independent Bankers Bank and Trust to finance the acquisition of a brush truck. Interest is at 2.190% per annum, payable in annual installments, which are specified in the contract. The note matures in February 2027 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$283,532.

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

Debt service requirements to maturity for the long-term liability obligations of the ESD1 are summarized as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Year ending September 30			
2021	\$731,908	\$276,994	\$1,008,902
2022	755,304	255,530	1,010,834
2023	777,428	235,396	1,012,824
2024	750,855	215,168	966,023
2025	773,422	194,737	968,159
2026-2030	2,912,585	669,493	3,582,078
2031-2035	1,661,069	311,711	1,972,780
2036-2037	<u>757,066</u>	<u>32,900</u>	<u>789,966</u>
	<u>\$9,119,637</u>	<u>\$2,191,929</u>	<u>\$11,311,566</u>

The following is a summary of the long-term debt at September 30, 2020, for the ESD2 component unit:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Long-term debt					
Notes payable	\$7,444,433	\$3,366,000	(\$1,298,336)	\$9,512,097	\$1,182,952
Capital leases	266,337		(86,356)	179,981	88,756
Net pension liability (asset)	<u>1,882</u>		<u>(62,167)</u>	<u>(60,285)</u>	
Total long-term debt	<u>\$7,712,652</u>	<u>\$3,366,000</u>	<u>(\$1,446,859)</u>	<u>\$9,631,793</u>	<u>\$1,271,708</u>

ESD2 entered into a \$3,366,000 note agreement with Independent Bankers Bank N. A. to finance vehicles. Interest is at 1.590% per annum, payable in annual installments, which are specified in the contract. The note matures in August 2027 and is secured by ad valorem taxes levied and assessed on property within the District. The remaining principal is \$3,366,000.

ESD2 entered into a \$1,635,784 note agreement with Southside Bank to finance Socorro Fire Station property and to renovate the station. Interest is at 5.755% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2029 and is secured by ad valorem taxes levied and equipment. The remaining principal is \$930,961.

ESD2 entered into a \$996,478 note agreement with Southside Bank to purchase radio equipment. Interest is at 2.87% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2027 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$710,213.

ESD2 entered into a \$1,585,600 note agreement with Southside Bank to finance San Elizario Fire Station. Interest is at 5.731% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2025 and is secured by ad valorem taxes levied and assessed on taxable property within the District. The remaining principal is \$672,440.

ESD2 entered into a \$1,283,473 note agreement with Southside Bank to refinance real estate and for improvements and repairs. Interest is at 5.793% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2028 and is secured by ad valorem taxes levied and assessed on taxable property within the District and real estate. The remaining principal is \$664,878.

### **Note 3. Detailed notes on all funds (Continued)**

#### **F. Long-term Debt (Continued)**

ESD2 entered into a \$1,318,751 note agreement with Southside Bank to refinance fire stations. Interest is at 5.593% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2024 and is secured by ad valorem taxes levied and assessed on taxable property within the District and real estate. The remaining principal is \$442,097.

ESD2 entered into a \$1,257,481 note agreement with Southside Bank to refinance real estate and for improvements and repairs. Interest is at 5.593% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2024 and is secured by ad valorem taxes levied and assessed on taxable property within the District and real estate. The remaining principal is \$421,557.

ESD2 entered into a \$1,507,216 note agreement with Southside Bank to finance vehicles and heavy equipment. Interest is at 5.555% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2023 and is secured by ad valorem taxes, vehicles and equipment. The remaining principal is \$388,427.

ESD2 entered into a \$868,567 note agreement with Southside Bank to refinance two buildings. Interest is at 5.793% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2028 and is secured by ad valorem taxes levied and real estate. The remaining principal is \$440,415.

ESD2 entered into a \$1,360,000 note agreement with Trust Bank, formerly known as Branch Banking and Trust, to finance vehicles and construction. Interest is at 2.330% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2022 and is secured by real estate. The remaining principal is \$298,838.

ESD2 entered into a \$721,989 note agreement with Southside Bank to refinance vehicles and equipment. Interest is at 5.555% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2023 and is secured by ad valorem taxes levied and vehicles. The remaining principal is \$188,654.

ESD2 entered into a \$375,000 note agreement with Southside Bank to finance a vehicle and equipment. Interest is at 5.382% per annum, payable in annual installments, which are specified in the contract. The note matures in April 2028 and is secured by ad valorem taxes levied and a vehicle. The remaining principal is \$193,388.

ESD2 entered into a \$350,000 note agreement with Southside Bank to finance vehicles and equipment. Interest is at 5.597% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2028 and is secured by ad valorem taxes levied and a vehicle. The remaining principal is \$180,589.

ESD2 entered into a \$480,479 note agreement with Southside Bank to refinance the Tornillo Fire Station. Interest is at 5.593% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2024 and is secured by ad valorem taxes levied and real estate. The remaining principal is \$161,077.

### Note 3. Detailed notes on all funds (Continued)

#### F. Long-term Debt (Continued)

ESD2 entered into a \$957,000 note agreement with Trust Bank, formerly known as Branch Banking and Trust, to refinance vehicles. Interest is at 2.25% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2022 and is secured by vehicles. The remaining principal is \$149,746.

ESD2 entered into a \$331,500 note agreement with Trust Bank, formerly known as Branch Banking and Trust, to finance radio equipment. Interest is at 2.23% per annum, payable in annual installments, which are specified in the contract. The note matures in February 2023 and is secured by equipment. The remaining principal is \$105,549.

ESD2 entered into a \$300,000 note agreement with Southside Bank to finance the construction of a radio tower. Interest is at 5.392% per annum, payable in annual installments, which are specified in the contract. The note matures in April 2023 and is secured by ad valorem taxes levied and equipment. The remaining principal is \$78,442.

ESD2 entered into a \$250,000 note agreement with Southside Bank to finance a vehicle. Interest is at 5.589% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2023 and is secured by ad valorem taxes levied and the vehicle. The remaining principal is \$65,419.

ESD2 entered into a \$206,405 note agreement with Southside Bank to finance vehicles. Interest is at 5.797% per annum, payable in annual installments, which are specified in the contract. The note matures in March 2023 and is secured by ad valorem taxes levied and vehicles. The remaining principal is \$53,407.

Debt service requirements to maturity for the long-term debt obligations of the ESD2 are summarized as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Year ending September 30			
2021	\$1,182,952	\$368,922	\$1,551,874
2022	1,777,793	307,518	2,085,311
2023	1,610,479	238,782	1,849,261
2024	1,352,622	174,354	1,526,976
2025	1,110,873	123,127	1,234,000
2026-2029	<u>2,477,378</u>	<u>176,216</u>	<u>2,653,594</u>
	<u>\$9,512,097</u>	<u>\$1,388,919</u>	<u>\$10,901,016</u>

#### G. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by the granting agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, or expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.



### **Note 3. Detailed notes on all funds (Continued)**

#### **G. Contingent Liabilities (Continued)**

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the County's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the government. Presently, an amount of \$3,093,750 for probable losses has been accrued as a contingency and is reported at the government-wide financial statements. Of this amount, \$1,141,250 is reported due within one year and \$1,952,500 due in more than one year.

Rebatable arbitrage is evaluated and estimated on an annual basis. At September 30, 2020, there were no liabilities recorded, as there were no amounts due within one year. The County estimated a possible additional liability of \$0 as of September 30, 2020, assuming the County uses the bond funds within the specified period.

In the normal course of business, the UMC is from time to time, subject to allegations that may or do result in litigation. Some of these allegations are in areas not covered by the UMC's self-insurance program or by commercial insurance. The UMC evaluates such allegations by conducting investigations to determine the validity of each potential claim. Based upon the advice of legal counsel, management records an estimate of the amount of ultimate expected loss, if any, for each. Events could occur that would cause the estimate of ultimate loss to differ materially in the near term.

ESD1 had no contingent liabilities.

ESD2 had no contingent liabilities.

#### **H. Deferred Compensation**

The County offers its employees a deferred compensation plan that permits them to defer a portion of their current salary until future years. Any contributions made to the deferred compensation plan, in compliance with Section 457 of the Internal Revenue Code, are not available to employees until termination of employment, retirement, death or an unforeseen emergency. Contributions to the plan are administered by Nationwide Retirement Solutions, VOYA, and VALIC, as third party administrators. In accordance with the provisions of the IRC Section 457(g), the plan assets are in custodial accounts for the exclusive benefit of the plan participants and beneficiaries. The County provides neither administrative services nor investment advice to the plans. Therefore, in accordance with GASB 32, no fiduciary relationship exists between the County and the deferred compensation pension plans. At September 30, 2020, the plan assets were valued at \$39,125,233.

UMC for the El Paso Children's Hospital (EPCH) sponsors a 401(k) defined contribution plan covering substantially all employees. The Plan document includes required matching contributions subject to formulas outlined in the plan document, and also allows EPCH to make additional discretionary contributions. Retirement expense for the 401(k) defined contribution plan was approximately \$1,300,000 for 2020.

**Note 3. Detailed notes on all funds (Continued)**

**I. Pension Obligations**

***Texas County and District Retirement System (TCDRS)***

*Plan Description* - TCERS is a statewide, agent multiple employer, public employee retirement system. The system provides retirement, disability, and survivor benefits. The system is administered by a Board of Trustees appointed by TCERS. Each participating employer in TCERS has a separate plan. Benefit provisions are contained in a plan document and were established and can be amended by the governing body of the County, UMC, ESD1, and ESD2 for their separate plans within the options available in the state statutes governing TCERS. Members can retire at age 60 and above with eight or more years of service, for the County and ESD2, with 20 years of service regardless of age; for UMC, with 30 years of service regardless of age; for UMC, ESD1, and ESD2, when the sum of their age and years of service equals 75 or more. Members of the County, UMC, and ESD2 plans are vested after eight years of service, ESD1 after 10 years of service. ESD1 started with TCERS on October 1, 2018, and uses the terms established under the TCERS Act, these terms may be amended on January 1<sup>st</sup> of each year in conformity with the TCERS Act. Members must leave their accumulated contributions in the plans to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer. Benefit amounts under each plan are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the respective governing bodies within the actuarial constraints imposed by the TCERS Act so the resulting benefits can be expected to be adequately financed by the commitment of the respective entities to contribute to the plan. By law, the employee accounts earn 7 percent interest on beginning of the year balances annually. At retirement, death, or disability, the account is matched at an employer set percentage and is then converted to an annuity. The match for the County is 250 percent, ESD1 is 170 percent, ESD2 is 250 percent, and UMC is 200 percent.

TCERS in the aggregate issues a comprehensive annual financial report (Annual Report) on a calendar year basis. The Annual Report is available upon written request from the TCERS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 or from the website [www.tcers.org](http://www.tcers.org).

For the County, all full- and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership. The UMC's plan covers substantially all employees other than those employed by El Paso Children's Hospital (EPCH). ESD1 and ESD2's plan covers all regular full-time and part-time non-temporary employees. Employees covered by the respective plans at December 31, 2018 and 2019, are:

	County		UMC		ESD1		ESD2	
	2018	2019	2018	2019	2018	2019	2018	2019
Inactive employees or beneficiaries currently receiving benefits	1,413	1,498	689	752	0	0	0	0
Inactive employees entitled to but not yet receiving benefits	1,602	1,659	3,134	3,216	0	1	5	9
Active employees	2,969	3,009	2,684	2,904	9	10	29	29
	<u>5,984</u>	<u>6,166</u>	<u>6,507</u>	<u>6,872</u>	<u>9</u>	<u>11</u>	<u>34</u>	<u>38</u>

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

Funding Policy - The County, UMC and ESD2 have elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The respective plans are funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The County contributed using the elected rate of 16.97% for the months of the accounting year in 2019. Beginning in January 2020, the County contributed using an actuarially determined rate of 17.90%. The UMC employer contribution rate for the fiscal years 2020, and 2019 was 7.7% and 7.2%, respectively. ESD1 and ESD2 contribution rates are based on the TCDRS funding policy adopted the TCDRS board of trustees and must conform to the TCDRS Act.

The County's contributions to TCDRS for the year ended September 30, 2020 were \$32,854,593 and equal to the required contributions. UMC contributed approximately \$14.1 million or 7.7 percent in fiscal year 2020 to the Plan. ESD1 and ESD2 must contribute amounts equal to the required contributions each year.

The contribution rates payable by the employee members for calendar year 2019 were: County, 7%; UMC, 5%; ESD1, 6%, and ESD2, 7%.

Net Pension Liability – The TCDRS Net Pension Liability (NPL) for the County, UMC, ESD1, and ESD2, was measured as of December 31, 2019, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by actuarial valuation as of that date.

Actuarial Assumptions - The total pension liability in the December 31, 2019, actuarial valuation was determined using actuarial assumptions applied to all periods included in the measurement, which can be found in the required supplemental data as a note to the respective employer contribution schedules.

All actuarial assumptions that determined the total pension liability as of December 31, 2019, were based on the results of an actuarial experience study for the period January 1, 2013 to December 31, 2016, except when required to be different by GASB 68.

The source of the mortality assumptions is as follows;

Depositing members	90% of the RP-2014 Active Employee Mortality Table for males and 90% of the RP-2014 Active Employee Mortality Table for females, projected with 110% of the MP-2014 Ultimate scale after 2014.
Service retirees, beneficiaries and non-depositing members	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females both projected with 110% of the MP-2014 Ultimate scale after 2014.
Disabled retirees	130% of the RP-2014 Disabled Annuitant Mortality Table for males and 115% of the RP-2014 Disabled Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

There were no changes of assumptions or other inputs that affected the measurement of the total pension liability during the measurement period. There were also no changes to the benefit terms that affected measurement of the total pension liability during the measurement period.

The long-term expected rate of return - on TCDRS assets are determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on April 2020 information for a 10 year time horizon.

Note that valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is based on a long-term time horizon; the most recent analysis was performed in 2017.

The TCDRS target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table for the County, UMC, ESD1 and ESD2:

County, UMC, ESD1 and ESD2:		Target	Geometric Real Rate of Return (Expected Minus Inflation) <sup>(2)</sup>
Asset Class	Benchmark	Allocation <sup>(1)</sup>	
US Equities	Dow Jones U.S. Total Stock Market Index	14.50%	5.20%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index <sup>(3)</sup>	20.00%	8.20%
Global Equities	MSCI World (net) Index	2.50%	5.50%
International Equities - Developed	MSCI World Ex USA (net)	7.00%	5.20%
International Equities - Emerging	MSCI Emerging Markets (net) Index	7.00%	5.70%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.20%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	3.14%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.16%
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(4)</sup>	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	3.00%	4.50%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	8.40%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index <sup>(5)</sup>	6.00%	5.50%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	8.00%	2.30%
		<u>100.00%</u>	

<sup>(1)</sup> Target asset allocation adopted at the June 2020 TCDRS Board meeting.

<sup>(2)</sup> Geometric real rates of return equal the expected return minus the assumed inflation rate of 1.80%, per Cliffwater's 2020 capital market assumptions.

<sup>(3)</sup> Includes Vintage years 2006-present of Quarter Pooled Horizon IRRs

<sup>(4)</sup> Includes Vintage years 2005-present of Quarter Pooled Horizon IRRs

<sup>(5)</sup> Includes vintage years 2007-present of Quarter pooled Horizon IRRs.

Discount Rate - The discount rate used to measure the total pension liability was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at rate equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

Changes in the total pension liability, plan fiduciary net position and the net pension liability for the year ended December 31, 2019, for the County are:

Changes in Net Pension Liability / (Asset)	Total Pension Liability	Increase (Decrease) Fiduciary Net Position	Net Pension Liability (Asset)
Balance as of December 31, 2018	\$1,039,487,745	\$862,495,013	\$176,992,732
Changes for the Year:			
Service Cost	26,762,406		26,762,406
Interest on total pension liability <sup>(1)</sup>	84,587,944		84,587,944
Effects of plan changes <sup>(2)</sup>			
Effect of economic/demographic gains or losses	3,923,964		3,923,964
Effects of assumptions changes or inputs			
Refund of contributions	(1,671,263)	(1,671,263)	
Benefit payments	(43,109,684)	(43,109,684)	
Administrative expenses		(763,435)	763,435
Member contributions		12,614,438	(12,614,438)
Net investment income		141,640,522	(141,640,522)
Employer contributions		30,543,142	(30,543,142)
Other <sup>(3)</sup>		84,511	(84,511)
Balances as of December 31, 2019	<u>\$1,109,981,112</u>	<u>\$1,001,833,244</u>	<u>\$108,147,868</u>

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> No plan changes valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

Changes in the total pension liability, plan fiduciary net position and the net pension liability for the year ended September 30, 2020 for the UMC are:

	Total Pension Liability	Increase (Decrease) Fiduciary Net Position	Net Pension Liability (Asset)
Balances at September 30, 2019	\$451,541,000	\$382,897,000	\$68,644,000
Changes for the year:			
Service cost	13,225,000		13,225,000
Interest on total pension liability	37,029,000		37,029,000
Effect of plan changes			
Effect of economic/demographic gains or losses	2,927,000		2,927,000
Refund of contributions	(1,505,000)	(1,505,000)	
Benefit payments	(14,023,000)	(14,023,000)	
Administrative expenses		(344,000)	344,000
Member contributions		8,501,000	(8,501,000)
Net investment income		62,874,000	(62,874,000)
Employer Contributions		12,412,000	(12,412,000)
Other changes		248,000	(248,000)
Net changes	<u>37,653,000</u>	<u>68,163,000</u>	<u>(30,510,000)</u>
Balances at September 30, 2020	<u>\$489,194,000</u>	<u>\$451,060,000</u>	<u>\$38,134,000</u>

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

Changes in the total pension liability, plan fiduciary net position and the net pension liability for the year ended December 31, 2019, for ESD1 are:

	<u>Total Pension Liability</u>	<u>Increase (Decrease) Fiduciary Net Position</u>	<u>Net Pension Liability (Asset)</u>
Balances at December 31, 2018	\$5,108	\$5,292	(\$184)
Changes for the year:			
Service cost	20,091		20,091
Interest on total pension liability	2,031		2,031
Effect of plan changes	8,981		8,981
Effect of economic/demographic gains or losses	3,001		3,001
Refund of contributions	(249)	(249)	
Administrative expenses		(24)	24
Member contributions		13,241	(13,241)
Net investment income		845	(845)
Employer Contributions		11,070	(11,070)
Other changes		828	(828)
Balances at December 31, 2019	<u>\$38,963</u>	<u>\$31,003</u>	<u>\$7,960</u>

Changes in the total pension liability, plan fiduciary net position and the net pension liability for the year ended December 31, 2019, for ESD2 are:

	<u>Total Pension Liability</u>	<u>Increase (Decrease) Fiduciary Net Position</u>	<u>Net Pension Liability (Asset)</u>
Balances at December 31, 2018	\$629,799	\$627,917	\$1,882
Changes for the year:			
Service cost	\$164,947		\$164,947
Interest on total pension liability	64,374		64,374
Effect of economic/demographic gains or losses	7,190		7,190
Administrative expenses		(705)	705
Member contributions		79,570	(79,570)
Net investment income		102,924	(102,924)
Employer Contributions		110,261	(110,261)
Other changes		6,628	(6,628)
Balances at December 31, 2019	<u>\$866,310</u>	<u>\$926,595</u>	<u>(\$60,285)</u>

*Sensitivity Analysis* - The following present the net pension liability, calculated using the discount rate of 8.1%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.10%) or one percentage point higher (9.10%) than the current rate.

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

	1% Decrease <u>7.10%</u>	Current Discount Rate <u>8.10%</u>	1% Increase <u>9.10%</u>
County:			
Total pension liability	\$1,260,799,765	\$1,109,981,112	\$983,602,144
Fiduciary net position	<u>1,001,833,245</u>	<u>1,001,833,245</u>	<u>1,001,833,245</u>
Net pension liability/ (asset)	<u>\$258,966,520</u>	<u>\$108,147,868</u>	<u>(\$18,231,101)</u>
UMC:			
Net pension liability/ (asset)	<u>\$109,372,000</u>	<u>\$38,134,000</u>	<u>(\$20,676,000)</u>
ESD1:			
Total pension liability	\$45,116	\$38,963	\$33,868
Fiduciary net position	<u>31,003</u>	<u>31,003</u>	<u>31,003</u>
Net pension liability/ (asset)	<u>\$14,113</u>	<u>\$7,960</u>	<u>\$2,865</u>
ESD2:			
Total pension liability	\$1,046,342	\$866,310	\$723,235
Fiduciary net position	<u>926,595</u>	<u>926,595</u>	<u>926,595</u>
Net pension liability/ (asset)	<u>\$119,747</u>	<u>(\$60,285)</u>	<u>(\$203,360)</u>

Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions - Pension expense recognized by the County in the reporting period for TCDRS amounted to \$38,418,421. As of September 30, 2020, the County had deferred inflows and outflows of resources related to pensions as follows:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$7,259,697	\$5,077,549
Changes in assumptions	352,753	2,077,989
Net difference between projected and actual earnings	23,860,552	
Changes in proportionate share	79,419	79,419
Contributions made subsequent to measurement date		<u>24,363,332</u>
	<u>\$31,552,421</u>	<u>\$31,598,289</u>

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31:	
2020	(\$5,479,238)
2021	(7,784,530)
2022	2,082,313
2023	(13,136,009)
2024	
Thereafter	<u>(\$24,317,464)</u>

The \$24,363,306 reported as deferred outflows of resources related to pensions resulted from County contributions subsequent to the measurement date and will be recognized as a deduction of the net pension liability in the year ended September 30, 2021.

At September 30, 2020, the County reported a payable of \$3,419,226 to TCDRS for the outstanding amount of contributions to the pension plan for the year then ended.

For the year ended September 30, 2020, the UMC recognized pension expense of approximately \$15.5 million. At September 30, 2020, the UMC reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$2,649,000	
Changes in assumptions	476,000	
Net difference between projected and actual earnings on pension plan investments		\$10,288,000
Contributions made subsequent to measurement date	<u>11,505,000</u>	
	<u>\$14,630,000</u>	<u>\$10,288,000</u>

At September 30, 2020, the UMC reported approximately \$11.5 million as deferred outflows of resources related to pensions resulting from UMC contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability at September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ending September 30:	
2021	(\$784,000)
2022	(2,155,000)
2023	2,106,000
2024	<u>(6,330,000)</u>
	<u>(\$7,163,000)</u>

For the year ended September 30, 2020, the ESD1 reported pension expense of \$16,082. At September 30, 2020, deferred outflows of resources and deferred inflows of resources related to pensions were reported from the following sources:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$336	\$2,668
Changes in assumptions		
Net difference between projected and actual earnings		\$549
Contributions made subsequent to measurement date		<u>15,118</u>
	<u>\$336</u>	<u>\$18,335</u>

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ending December 31:	
2020	\$15,558
2021	440
2022	441
2023	412
2024	296
Thereafter	<u>852</u>
	<u>\$17,999</u>

For the year ended September 30, 2020, the ESD2 reported pension expense of \$88,710. At September 30, 2020, deferred outflows of resources and deferred inflows of resources related to pensions were reported from the following sources:



**Note 3. Detailed notes on all funds (Continued)**

**I. Pension Obligations (Continued)**

	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>
Differences between expected and actual experience	\$18,311	\$40,641
Changes in assumptions	4,772	573
Net difference between projected and actual earnings	8,437	
Contributions made subsequent to measurement date		<u>87,599</u>
	<u>\$31,520</u>	<u>\$128,813</u>

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ending December 31:	
2020	\$90,119
2021	1,266
2022	3,771
2023	(6,478)
2024	2,379
Thereafter	<u>6,236</u>
	<u>\$97,293</u>

***Texas Emergency Services Retirement System (TESRS)***

Plan Description - ESD1 and ESD2 offer a retirement plan to eligible members through the TESRS. TESRS administers a cost-sharing multiple employer pension system (the System) established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. TESRS is an agency of the State of Texas and its financial records comply with state statutes and regulations. The nine member Board of Trustees, appointed by the Governor, establishes policy for the administration of the TESRS.

The TESRS was created as a standalone agency by the 83rd Legislature via the passage of SB 220, effective September 1, 2013, to assume the related functions of the abolished Office of the Fire Fighters' Pension Commissioner. While the agency is new, the System has been in existence since 1977. TESRS, which is under the authority of Title 8, Subtitle H, Chapters 861-865 of the Texas Government Code, provides death and disability benefits to active volunteer fire fighters and first responders, and a pension to members with vested service, as well as to their survivor/beneficiaries. For financial reporting purposes, the State of Texas is considered the primary reporting government. TESRS' financial statements are included in the State's Comprehensive Annual Financial Report. TESRS issues a publicly available Annual Financial Report, which includes financial statements, notes, and required supplementary information, which can be obtained at [www.tesrs.org](http://www.tesrs.org). The separately issued actuarial valuations which may be of interest are also available at the same link.

### **Note 3. Detailed notes on all funds (Continued)**

#### **I. Pension Obligations (Continued)**

*Benefits Provided* – Senate Bill 411, 65<sup>th</sup> Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79<sup>th</sup> Legislature, Regular Session (2005), re-codified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service in excess of 15 years, this benefit is increased at a rate of 6.2% compounded annually. There is no provision for automatic post-retirement benefit increases.

On and off-duty benefits and on-duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death or disability. Death benefits include a lump sum amount or continuing monthly payments to a member's surviving spouse or dependent children.

*Funding Policy* – Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (the minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities.

The state is required to contribute an amount necessary to make the System "actuarially sound" each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended effective July 27, 2014, to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the state are not enough with the Part One contributions to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially determined as a percentage of the Part One portion (not to exceed 15%), is to be actuarially adjusted every two years based on the most recent actuarial valuation. Based on the August 31, 2020, actuarial valuation, the Part Two contributions are not required for an adequate contribution arrangement.

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to 15 years of credit for service per member. Prior service purchased must have occurred before the department began participation in the System.

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions were set by board rule, and there is no maximum contribution rate.

For the fiscal year ending September 30, 2020, as well as each of the five previous years, total contributions to TESRS by ESD1 were \$10,000 per year.

The County makes semi-annual contributions to the TESRS on behalf of both Emergency Services Districts. The County's total contribution to TESRS for FY2020 was \$77,106.

The State made contributions to the TESRS on behalf of ESD1 in the amount of \$13,166 and ESD2 in the amount of \$27,819.

The pension expense for ESD1 and ESD2 are based on their proportionate share of the collective pension expense based on TESRS' fiscal year ended August 31, 2020, as shown in the following table:

	ESD1 Pension Expense	ESD2 Pension Expense	Total Pension Expense TESRS
Service Cost	\$13,210	\$27,914	\$41,124
Interest	77,875	164,549	242,424
Projected earnings on pension plan investments	(62,283)	(131,604)	(193,887)
Amortization of differences between projected and actual earnings on plan investments	841	1,776	2,617
Amortization of changes of assumptions	(188)	(398)	(586)
Amortization of differences between expected and actual experience	(5,655)	(11,949)	(17,604)
Amortization of changes in proportionate share	28,612	(12,190)	16,422
Pension plan administrative expense	2,269	4,794	7,063
Changes in benefit provisions	21,162	44,715	65,877
	<u>\$75,843</u>	<u>\$87,607</u>	<u>\$163,450</u>

*Actuarial Assumptions* - The total pension liability in the August 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

### Note 3. Detailed notes on all funds (Continued)

#### I. Pension Obligations (Continued)

Mortality rates were based on the PubS-2010 (public safety) below-median income mortality tables for employees and for retirees, projected for mortality improvement generationally using projection scale MP-2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which the expected future net real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage (currently 4.6%) and by adding expected inflation (3.00%). In addition, the final 7.5% assumption was selected by rounding down. The target allocation and expected arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Allocation</u>	<u>Target</u>	<u>Long-term Expected Net Real Rate of Return</u>
Equities		
Large cap domestic	20%	5.83%
Small/mid cap domestic	10%	5.94%
Developed international	15%	6.15%
Emerging markets	5%	7.25%
Global Infrastructure	5%	6.41%
Real estate	10%	4.48%
Multi asset income	5%	3.84%
Fixed income	30%	1.99%
Cash	0%	
Total	<u>100%</u>	
Weighted average		4.60%

Discount Rate - The discount rate used to measure the total pension liability was 7.5%. No projection of cash flows was used to determine the discount rate because the August 31, 2020 actuarial valuation showed that expected contributions would pay the normal cost and amortize the unfunded actuarial accrued liability (UAAL) in 30 years using the conservative level dollar amortization method. Because of the 30-year amortization period with the amortization method, the pension plan's fiduciary net position is expected to be available to make all projected future benefit payments of the current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis - The following presents the County's net pension liability of the TESRS, calculated using the discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5%) or one percentage point higher (8.5%) than the current rate.

	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
Net pension liability/ (asset)			
ESD1	\$343,897	\$178,493	\$63,571
ESD2	726,653	377,155	134,325
Total	<u>\$1,070,551</u>	<u>\$555,648</u>	<u>\$197,897</u>

**Note 3. Detailed notes on all funds (Continued)**

**I. Pension Obligations (Continued)**

The net pension liability was measured as of August 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2020. The County's proportion of the net pension liability was based on the County's contributions to the pension plan relative to the contributions of all employers to the plan for the period of September 1, 2019 through August 31, 2020.

At August 31, 2020, the County's proportion of the collective net pension liability was 0.708% for ESD1, which was a decrease of 0.11% from its proportion as of August 31, 2019. At August 31, 2020, the County's proportion of the collective net pension liability was 1.496% for ESD2 which was an increase of 0.064% from its proportion as of August 31, 2019.

*Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions* - for the year ended September 30, 2020, the County recognized pension expense of \$40,985 and Revenue of \$40,985 for support provided by the State, which represented \$13,166 for ESD1 and \$27,819 for ESD2.

As of September 30, 2020, the County reported its proportionate share of the TESRS deferred outflows and inflows of resources related to pensions for both Emergency Services Districts from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience		\$26,463
Changes in assumptions		909
Net difference between projected and actual earnings	\$3,015	
Changes in proportionate share	14,191	32,420
Contributions made subsequent to measurement date	<u>5,936</u>	
	<u>\$23,142</u>	<u>\$59,792</u>

The \$5,936 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2021.

At September 30, 2020, the County reported a payable of \$5,936 to TESRS for its outstanding portion of the contribution to TESRS on behalf of ESD1 and ESD2.

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ending September 30:	
2021	(\$36,649)
2022	(10,078)
2023	19,105
2024	(14,964)
2025	0
Thereafter	<u>0</u>
Total	<u>(\$42,586)</u>

### Note 3. Detailed notes on all funds (Continued)

#### J. Other Post-employment Health Care Benefits

*Plan Description.* The County provides for all full-time employees of the County, post-retirement medical and prescription drug benefits (OPEB) for retirees as they reach normal retirement age. Dependent family members are included in the plan, if at the time of the employee's retirement they were covered by the County's health plan. The Plan is a single-employer, self-funded benefit plan administered by a third party administrator and the County purchases stop loss insurance for claims that exceed a determined threshold. The Plan does not issue a stand-alone financial report, as there are no assets legally segregated for the sole purpose of paying benefits under the Plan. As such, a separate, audited GAAP-basis postemployment benefit plan report is not available.

The County's defined benefit OPEB plan is the same plan that provides health and dental benefits to all regular full time employees and their dependents. The plan is a single employer defined benefit OPEB plan administered by Aetna on behalf of the County. Texas Local Government Code §172 allows the County to establish a risk pool board to provide uniform group health benefits to the employees. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Benefits provided.* The Plan offers three plans to employees, retirees under 65, and their dependents in the High Deductible Health Plan (CDHP) and Core medical plan. The County also offers health care benefits to retirees over 65 through the Aetna Medicare Advantage Plan. The Plan has separate rate schedules, determined annually, for active employees, retirees, and retirees over 65 for the employee, retiree, and their respective dependents. Retirees in the CDHP and Core plans pay approximately 38.10 percent of the total premium cost for insurance coverage. For retirees over 65 in the Aetna Medicare Advantage Plan, the retiree pays half and the County pays half of the monthly premium.

*Employees covered by benefit terms.* As of September 30, 2020, the following employees were covered by the benefit term:

Inactive plan members or beneficiaries currently receiving benefit payments	80
Active plan members	<u>2,465</u>
Total plan members	2,545

### Note 3. Detailed notes on all funds (Continued)

#### J. Other Post-employment Health Care Benefits (Continued)

##### Total OPEB Liability

The County's total OPEB Liability reported at September 30, 2020 was \$48,906,739 with a measurement date of December 31, 2019. The actuarial valuation was performed as of December 31, 2019.

*Actuarial Methods and Assumptions* – the total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

##### *Actuarial Methods and Assumptions*

Actuarial Cost Method	Individual Entry-Age Normal
Discount Rate	2.75% as of December 31, 2019
Inflation	2.50%
Salary Increases	0.50% to 5.00%, not including wage inflation of 3.25%
Demographic Assumptions	Based on the experience study covering the four-year period ending December 31, 2016, as conducted by the Texas County and District Retirement System (TCDRS).
Mortality	For healthy retirees, the gender-distinct RP-2014 Healthy Annuitant Mortality Tables are used with male rates multiplied by 130% and female rates multiplied by 110%. Those rates are projected on a fully generational basis based on 110% of the ultimate rates of Scale MP-2014.
Health Care Trend Rates	Pre-65: Initial rate of 7.00% declining to an ultimate rate of 4.15% after 15 years. Post-65: Initial rate of 5.50% declining to an ultimate rate of 4.15% after 15 years.
Participation Rates	27% for those retiring between the ages 50 and 64; 45% for those retiring after age 65 or through disability
Assumption, Method, and Plan Changes	1. The discount rate decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. This change increased the total OPEB liability. 2. The trend rates were reset to better reflect the plan's anticipated experience. This change decreased the total OPEB liability. 3. The percentage of future participants retiring between 50 and 65 choosing to participate in the County's health plan was increased from 22% to 27%. This change increased the total OPEB liability.

##### Discount Rate

The municipal bond rate is 2.75% (based on the daily rate closest to but not later than the measurement date of the Fidelity "20-Year Municipal GO AA Index"). The Discount rate was 3.71% as of the prior measurement date.

**Note 3. Detailed notes on all funds (Continued)**

**J. Other Post-employment Health Care Benefits (Continued)**

**Changes in the Total OPEB Liability**

	<u>Total OPEB Liability</u>
Total OPEB Liability – Beginning	\$45,518,024
Service cost	2,469,886
Interest on total OPEB liability	1,726,965
Changes of benefit terms	
Difference between expected and actual experience of the total OPEB liability	(10,555,070)
Changes of assumptions or other inputs	10,155,008
Benefit payments	(408,074)
Net change in total OPEB liability	<u>3,388,715</u>
Total OPEB Liability- Ending	<u>\$48,906,739</u>

*Sensitivity of the total OPEB liability to changes in the discount rate.* The following presents the Plan’s total OPEB liability, calculated using a discount rate of 2.75%, as well as what the Plan’s total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

	1% Decrease	Current Discount Rate	1% Increase
	<u>1.75%</u>	<u>2.75%</u>	<u>3.75%</u>
Total OPEB liability	<u>\$57,359,192</u>	<u>\$48,906,739</u>	<u>\$42,130,143</u>

*Sensitivity of the total OPEB liability to changes in the in the healthcare cost trend rates.* The following presents the Plan’s total OPEB liability, calculated using the assumed trend rates as well as what the Plan’s total OPEB liability would be if it were calculated using a trend rate one percent lower or one percent higher:

	1% Decrease	Current Discount Rate	1% Increase
	<u>\$40,681,880</u>	<u>\$48,906,739</u>	<u>\$59,681,252</u>
Total OPEB liability			

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2020, the County recognized OPEB expense \$3,486,720. At September 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience		\$9,689,522
Changes in assumptions	\$11,412,580	2,198,357
Changes in proportionate share	9,282	9,282
Contributions made subsequent to measurement date	597,641	
Total	<u>\$12,019,503</u>	<u>\$11,897,161</u>

The \$597,641 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2021.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB, excluding contributions made subsequent to the measurement date, will be recognized in OPEB expense as follows:



### Note 3. Detailed notes on all funds (Continued)

#### J. Other Post-employment Health Care Benefits (Continued)

Year ending September 30	Net Deferred Outflows/(Inflows)
2021	(\$15,532)
2022	(15,532)
2023	(15,532)
2024	(15,532)
2025	(15,532)
Thereafter	<u>(397,639)</u>
Total	<u>(\$475,299)</u>

*Plan description and benefits provided – Component Unit.* In January 2017, UMC began to provide certain medical benefits to eligible retirees. Effective May 1, 2018, plan eligibility for employees who retire from UMC, the Health Plan or the Foundation was changed from 20 years of service to age 60 and 20 years of service. Eligible employees are able to elect medical coverage for themselves (and spouses and dependents, as applicable). Benefits will end when the retiree reaches age 65 or starts receiving Medicare benefits, whichever occurs first. UMC funds these other postemployment benefits on a pay-as-you-go basis, meaning UMC will pay benefits as they come due. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

At June 30, 2020, the following UMC employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	28
Active plan members	<u>2,972</u>
Total plan members	3,000

#### Total OPEB Liability – Component Unit

UMC's total OPEB liability of \$1.7 million was measured as of June 30, 2020, and was determined by an actuarial valuation as of May 1, 2020. No significant differences existed between the actuarial valuation and the measurement date, which would have required a roll-forward to the measurement date.

*Actuarial Methods and Assumptions – Component Unit* – UMC's total OPEB liability in the actuarial valuation report was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement, unless otherwise specified:

Rate of Salary Increases	2.00%
Discount Rate	2.60% including inflation (3.00% in prior year).
Health Care Trend Rates	8.00% decreasing to 4.50% in 2030.

#### Discount Rate – Component Unit

The discount rate used to measure UMC's total OPEB liability was 2.60%, which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

For the June 30, 2020 measurement date, mortality rates are from the SOA RPH-2014 Adjusted to 2006 Total Dataset Headcount-weighted Mortality with MP-2018 Full Generational Improvement.

**Note 3. Detailed notes on all funds (Continued)**

**J. Other Post-employment Health Care Benefits (Continued)**

**Changes in the Total OPEB Liability – Component Unit**

	<u>Total OPEB Liability</u>
UMC Total OPEB Liability – October 1, 2019	<u>\$1,480,000</u>
Service cost	69,000
Interest	47,000
Changes in benefit terms	
Difference between actual and expected	(118,000)
Changes of assumptions and inputs	177,000
Benefit payments	<u>33,000</u>
Total OPEB Liability- September 30, 2020	<u>\$1,688,000</u>

Sensitivity of the UMC's total OPEB liability to changes in the discount rate – Component Unit. The total OPEB liability has been calculated using a discount rate of 2.60%. The following table presents what UMC's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	<u>1.60%</u>	<u>2.60%</u>	<u>3.60%</u>
Total OPEB liability	<u>\$1,858,000</u>	<u>\$1,688,000</u>	<u>\$1,537,000</u>

Sensitivity of the total OPEB liability to changes in the in the healthcare cost trend rates – Component Unit. The following presents UMC's total OPEB liability, calculated using the assumed trend rates as well as what UMC's total OPEB liability would be if it were calculated using a trend rate one percent lower or one percent higher:

	1%	Current	1%
	Decrease	Trend Rate	Increase
	<u>7.00%</u>	<u>8.00%</u>	<u>9.00%</u>
Total OPEB liability	<u>\$1,499,000</u>	<u>\$1,688,000</u>	<u>\$1,915,000</u>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2020, UMC recognized OPEB expense of \$100,000. At September 30, 2020, UMC reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
	<u>of Resources</u>	<u>of Resources</u>
Differences between expected and actual experience	\$97,000	\$110,000
Changes in assumptions	<u>174,000</u>	<u>357,000</u>
Total	<u>\$271,000</u>	<u>\$467,000</u>

### Note 3. Detailed notes on all funds (Continued)

#### J. Other Post-employment Health Care Benefits (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources at September 30, 2020, related to OPEB, will be recognized in OPEB expense as follows:

Year ending <u>September 30</u>	Net Deferred <u>Outflow/(inflows)</u>
2021	(\$16,000)
2022	(16,000)
2023	(16,000)
2024	(16,000)
2025	(16,000)
Thereafter	<u>(116,000)</u>
Total	<u>(\$196,000)</u>

#### K. Property Taxes

Levy and Collection. Property is appraised and a lien on such appraised property becomes enforceable as of January 1, subject to certain established procedures relating to rendition, appraisal, appraisal review, and judicial review. Property taxes are levied on October 1 of the assessment year, or as soon thereafter as practicable. Taxes are due and payable when levied. Taxes become delinquent on February 1 of the following year and are then subject to interest and penalty charges. The City of El Paso, under an inter-local governmental agreement, bills and collects property taxes for the County and certain other local governmental entities.

Tax Rate. The County's total tax rate for fiscal year 2020 was \$0.488997 per \$100 of assessed valuation; \$0.444645 was allocated for maintenance and operations, of which, one cent is allocated to the County's Capital Improvement Plan, and \$0.044352 was allocated to the debt service funds. State law permits the County to levy property taxes up to \$0.80 per \$100 of assessed valuation for the general fund and up to \$0.15 per \$100 assessed valuation for the road and bridge fund.

Legislation Affecting Property Tax Policies and Procedures. In 1979, the State Legislature adopted a comprehensive property tax code which established a County-wide appraisal District in each County within the State of Texas. The Central Appraisal District (CAD), created in the County of El Paso, is responsible for the appraisal of taxable property and the equalization of appraised values of property for the taxing entities within the appraisal District. The CAD is governed by a board of directors appointed by the governing bodies of certain taxing entities within the appraisal District.

The property tax code:

- (1) requires that all taxing entities assess taxable property at 100% of appraised value;
- (2) includes procedures for valuation of certain eligible farm, ranch and timberlands on a "production capacity" basis which was mandated by a 1978 amendment to the State constitution;
- (3) requires that the value of real property within the Appraisal District be reviewed at least once every three years;
- (4) requires a taxing entity, other than a school or water District, to calculate two tax rates—the no-new-revenue tax rate and the voter-approval tax rate; and

### **Note 3. Detailed notes on all funds (Continued)**

#### **K. Property Taxes (Continued)**

- (5) requires giving public notice and conducting a public hearing before adopting a tax rate that will exceed the voter-approval or the no-new-revenue tax rate, whichever is lower.

#### **L. Tax Abatements**

El Paso County enters into tax abatement agreements with local businesses under Texas Local Government Code, Chapter 381 - County Development and Growth. Texas Local Government Code, Chapter 381 - County Development and Growth allows counties to provide loans and grants in exchange for business location and commercial activity. All agreements are approved by Commissioners Court.

It is the policy of the County of El Paso to provide incentives to selected private businesses that make or will make a measurable difference in achieving economic growth and development, expanding and diversifying the tax base, and creating new quality jobs within the County of El Paso. The County requires that projects in the incentive agreements demonstrate the potential to generate revenues to the County, which outweigh costs associated with those incentives. The project must also fall under at least one of four categories (quality jobs, business type, capital intensive project, local homegrown business) or one of eight investment zones (Downtown El Paso, Mission Trail, County Airport in Fabens, Tornillo Port of Entry, Northwest, Northgate, Alameda, and Horizon City) within the County. Some agreements provide for a rebate of property, sales and use, hotel occupancy, or occupational taxes based on incremental taxes and others provide for a sharing of the taxes (percentage rebates) above certain amounts.

If a project is not completed as specified, or the terms of the agreement are not met, the County has the right to cancel or amend agreements, recapture any rebated or exempted taxes, and assess penalty payments for the amounts previously secured by County liens against the property and all previously waived fees and abated/rebated taxes shall become due to the County. For the fiscal year ended September 30, 2020 the County abated taxes totaling \$1,012,919. Those projects that have a total estimated rebate, or other commitment, of \$1,000,000 or more are detailed below.

EPT Development Montecillo – In January 2012, through a 20-year redevelopment agreement, the County agreed to rebate 50% of the County’s portion of the ad valorem incremental tax value. The developer agreed to construct a smart code development, mixed development, apartments, and retail establishments. The maximum rebate amount is \$6,891,697. Ad valorem taxes of \$19,256 were reimbursed during fiscal year 2020.

The Fountains at Farah, L.P. – In February 2009, the County entered into an agreement under which this developer would construct an upscale shopping center and the County would reimburse 100% of the ad valorem real property tax revenue increment based upon the increased value of the property over the base property tax valuation. The County also agrees to reimburse 100% of the County’s one-half percent of Sales and Use Tax revenue. The maximum rebate amount is Net Present Value (NPV) adjusted \$3,900,000. Ad valorem taxes of \$361,117 and \$590,914 sales and use taxes were reimbursed to The Fountains at Farah during fiscal year 2020.

### **Note 3. Detailed notes on all funds (Continued)**

#### **L. Tax Abatements (Continued)**

EWM P1 – In November 2015, through a real property rebate agreement, the County agreed to rebate 100% of the value of the County’s portion of the incremental ad valorem property tax revenue generated by the development above the base value (real and personal). The company agrees to construct a water production and chemical manufacturing facility, create 10 new positions and retain at least 90% of those positions during each full tax year. The maximum rebate amount is \$1,423,726. No payments were issued in fiscal year 2020 and the County was not in a position to make a reasonable estimate on accrual amounts; therefore, the County’s tax revenue was not reduced in relation to this agreement.

EP Vida – In June 2013, the County entered into an agreement to rebate 100% of the County’s portion of the incremental ad valorem property tax revenue for 60 consecutive quarters as well as 100% of the County’s sales and use tax and mixed beverage portion for 40 consecutive quarters after the effective date. EP Vida agreed to develop a four-star rating hotel or higher, and a specialty retail center conforming to smart code design as well as create and retain 300 positions until the end of year 2026. The maximum rebate amount is \$5,795,903. No payments were issued in fiscal year 2020. Payments are expected to begin in fiscal year 2021.

EPT Loop 375 Pellicano, LLC – In April 2020, the County entered into an agreement to rebate 75% of the County’s portion of the incremental ad valorem property tax revenue for 15 consecutive years. The developer has agreed that it and its affiliate will develop, construct, and operate the development at its sole cost, and will commence construction and or improvements of the development, subject to the developer’s ability to tie into basic utilities. The agreement sets forth the minimum expenditures of \$86,000,000 and a maximum total rebate amount of \$2,585,039. No payments were issued in fiscal year 2020.

Hunt Metro 31 – In the agreement entered into in December 2014, the County agrees to rebate 100% of the value of the County’s portion of the incremental ad valorem property tax revenue generated by the development above the base value. The term for the agreement is 10 years or when the maximum payout is reached. Hunt Metro has agreed to develop, construct, and maintain a new 30.802 acre “Smart Code,” transit-oriented development. The maximum payout is \$5,000,000. No payments were issued in fiscal year 2020.

WestStar Tower – Under the agreement entered into in May 2018, the County agrees to rebate 75% of the value of the County’s portion of the ad valorem real and personal property tax rate. WestStar has agreed to redevelop the property into a new multi-level, multi-tenant building. The building will serve as corporate headquarters for Hunt Companies and WestStar Bank. WestStar Tower will offer on-site parking, with approximately 725 parking spaces available to the public. Additionally, the ground-level floor will be comprised of retail space along with park-like green space also available to the public. The maximum payout is \$2,934,722. No payments were issued in fiscal year 2020. Payments are expected to begin in fiscal year 2023.

### **Note 3. Detailed notes on all funds (Continued)**

#### **L. Tax Abatements (Continued)**

Mills Plaza Properties II LP – In December 2018, the County of El Paso agreed to rebate 75% of the County's portion of the ad valorem property tax revenue incremental tax value and 25% of the Local Hotel Occupancy tax for 18 years. The developer agreed to renovate a historic property and keep the historical character. Once completed, the building will be transformed into a 4.5-star hotel and create and sustain a total of 76 full-time positions. The maximum rebate amount is \$1,300,000. No payments were issued in fiscal year 2020.

Hotel Don Quixote (Doubletree Hotel) – In October 2006, the County of El Paso agreed to reimburse 100% of Hotel Occupancy Tax (HOT) through a 312 agreement. Hotel Don Quixote agreed to construct and or repair an approximately 200-room hotel and to create and sustain a total of 46 full-time positions. The maximum rebate amount is \$2,209,000. No Hotel Occupancy Taxes were rebated to Hotel Don Quixote, during fiscal year 2020.

*Tax Abatement Agreements of Other Governments that Reduce El Paso County Tax Revenue* - The County established a quantitative threshold of \$500,000 total estimated rebate or other commitment attributed to agreements of other governmental entities that will reduce the County's tax revenue to determine which foregone tax revenues to disclose individually. No individual agreement met this threshold.

#### **M. Federal and State Grants**

Federal and State grants available for expenditure for general governmental operating purposes are accounted for in the special revenue fund. The accounting periods of most grants are different from the County's accounting period. Because of those differences in accounting periods, columns reflecting those grants' actual expenditures and revenues have been added to the appropriate schedule of revenues and expenditures.

#### **N. Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of property; errors and omissions; and natural disasters. The County has purchased commercial insurance to cover any claims up to a certain limit with deductibles ranging from \$25,000 to \$500,000 in both liability and property and has elected to self-insure against any risk over the covered amounts. The County has not experienced any claims exceeding the commercial insurance coverage in the past several years.

The County retains the risk of loss relating to workers compensation and unemployment liability. Contributions to cover any claims for unemployment are made to a third party administrator with the liability funded on a pay-as-you-go basis. Contribution adjustments are made throughout the year in order to maintain the reserves necessary to meet future claims determined on historical trends. Claims for workers compensation are processed through a third party administrator and also funded on a pay-as-you-go-basis. The estimated potential claims, which are reported in the accompanying financial statements, totaled \$4,464,418. This estimate includes amounts for non-incremental claim adjustment expenses related to specific claims. Changes in the balances of claims liabilities during the past year are as follows:

### Note 3. Detailed notes on all funds (Continued)

#### N. Risk Management (Continued)

	Year Ended September 30, 2020	Year Ended September 30, 2019
Unpaid claims, beginning of fiscal year	\$3,735,195	\$1,776,987
Incurred claims (including incurred but not reported)	2,702,763	3,655,092
Claim payments	<u>(1,973,540)</u>	<u>(1,696,884)</u>
Unpaid claims, end of fiscal year	<u>\$4,464,418</u>	<u>\$3,735,195</u>

The risk financing for the health benefits fund is accounted for as an internal service fund. Contributions to the fund are made as charges to the departments for all full time regular employees. Contributions are also made to the fund by employees for family coverage, and retirees and their families eligible for participation in the health and life plan. Health premium rates are assessed on an annual basis and adjustments are made accordingly on January 1. Rate increases are made due to increases in the cost of medical care. The Risk Pool Board has made a commitment to assess and recommend to Commissioners Court any increase necessary to keep pace with health care costs.

For fiscal year 2020, the County purchased stop loss insurance to cover individual health claims that exceed \$300,000. During the fiscal year, two claims were filed with the stop loss insurance carrier. Also at year-end, the County had outstanding health claims in the amount of \$758,509, which will be liquidated within sixty days.

#### O. Assigned for other purposes

Encumbrances outstanding at year-end are reported as assigned for other purposes as part of the fund balance classifications. As of September 30, 2020, encumbrances amounted to \$11,165,204, of which \$6,008,905 relates to the general fund, \$1,163,736 to the major capital projects 2012, and \$3,992,563 to the other governmental funds.

#### P. Payroll and Workers Compensation Receivable/Payable

The County utilizes the payroll fund to account for those liabilities relating to payroll. The payroll fund maintains a \$30,000 cash imprest balance to cover unforeseen payroll liabilities or adjustments necessary during the normal course of operations and to protect against the possibility of an overdraft because of such adjustments. The County utilizes a self-funded workers compensation fund to account for employer contributions and related workers compensation claims. As a means of ensuring adequate funds remain in this account, the County authorized maintaining a \$150,000 imprest amount to ensure funds are available at all times to meet workers compensation claims during times should claims exceed contributions while the County, which is responsible to pay for such claims, provides additional funding. These amounts represent an inter-fund loan which at year-end is reversed and reported in the general fund.

#### Q. Federal Commodities

For fiscal year ended September 30, 2020, the County received federal commodities in the amount of \$10,784 for the Juvenile Probation Department.

### Note 3. Detailed notes on all funds (Continued)

#### R. Prior Period Adjustments

Prior period adjustments were necessary for the governmental activities, general fund, and special revenue – grants fund. The following is a summary of the adjustments and the effect on net position/fund balance.

	Governmental Activities	General Fund	Special Revenue -Grants Fund
Beginning net position/fund balance	\$56,667,123	\$92,073,125	\$3,285,895
Prior period adjustments:			
Correct Capital Assets	224,134		
Grants Fund - Indigent defense prior year expense transfer		80,000	(80,000)
Total prior period adjustments	224,134	80,000	(80,000)
Restated net position/fund balance	\$56,891,257	\$92,153,125	\$3,205,895

#### S. Joint Ventures

Certain counties in the State of Texas, including the County of El Paso, were statutorily authorized to impose an additional motor vehicle registration fee to be used for long-term transportation projects with the requirement that the revenues derived from this fee be remitted to a regional mobility authority located in the County to fund long-term transportation projects in the County. The County and the Camino Real Regional Mobility Authority entered into an inter-local agreement which requires a specific project agreement between these parties before the pledge of expenditures or revenues from the Special Vehicle Registration Fee.

#### T. Related Party Transactions

The County is not aware of any material related party transactions as of the date of this report.

#### U. COVID-19 Pandemic, Coronavirus Aid, Relief, and Economic Security (CARES) Act Funding

The World Health Organization declared the COVID-19 outbreak a public health emergency on January 30, 2020, relating to an outbreak, which was first, detected December 2019 in Wuhan, China. On March 11, 2020, it was announced that the novel coronavirus was officially a global pandemic which triggered financial market reactions and additional health and safety precautions. On March 13, 2020, the County along with the State of Texas and the United States declared an emergency in response to the COVID-19 virus pandemic. The County has implemented its emergency action plan to minimize the effects of the virus on operations by reducing staff at work to only essential personnel and having those who can work from home telework. Additionally, the County has initiated efforts to ensure the safety, health and welfare of the public and is expending funds and possibly emergency reserves as deemed necessary. Because this is an evolving situation that may continue to have a significant financial impact on the County, we have started to assess potential impacts that are yet to be determined. Some of the County's concerns include the possibility of significant revenue losses during the period beginning on March 13, 2020, due to the pandemic necessitating state and local responses for minimized or shutdown government and business operations and restrictions on U.S. Mexico border crossings. Anticipated economic impacts include significantly increased unemployment locally and likely



### **Note 3. Detailed notes on all funds (Continued)**

#### **U. COVID-19 Pandemic, CARES Act Funding (Continued)**

negative impacts to the funding status of pension and other postretirement plans due to the adverse effects of COVID-19 on financial markets nationwide. CARES Act funding was received by the County of El Paso totaling \$27,484,280 as the United States federal government's response to the pandemic to provide assistance to prevent the spread and provide community and business assistance. As of September 30, 2020, the County had expended or committed to spend \$10,498,784 with a remaining unexpended carryforward balance of \$16,985,496, which must be expended by December 30, 2021.

UMC –Component Unit's pandemic response plan has multiple facets and continues to evolve as the pandemic unfolds. UMC took precautionary steps to enhance its operational and financial flexibility and react to the risks the pandemic presents to its business, including implementing targeted cost reduction initiatives and reducing certain planned projects and capital expenditures. UMC received approximately \$30.1 million of accelerated Medicare payments and approximately \$62.9 million in general and targeted Provider Relief Fund distributions as of September 30, 2020, both as provided for under the CARES Act.

The distributions received from the Provider Relief Fund are not subject to repayment, provided UMC is able to attest and comply with the terms and conditions of the funding, including demonstrating that the distributions received have been used for qualifying expenses or lost revenue attributable to COVID-19, as defined by the U.S. Department of Health and Human Services (HHS). UMC is accounting for such payments as conditional contributions. Payments are recognized as other non-operating revenue once the applicable terms and conditions have been met. Based on an analysis of the compliance and reporting requirements of the Provider Relief Fund and the effect of the pandemic on UMC's operating revenues and expenses through September 30, 2020, UMC did not recognize any revenue from the Provider Relief Funds. The unrecognized Provider Relief Fund distributions are recorded as Provider Relief Funds received in advance on UMC's balance sheet.

Subsequent to year-end, HHS issued guidance on the use of payments from the Provider Relief Fund. UMC considers the guidance issued subsequent to year-end to be substantive changes in guidance rather than clarifications of the guidance existing at September 30, 2020. As a result, the amounts recorded on the financial statements compared to UMC's Provider Relief Fund reporting could differ. This difference cannot be currently estimated but could be material. UMC will continue to monitor compliance with the terms and conditions of the Provider Relief Fund and the effect of the pandemic on UMC's revenues and expenses. The terms and conditions governing the Provider Relief Funds are complex and subject to interpretation and change. If UMC is unable to attest to or comply with current or future terms and conditions, UMC's ability to retain some or all of the distributions received may be affected. Provider Relief Funds are subject to government oversight, including potential audits.

### **Note 3. Detailed notes on all funds (Continued)**

#### **U. COVID-19 Pandemic, CARES Act Funding (Continued)**

During the year ended September 30, 2020 UMC requested accelerated Medicare payments as provided for in the CARES Act, which allows eligible health care facilities to request up to six months of advance Medicare payments for acute care hospitals or up to three months for other health care providers. These amounts are expected to be recaptured by CMS according to payback provisions. During the year ended September 30, 2020, UMC received approximately \$30.1 million from the accelerated Medicare payment requests which are reflected on the UMC's balance sheet.

Effective September 30, 2020, the payback provisions were revised and extended the payback period to begin one year after the issuance of the advance payment through a phased payback period approach. The first 11 months of the payback period will be at 25 percent of the remittance advice payment followed by a six-month payback period at 50 percent of the remittance advice payment. After 29 months, CMS expects any amount not paid back through the withholding amounts to be paid back in a lump sum or interest will begin to accrue subsequent to the 29th month at a rate of 4 percent.

#### **V. Subsequent Events**

On March 11, 2021, the American Rescue Plan Act of 2021 was signed by President Biden. This Act provides additional relief to address the continued impact of COVID-19 (i.e., coronavirus disease 2019) on the economy, public health, state and local governments, individuals, and businesses. El Paso County expects to receive \$162.77 million. The Act specifically provides funding for:

- Emergency rental assistance, homeowner assistance, and other housing programs;
- Payments to state, local, tribal, and territorial governments for economic relief;
- Small business assistance, including specific programs for restaurants and live venues;
- The U.S. Treasury has yet to issue specific guidance on the use of the funds.

On May 18, 2020, Commissioners Court passed Resolution number 2020-0391 authorizing the application for a SIB Loan in the amount of up to \$4,600,000. The Texas Transportation Commission, in Minute Order Number 115823 dated August 27, 2020, and Minute Order Number 115827 dated September 24, 2020, granted preliminary and final approval of the application from the County to borrow up to \$4,600,000 from the SIB, and authorized the executive director of the Department or his designee to enter into a financial assistance agreement with the County to finance the County's actual costs of construction necessary for the project. The County is developing an off-system project in El Paso County, Texas to widen Pellicano Drive from two to six lanes, divided with bike lanes, pedestrian walkways, landscaping and connection to Loop 375. The SIB Loan shall not bear interest from the deposit date until the third anniversary of the deposit date. From the third anniversary of the deposit date, the SIB Loan shall bear interest at the rate of 1.02% per annum. The SIB Loan is to be repaid over a period of no more than twenty years, with a final maturity of August 15, 2040. The Funds were received on January 15, 2021.

### **Note 3. Detailed notes on all funds (Continued)**

#### **V. Subsequent Events (Continued)**

In October 2020, the County entered into a tax abatement agreement with Marmaxx to rebate 50-90% of the County's portion of the incremental ad valorem property tax revenue generated by the subject property and make grant payments not to exceed \$700,000. The company agreed to develop unimproved property to encourage increased economic development in the County, to improve real property, for construction of a warehouse, and to employ in year one 250 employees, and 950 employees by year five. The maximum total rebate and grant amount is \$5,374,263 over a period of 15 consecutive years.

By letter dated October 23, 2020, the Internal Revenue Service (IRS) issued a Notice of Proposed Issue (IRS Form 5701-B) (the "Notice") relating to the El Paso County, Texas Certificates of Obligation, Series 2012 (the "Series 2012 Certificates"). The Notice contains a preliminary determination that the Series 2012 Certificates are taxable retroactively to the date of issuance due to alleged noncompliance with the requirements of Section 149(g) of the Internal Revenue Code, which prescribes certain expectations for the timely expenditure of proceeds from the Series 2012 Certificates.

This is a preliminary determination, not a proposed adverse determination or a final determination. The County disagrees with the legal conclusion set forth in the Notice and intends to engage in discussions with the IRS regarding this conclusion.

UMC had no subsequent events subject to disclosure.

Subsequent to year-end, ESD1 was awarded a \$134,654 grant under the CARES Act. The funds were awarded through the City of Horizon and are payable 50 percent upon execution of the agreement and the remaining 50 percent to be paid upon showing that the ESD1 has spent the first disbursement in accordance with the agreement.

In December 2020, ESD2 was awarded a \$25,000 grant by the County of El Paso, Texas under the CARES Act. The grant agreement was also amended in December 2020 and the grant award was increased to \$225,000. Funds will be disbursed to ESD2 upon presentation of supporting receipts of costs incurred as a direct result of COVID-19.

**REQUIRED SUPPLEMENTARY INFORMATION**

## Required Supplementary Information

### *Schedule of Changes in Net Pension Liability and Related Ratios* *County of El Paso* Year Ended December 31

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Total Pension Liability</b>										
Service cost	\$26,762,406	\$26,016,740	\$29,740,838	\$28,653,627	\$29,545,850	\$29,172,832	N/A	N/A	N/A	N/A
Interest on total pension liability	84,587,944	79,234,099	81,728,395	75,075,334	73,345,362	70,530,931	N/A	N/A	N/A	N/A
Effect of plan changes	0	0	(85,764,813)	(3,296,494)	(95,847,633)	0	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	0	0	(705,508)	0	12,467,930	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic (gains) or losses	3,923,964	2,718,998	(12,940,267)	377,139	(4,737,378)	3,927,389	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	<u>(44,780,947)</u>	<u>(40,538,957)</u>	<u>(37,771,572)</u>	<u>(34,261,083)</u>	<u>(30,298,225)</u>	<u>(26,161,836)</u>	N/A	N/A	N/A	N/A
Net change in total pension liability	70,493,367	67,430,880	(25,712,926)	66,548,522	(15,524,094)	77,469,316	N/A	N/A	N/A	N/A
Total pension liability, beginning	<u>1,039,487,745</u>	<u>972,056,865</u>	<u>997,769,791</u>	<u>931,221,269</u>	<u>946,745,363</u>	<u>869,276,047</u>	N/A	N/A	N/A	N/A
Total pension liability, ending (a)	<u>\$1,109,981,112</u>	<u>\$1,039,487,745</u>	<u>\$972,056,865</u>	<u>\$997,769,791</u>	<u>\$931,221,269</u>	<u>\$946,745,363</u>	N/A	N/A	N/A	N/A
<b>Fiduciary Net Position</b>										
Employer contributions	\$30,543,142	\$30,048,318	\$27,848,674	\$26,801,554	\$24,826,415	\$24,527,009	N/A	N/A	N/A	N/A
Member contributions	12,614,438	12,278,953	11,850,504	12,095,806	11,298,180	11,207,319	N/A	N/A	N/A	N/A
Investment income net of investment expenses	141,640,522	(16,329,345)	111,634,438	52,458,717	(9,496,448)	44,436,493	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	<u>(44,780,947)</u>	<u>(40,538,957)</u>	<u>(37,771,572)</u>	<u>(34,261,083)</u>	<u>(30,298,225)</u>	<u>(26,161,836)</u>	N/A	N/A	N/A	N/A
Administrative expenses	(763,435)	(692,760)	(583,624)	(570,719)	(512,359)	(529,596)	N/A	N/A	N/A	N/A
Other	<u>84,511</u>	<u>140,188</u>	<u>20,332</u>	<u>(684,796)</u>	<u>(660,025)</u>	<u>152,151</u>	N/A	N/A	N/A	N/A
Net change in fiduciary net position	139,338,231	(15,093,603)	112,998,752	55,839,479	(4,842,462)	53,631,540	N/A	N/A	N/A	N/A
Fiduciary net position, beginning	<u>862,495,013</u>	<u>877,588,616</u>	<u>764,589,864</u>	<u>708,750,384</u>	<u>713,592,846</u>	<u>659,961,306</u>	N/A	N/A	N/A	N/A
Fiduciary net position, ending (b)	<u>\$1,001,833,244</u>	<u>\$862,495,013</u>	<u>\$877,588,616</u>	<u>\$764,589,864</u>	<u>\$708,750,384</u>	<u>\$713,592,846</u>	N/A	N/A	N/A	N/A
Net pension liability / (asset), ending = (a)-(b)	<u>\$108,147,868</u>	<u>\$176,992,732</u>	<u>\$94,468,249</u>	<u>\$233,179,928</u>	<u>\$222,470,885</u>	<u>\$233,152,517</u>	N/A	N/A	N/A	N/A
Fiduciary net position as a % of total pension liability	90.26%	82.97%	90.28%	76.63%	76.11%	75.37%	N/A	N/A	N/A	N/A
Pensionable covered payroll	\$179,983,187	\$175,413,477	\$169,292,907	\$179,136,023	\$159,868,763	\$159,778,176	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	60.09%	100.90%	55.80%	135.46%	139.16%	145.92%				

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

**Schedule of Employer Contributions**  
**County of El Paso**  
**Last 10 Fiscal Years**

Fiscal Year	Actuarially Determined Contribution <sup>(1)</sup>	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll <sup>(2)</sup>	Actual Contribution as a % of Covered Payroll
2015	\$24,656,583	\$24,667,674	\$(11,091)	\$159,275,156	15.5%
2016	25,561,943	25,561,934	9	164,295,397	15.6%
2017	27,307,213	27,310,104	(2,892)	168,438,249	16.2%
2018	28,925,785	29,369,745	(443,960)	173,294,959	16.9%
2019	30,124,269	30,292,649	(168,380)	178,053,471	17.0%
2020	32,854,596	32,854,596	0	186,144,921	17.7%

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. Procedures have been applied to actuarial amounts to roll forward to the fiscal year amounts as required by GASB 68.

<sup>(2)</sup> Payroll is calculated based on contributions as reported to TCDRS.

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

*Valuation date:*

Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which the contributions are reported.

*Methods and assumptions used to determine contribution rates:*

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining Amortization period	11.4 years (based on contribution rate calculated in 12/31/19 valuation)
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	Varies by age and service. 4.9% average over career including inflation
Investment rate of return	8.0%, net of administrative and investment expenses, including inflation
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate Scale after 2014.
Changes in assumptions and Methods Reflected in the Schedule of Employer Contributions*	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule*	2015: calendar year, employer contributions reflect that a 2% flat COLA was adopted. 2016: calendar year, employer contributions reflect that a 1% flat COLA was adopted. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: No changes in plan provisions were reflected in the Schedule. 2019: No changes in plan provisions were reflected in the schedule.

\*Only changes effective 2015 and later are shown in the Notes to Schedule.

**County of El Paso**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
**Year Ending September 30,**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>Total OPEB Liability</b>										
Service cost	\$2,469,886	\$2,456,979	\$2,112,805	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest	1,726,965	1,523,556	1,520,389	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes in Benefit Terms	0	0	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Difference between expected and actual experience	(10,555,070)	(223,615)	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes of assumptions or other inputs	10,155,008	(2,732,671)	3,202,720	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	<u>(408,074)</u>	<u>(613,214)</u>	<u>(1,155,480)</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Net change in total OPEB liability</b>	3,388,715	411,035	5,680,434	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Total OPEB liability, beginning</b>	<u>45,518,024</u>	<u>45,106,989</u>	<u>39,426,555</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Total OPEB liability, ending</b>	<u>\$48,906,739</u>	<u>\$45,518,024</u>	<u>\$45,106,989</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Covered-payroll</b>	\$180,971,392	\$175,559,325	\$170,180,386	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Total OPEB liability as a % of covered payroll</b>	27.02%	25.93%	26.51%							

**Notes to Schedule:**

**Assumption, Method and Plan Changes.**

1. The discount rate decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. This change increased the total OPEB liability.
2. The trend rates were reset to better reflect the plan's anticipated experience. This change decreased the total OPEB liability.
3. The percentage of future participants retiring between the ages of 50 and 65 choosing to participate in the County's health plan was increased from 22% to 27%. This change increased the total OPEB liability.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

Note: No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement 75.

**Schedule of Changes in Net Pension Liability and Related Ratios**  
**El Paso County Hospital District – Component Unit**  
Year Ended December 31

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Total Pension Liability</b>										
Service cost	\$13,225,000	\$12,844,000	\$12,690,000	\$12,162,000	\$11,531,000	\$11,453,000	N/A	N/A	N/A	N/A
Interest on total pension liability	37,029,000	33,980,000	31,131,000	28,134,000	26,051,000	23,877,000	N/A	N/A	N/A	N/A
Effect of plan changes	0	4,884,000	0	0	(2,467,000)	0	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	0	0	1,902,000	0	4,304,000	0	N/A	N/A	N/A	N/A
Effect of economic/demographic (gains) or losses	2,927,000	35,000	1,746,000	865,000	(3,230,000)	(656,000)	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	<u>(15,528,000)</u>	<u>(13,463,000)</u>	<u>(11,486,000)</u>	<u>(10,307,000)</u>	<u>(9,474,000)</u>	<u>(8,088,000)</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Net change in total pension liability	37,653,000	38,280,000	35,983,000	30,854,000	26,715,000	26,586,000	N/A	N/A	N/A	N/A
Total pension liability, beginning	<u>451,541,000</u>	<u>413,261,000</u>	<u>377,278,000</u>	<u>346,424,000</u>	<u>319,709,000</u>	<u>293,123,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Total pension liability, ending (a)	<u>\$489,194,000</u>	<u>\$451,541,000</u>	<u>\$413,261,000</u>	<u>\$377,278,000</u>	<u>\$346,424,000</u>	<u>\$319,709,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Fiduciary Net Position</b>										
Employer contributions	\$12,412,000	\$10,530,000	\$10,064,000	\$8,981,000	\$8,294,000	\$8,342,000	N/A	N/A	N/A	N/A
Member contributions	8,501,000	7,800,000	7,683,000	7,060,000	6,490,000	6,339,000	N/A	N/A	N/A	N/A
Investment income net of investment expenses	62,874,000	(7,123,000)	48,385,000	22,427,000	(2,734,000)	18,629,000	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	(15,528,000)	(13,463,000)	(11,486,000)	(10,307,000)	(9,474,000)	(8,088,000)	N/A	N/A	N/A	N/A
Administrative expenses	(344,000)	(308,000)	(256,000)	(244,000)	(217,000)	(221,000)	N/A	N/A	N/A	N/A
Other	<u>248,000</u>	<u>184,000</u>	<u>96,000</u>	<u>651,000</u>	<u>149,000</u>	<u>132,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Net change in fiduciary net position	68,163,000	(2,380,000)	54,486,000	28,568,000	2,508,000	25,133,000	N/A	N/A	N/A	N/A
Fiduciary net position, beginning	<u>382,897,000</u>	<u>385,277,000</u>	<u>330,791,000</u>	<u>302,223,000</u>	<u>299,715,000</u>	<u>274,582,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Fiduciary net position, ending (b)	<u>\$451,060,000</u>	<u>\$382,897,000</u>	<u>\$385,277,000</u>	<u>\$330,791,000</u>	<u>\$302,223,000</u>	<u>\$299,715,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Net pension liability / (asset), ending = (a)-(b)	<u>\$38,134,000</u>	<u>\$68,644,000</u>	<u>\$27,984,000</u>	<u>\$46,487,000</u>	<u>\$44,201,000</u>	<u>\$19,994,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Fiduciary net position as a % of total pension liability	92.20%	84.80%	93.23%	87.68%	87.24%	93.75%	N/A	N/A	N/A	N/A
Pensionable covered payroll	\$170,028,000	\$155,998,000	\$153,652,000	\$141,207,000	\$129,797,000	\$126,780,000	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	22.43%	44.00%	18.21%	32.92%	34.05%	15.77%				

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.



***Schedule of Employer Contributions  
El Paso County Hospital District – Component Unit***

Year Ending September 30	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll <sup>(1)</sup>	Actual Contribution as a % of Covered Payroll
2015	\$8,186,000	\$8,186,000	0	\$127,109,000	6.4%
2016	9,163,000	9,163,000	0	143,894,000	6.4%
2017	9,798,000	9,798,000	0	150,570,000	6.5%
2018	10,420,000	10,420,000	0	155,455,000	6.7%
2019	11,936,000	11,936,000	0	166,322,000	7.2%
2020	14,061,000	14,061,000	0	182,179,000	7.7%

<sup>(1)</sup> Payroll is calculated based on contributions as reported to TCDRS.

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here.

*Valuation date:*

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

*Methods and assumptions used to determine contribution rates:*

Actuarial cost method	Entry age normal cost
Amortization method	Level percentage of payroll, closed
Remaining Amortization period	12.2 years
Asset valuation method	5-year smoothed non-asymptotic market
Inflation	2.75%
Salary increases	4.9% average over career including inflation
Investment rate of return	8.0%, net of pension plan investment expense, including inflation
Retirement age	61 (average)
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

***El Paso County Hospital District***  
***Schedule of Changes in Total OPEB Liability and Related Ratios***  
***Year Ending September 30,***

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>Total OPEB Liability</b>										
Service cost	\$69,000	\$62,000	\$540,000	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest	47,000	45,000	227,000	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes in Benefit Terms	0	0	(5,272,000)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Difference between expected and actual experience	(118,000)	24,000	94,000	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes of assumptions or other inputs	177,000	10,000	(440,000)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	<u>33,000</u>	<u>61,000</u>	<u>(19,000)</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Net change in total OPEB liability</b>	208,000	202,000	(4,870,000)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Total OPEB liability, beginning</b>	<u>1,480,000</u>	<u>1,278,000</u>	<u>6,148,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Total OPEB liability, ending</b>	<u>\$1,688,000</u>	<u>\$1,480,000</u>	<u>\$1,278,000</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<b>Covered-employee payroll</b>	\$166,615,000	\$142,625,000	\$142,625,000	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Total OPEB liability as a % of covered payroll</b>	1.01%	1.04%	0.90%							

**Notes to Schedule:**

**Benefit changes.** Effective May 1, 2018, plan eligibility was changed to age 60 and 20 years of service.

**Changes of assumptions.** Changes in per capita costs, contribution premiums, trends, retirement, turnover, disability, and discount rate.

This schedule is presented as of the measurement date for the fiscal year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

**Schedule of Changes in Net Pension Liability and Related Ratios**  
**El Paso County Emergency Services District 1 – Component Unit**  
Year Ended December 31

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Total Pension Liability</b>										
Service cost	\$20,091	\$5,104	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest on total pension liability	2,031	413	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	8,981	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	0	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic (gains) or losses	3,001	(409)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	(249)	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net change in total pension liability	33,855	5,108	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, beginning	5,108	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, ending (a)	38,963	5,108	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Fiduciary Net Position</b>										
Employer contributions	11,070	2,317	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Member contributions	13,241	2,771	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Investment income net of investment expenses	845	57	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	(249)	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Administrative expenses	(24)	(4)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Other	828	151	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net change in fiduciary net position	25,711	5,292	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, beginning	5,292	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, ending (b)	31,003	5,292	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability / (asset), ending = (a)-(b)	\$7,960	(\$184)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Fiduciary net position as a % of total pension liability	79.57%	103.60%	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Pensionable covered payroll	\$264,822	\$55,422	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	3.01%	-0.33%								

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

**Schedule of Employer Contributions**  
**El Paso County Emergency Services District 1 – Component Unit**

Year Ending December 31*	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll <sup>(1)</sup>	Actual Contribution as a % of Covered Payroll
2018	\$2,317	\$2,317		\$55,422	4.2%
2019	11,070	11,070		264,822	4.2%

<sup>(1)</sup> Payroll is calculated based on contributions as reported to TCDRS.

\* As reported by ESD1

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here.

***El Paso County Emergency Services District 1 – Component Unit  
Notes to Required Supplementary Information  
Schedule of Employer Contributions***

*Valuation date:*

Actuarially determined contribution rates are calculated on a calendar basis as of December 31, two years prior to end of the fiscal year in which the contributions are reported.

*Methods and assumptions used to determine contribution ratios:*

Actuarial Cost Method	Entry age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	16.9 years (based on contribution rate calculated in 12/31/2019 valuation)
Asset Valuation Method	5-years smoothed market
Inflation	2.75%
Salary Increases	Varies by age and service. 4.9% average over career including inflation
Investment Rate of Return	8.00%, net of administrative and investment expenses, including inflation
Retirement	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement is 61
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 ultimate scale after 2014.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions *	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumption were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions *	2016: No changes in plan provisions were reflected in the Schedule. 2017: No changes in plan provisions were reflected in the Schedule. 2018: No changes in plan provisions were reflected in the Schedule. 2019: No changes in plan provisions were reflected in the Schedule.

\* Only changes that affect the benefit amount and are effective 2015 and thereafter are shown in the notes to the schedule

**Schedule of Changes in Net Pension Liability and Related Ratios**  
**El Paso County Emergency Services District 2 – Component Unit**  
Year Ended December 31

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Total Pension Liability</b>										
Service cost	\$164,947	\$161,666	\$145,296	\$127,824	\$99,145	N/A	N/A	N/A	N/A	N/A
Interest on total pension liability	64,374	49,084	31,188	13,433	3,595	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	0	0	0	0	(9,664)	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	0	0	(6,560)	0	1,049	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic (gains) or losses	7,190	(19,372)	40,311	(4,688)	9,046	N/A	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	0	(11,554)	0	0	0	N/A	N/A	N/A	N/A	N/A
Net change in total pension liability	236,511	179,824	210,235	136,569	103,171	N/A	N/A	N/A	N/A	N/A
Total pension liability, beginning	629,799	449,975	239,740	103,171	0	N/A	N/A	N/A	N/A	N/A
Total pension liability, ending (a)	866,310	629,799	449,975	239,740	103,171	N/A	N/A	N/A	N/A	N/A
<b>Fiduciary Net Position</b>										
Employer contributions	110,261	102,461	98,641	86,150	62,894	N/A	N/A	N/A	N/A	N/A
Member contributions	79,570	73,941	69,676	54,427	39,735	N/A	N/A	N/A	N/A	N/A
Investment income net of investment expenses	102,924	(6,830)	39,961	7,762	(872)	N/A	N/A	N/A	N/A	N/A
Benefit payments/refunds of contributions	0	(11,554)	0	0	0	N/A	N/A	N/A	N/A	N/A
Administrative expenses	(705)	(504)	(309)	(84)	(38)	N/A	N/A	N/A	N/A	N/A
Other	6,628	4,957	2,253	5,255	(5)	N/A	N/A	N/A	N/A	N/A
Net change in fiduciary net position	298,678	162,471	210,222	153,510	101,714	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, beginning	627,917	465,446	255,224	101,714	0	N/A	N/A	N/A	N/A	N/A
Fiduciary net position, ending (b)	926,595	627,917	465,446	255,224	\$101,714	N/A	N/A	N/A	N/A	N/A
Net pension liability / (asset), ending = (a)-(b)	(\$60,285)	\$1,882	(\$15,471)	(\$15,484)	\$1,457	N/A	N/A	N/A	N/A	N/A
Fiduciary net position as a % of total pension liability	106.96%	99.70%	103.44%	106.46%	98.59%	N/A	N/A	N/A	N/A	N/A
Pensionable covered payroll	\$1,136,718	\$1,056,299	\$995,368	\$777,533	\$567,640	N/A	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	-5.30%	0.18%	-1.55%	-1.99%	0.26%					

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

**Schedule of Employer Contributions**  
**El Paso County Emergency Services District 2 – Component Unit**

Year Ending December 31*	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll <sup>(1)</sup>	Actual Contribution as a % of Covered Payroll
2015	\$62,894	\$62,894	0	\$567,640	11.1%
2016	\$86,150	\$86,150	0	\$777,533	11.1%
2017	\$98,641	\$98,641	0	\$995,368	9.9%
2018	\$102,461	\$102,461	0	\$1,056,299	9.7%
2019	\$108,216	\$110,261	(\$2,045)	\$1,136,718	9.7%

<sup>(1)</sup> Payroll is calculated based on contributions as reported to TCDRS.

\* As reported by ESD2

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here.

*El Paso County Emergency Services District 2 – Component Unit  
Notes to Required Supplementary Information  
Schedule of Employer Contributions*

*Valuation date:*

Actuarially determined contribution rates are calculated on a calendar basis as of December 31, two years prior to end of the fiscal year in which the contributions are reported.

*Methods and assumptions used to determine contribution ratios:*

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining Amortization Period	9.5 years (based on contribution rate calculated in 12/31/2019 valuation)
Asset valuation method	5-years smoothed market
Inflation	2.75%
Salary increases	Varies by age and service. 4.9% average over career including inflation
Investment Rate of Return	8.00%, net of administrative and investment expenses, including inflation
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate Scale after 2014.

Changes in Assumptions and methods reflected in the Schedule of Employer Contributions\*

2015: New inflation, mortality and other assumptions were reflected.

2017: New mortality assumptions were reflected.

Changes in Plan Provisions Reflected in the Schedules of Employer Contributions\*

2015: No changes in plan provisions were reflected in the Schedule.

2016: No changes in plan provisions were reflected in the Schedule.

2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

2018: No changes in plan provisions were reflected in the Schedule

2019: No changes in plan provisions were reflected in the Schedule

\* Only changes that affect the benefit amount and are effective 2015 and thereafter are shown in the notes to the schedule

**Schedule of the County Component Unit Emergency Service Districts’  
Proportionate Share of Net Pension Liabilities of  
Cost Sharing Multiple-Employer Pension Plan  
Texas Emergency Services Retirement System (TESRS)  
Year Ended September 30**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
County’s Proportion of the net pension liability	2.204%	2.250%	2.272%	2.228%	2.088%	1.903%	2.475%	N/A	N/A	N/A
County’s proportionate share of the net pension liability	\$555,648	\$637,775	\$491,898	\$534,757	\$608,195	\$507,959	\$449,748	N/A	N/A	N/A
County’s number of active members *	192	192	232	175	175	199	200	N/A	N/A	N/A
County’s net pension liability per active member	\$2,894	\$3,322	\$2,120	\$3,056	\$3,476	\$2,553	\$2,249	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total pension liability	83.2%	80.8%	84.3%	81.4%	76.3%	76.9%	83.5%	N/A	N/A	N/A

\* There is no compensation for active members, so the number of active members is used instead. The members are volunteer firefighters.

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

**Schedule of the County Component Unit Emergency Service Districts’  
Contributions for Texas Emergency Services Retirement System (TESRS)  
Last 10 Fiscal Years**

<u>Year Ending September 30</u>	<u>Contractually Required Contribution</u>	<u>Actual Employer Contribution</u>	<u>Actual Non- Employer (County) Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Active Members*</u>	<u>Contributions per Active Member</u>
<b>ESD1</b>						
2015	\$23,143	\$10,000	\$23,143	(\$10,000)	48	\$482
2016	22,776	10,000	20,556	(7,780)	47	650
2017	37,085	10,000	37,085	(10,000)	47	1,002
2018	32,755	10,000	32,755	(10,000)	76	563
2019	34,348	10,000	34,424	(10,000)	45	987
2020	33,018	10,000	12,943	10,075	45	492
<b>ESD2</b>						
2015	\$66,996		\$66,996		151	\$444
2016	55,932		55,932		128	437
2017	59,004		59,004		128	461
2018	67,474		67,474		156	433
2019	58,810		64,670	(5,860)	147	440
2020	69,768		64,164	5,604	147	436

\* There is no compensation for active members, so the number of active members is used instead. The members are volunteer firefighters.

GASB 68, Paragraph 81, requires that the data in this schedule be presented as of the County's respective fiscal year as opposed to the time period covered by the measurement year ending August 31. In addition, per Paragraph 138, "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

**FEDERAL AND STATE AWARD SECTION**



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

County Judge and Members of Commissioners Court  
County of El Paso, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison statements of the County of El Paso, Texas (County), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated April 19, 2021. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink, appearing to read "Ch Ruddock" followed by a stylized flourish.

El Paso, Texas  
April 19, 2021

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR  
EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE  
STATE OF TEXAS UNIFORM GRANT MANAGEMENT STANDARDS

County Judge and Members of Commissioners Court  
County of El Paso, Texas

**Report on Compliance for Each Major Federal and State Program**

We have audited the County of El Paso, Texas' (County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the State of Texas Uniform Grant Management Standards that could have a direct and material effect on each of the County's major federal and state programs for the year ended September 30, 2020. The County's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

The County's basic financial statements include the operations of the discretely presented component units, which expended federal and state awards, which are not included in the County's schedule of expenditures of federal and state awards during the year ended September 30, 2020. Our audit, described below, did not include the operations of the discretely presented component units because the component units engaged other auditors to perform an audit of compliance.

***Management's Responsibility***

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the State of Texas Uniform Grant Management Standards. Those standards, the Uniform Guidance and the State of Texas Uniform Grant Management Standards, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of the County's compliance.

### ***Opinion on Each Major Federal and State Program***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended September 30, 2020.

### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the State of Texas Uniform Grant Management Standards, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the State of Texas Uniform Grant Management Standards. Accordingly, this report is not suitable for any other purpose.



El Paso, Texas  
April 19, 2021

COUNTY OF EL PASO, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

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**SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of Auditor's Report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

**Internal control over financial reporting:**

Were significant deficiencies in internal control disclosed? None reported

Were material weaknesses in internal control disclosed? No

Was any noncompliance disclosed that is material to the financial statements of the auditee, which would be required to be reported in accordance with Government Auditing Standards? No

**Federal and State Awards**

**Internal control over major federal and state award programs:**

Were significant deficiencies in internal control over major programs disclosed? Federal - None reported  
State - None reported

Were material weaknesses in internal control over major programs disclosed? Federal - No  
State - No

Type of auditor's report issued on compliance with major federal and state programs: Unmodified

Were there any audit findings that the auditor is required to report under Title 2 CFR 200.516 Audit findings paragraph (a) or the State of Texas UGMS? Federal Programs - No  
State Programs - No

(Continued)

COUNTY OF EL PASO, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

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**SUMMARY OF AUDITOR'S RESULTS**

**Major Federal Programs:**

**Highway Planning and Construction:**

CFDA 20.205: Van Pool; Ysleta, Socorro, San Elizario Route; Tornillo Shared Use Path; John Hayes Road Way Project;

**Bus and Bus Facilities Formula and Discretionary Programs:**

CFDA 20.526: Bus and Bus Facilities Program;

**Coronavirus Relief Fund:**

CFDA 21.019: COVID-19 Coronavirus Relief Fund;

**2020 Supplemental COVID-19 Election Security Grants:**

CFDA 90.404: CARES Act Help America Vote; and

**Social Services Block Grant:**

CFDA 93.667: Home Delivered Meals

**Major State Programs:**

**District Attorney Border Prosecution Grants:**  
BP-22837-10; and

**Texas Juvenile Justice Department:**

TJJD Juvenile Board State Aid: TJJD-A-2020-071 and TJJD-A-2021-071,

TJJD Special Needs Diversionary: TJJD-M-2020-071,

TJJD Juvenile Justice Alt. Education: TJJD-P-2019-071 and TJJD-P-2020-071,

TJJD Prevention and Intervention Demonstration Project: TJJD-S-2020-071,

TJJD Prevention and Intervention Project-School Truancy: TJJD-T-2020-071,

TJJD Regional Diversion Alternatives Program (Reimbursement): TJJD-R-2019-071, TJJD-R-2020-071, and TJJD-R-2021-071;

**Dollar threshold used to distinguish between type A and type B programs:**

Federal Programs - \$750,000  
State Programs - \$300,000

(Continued)

**COUNTY OF EL PASO, TEXAS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

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**SUMMARY OF AUDITOR'S RESULTS**

**Did auditee qualify as a low-risk auditee  
under 2 CFR 200.520 Criteria for a low-  
risk auditee and the State of Texas UGMS?**

Federal Programs - Yes

State Programs - Yes

**COUNTY OF EL PASO, TEXAS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

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**FINANCIAL STATEMENT FINDINGS**

There are no current year findings.

**FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

There are no current year findings.

**STATE AWARD FINDINGS AND QUESTIONED COSTS**

There are no current year findings.



**COUNTY OF EL PASO, TEXAS**  
**SCHEDULE OF STATUS OF PRIOR FINDINGS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

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**FINANCIAL STATEMENT FINDINGS**

There were no prior year findings.

**FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

There were no prior year findings.

**STATE AWARD FINDINGS AND QUESTIONED COSTS**

There were no prior year findings.

County of El Paso  
Schedule of Expenditures of Federal and State Awards  
Year Ended September 30, 2020

Federal Grantor/Pass-Through Grantor/ Program Title Federal Expenditures	Federal CFDA Number	Pass-Through Grantor's Number	Federal Expenditures 2019-2020	Federal Passed Through to Subrecipients 2019-2020	State Expenditures 2019-2020
<b>U. S. Department of Agriculture</b>					
<b>Rural Development</b>					
# Colonia Revolucion Water Project	10.760	RD Grant	\$ (1,974)		
<b>Total for CFDA 10.760</b>			<b>\$ (1,974)</b>		
Square Dance Waste Water Project (Grant)	10.770	RUS Bulletin 1780-12	\$ 15,870		
<b>*Texas Department of Agriculture</b>					
National School Lunch Program	10.555	TX-071215	\$ 140,702		
<b>Total Child Nutrition Cluster (CFDA 10.555)</b>			<b>\$ 140,702</b>		
<b>*TDHS - Commodities Distribution</b>					
El Paso County Juvenile Probation (Non-Cash)	10.565	071-050-A4	\$ 10,784		
<b>Total Food Distribution Cluster (CFDA 10.565)</b>			<b>\$ 10,784</b>		
<b>Total U.S. Department of Agriculture</b>			<b>\$ 165,382</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U. S. Department of Housing and Urban Development</b>					
<b>*Texas Department of Agriculture</b>					
Emergency Services Help for Colonias	14.228	7219123	\$ 4,991		
<b>*Texas Department of Housing and Community Affairs</b>					
Colonia Self Help Center	14.228	7218003	\$ 60,778		
<b>Total for CFDA 14.228</b>			<b>\$ 65,769</b>		
<b>Community Development Block Grants</b>					
<b>*City of El Paso</b>					
Homebound Meals	14.218	19-1039-1794	\$ 48,393		
<b>Total CDBG-Entitlement Grants Cluster (CFDA 14.218)</b>			<b>\$ 48,393</b>		
Continuum of Care	14.267	TX0458L6T031902	\$ 21,302		
Continuum of Care	14.267	TX0458L6T031801	\$ 90,673		
<b>Total for CFDA 14.267</b>			<b>\$ 111,975</b>		
<b>Total U.S. Department of Housing and Urban Development</b>			<b>\$ 226,137</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U.S. Department of the Interior</b>					
<b>National Park Service</b>					
Oñate Crossing at Old Ft. Bliss	15.954	P18AC00690	\$ 15,067		
<b>Total U.S. Department of the Interior</b>			<b>\$ 15,067</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U. S. Department of Justice</b>					
<b>Bureau of Justice Assistance</b>					
COVID-19-Coronavirus Emergency Supplemental	16.034	2020-VD-BX-1042	\$ 6,135		
State Criminal Alien Assistance Program (SCAAP)	16.606	2020-AP-BX-0863	\$ 223,012		
Adult Drug Court Discretionary	16.585	2018-VC-BX-0023	\$ 100,804		
<b>Office of Community Oriented Policing Services (COPS)</b>					
COPS Community Policing Development	16.710	2017-CK-WX-0016	\$ 21,679		
<b>Asset Forfeiture Money Laundering Section</b>					
El Paso County Sheriff's Office-Asset Sharing Dpt of Justice	16.922	TX0710000	\$ 92,800		
HIDTA-Asset Sharing Dpt of Justice	16.922	TX0710000	\$ 68		
<b>Total for CFDA 16.922</b>			<b>\$ 92,868</b>		
<b>Office of Justice Programs</b>					
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0825H	\$ 18,606		
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0884H	\$ 3		
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0886H	\$ 12,840		
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0905H	\$ 10,918		
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0914H	\$ 5,175		
Organized Crime Drug Enforcement Task Force	16.111	SWTXW-0916H	\$ 14,596		
<b>Total for CFDA 16.111</b>			<b>\$ 62,138</b>		
Bulletproof Vest	16.607	2018-BO-BX-18092097	\$ 15,055		
Edward Byrne Memorial JAG 2016	16.738	2016-DJ-BX-0732	\$ 8,403		
Edward Byrne Memorial JAG 2017	16.738	2017-DJ-BX-0567	\$ 9,900	\$ 109,410	
Edward Byrne Memorial JAG 2018	16.738	2018-DJ-BX-0406	\$ 26,941	\$ 110,091	
Edward Byrne Memorial JAG 2019	16.738	2019-DJ-BX-0508	\$ 57,821	\$ 104,314	
SW Border Rural Law Enforcement	16.738	2019-DG-BX-0026	\$ 52,764		
<b>Total for CFDA 16.738</b>			<b>\$ 155,829</b>	<b>\$ 323,815</b>	
<b>*Texas Office of the Governor - Criminal Justice Division</b>					
COVID-19-Coronavirus Emergency Supplemental Funding	16.034	CV-41617-01	\$ 153,194		
Victim Witness Services	16.575	VZ-13625-19	\$ 322,096		
Victim of Crimes Act	16.575	VA-23931-08	\$ 128,092		
CA-Victim Resource Program	16.575	VA-36121-02	\$ 71,025		
El Paso Coordinated Response-Victim Assistance Coordinators	16.575	VA-39274-01	\$ 33,521		
El Paso Coordinated Response-El Pao United Family Resiliency Cent	16.575	VA-39290-01	\$ 4,909	\$ 10,361	
<b>Total for CFDA 16.575</b>			<b>\$ 559,643</b>	<b>\$ 10,361</b>	

County of El Paso  
Schedule of Expenditures of Federal and State Awards  
Year Ended September 30, 2020

Federal Grantor/Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Federal Expenditures 2019-2020	Federal Passed Through to Subrecipients 2019-2020	State Expenditures 2019-2020
Domestic Violence Unit	16.588	WF-13437-23	\$ 11,330		
Domestic Violence Unit	16.588	WF-13437-22	\$ 125,666		
Protective Order Court	16.588	WF-24316-10	\$ 147,172		
Protective Order Court	16.588	WF-24316-11	\$ 13,138		
<b>Total for CFDA 16.588</b>			<b>\$ 297,306</b>		
<b>Total U. S. Department of Justice</b>			<b>\$ 1,687,663</b>	<b>\$ 334,176</b>	<b>\$ -</b>
<b>U. S. Department of Transportation</b>					
<b>Federal Transit Administration</b>					
<b>*Texas Department of Transportation</b>					
Van Pool	20.205	CSJ#0924-06-556	\$ 234,911		
& Ysleta, Socorro, San Elizario Route	20.205	CSJ#0924-06-555	\$ 204,899		
Tornillo Shared Use Path	20.205	0924-06-560	\$ 576,037		
John Hayes Road Way Project	20.205	0924-06-564	\$ 97,101		
<b>Total Highway Planning and Construction Cluster (CFDA 20.205)</b>			<b>\$ 1,112,948</b>		
El Paso County, Texas and Eastern New Mexico	20.509	ICB2001(24)039-19	\$ 256,458		
& Rural Transit Assistance Program	20.509	RPT1801(24)030-18	\$ 716,543		
Rural Area Federal Formula Program-Fleet Replacement	20.509	FR1901(24)051_18	\$ 309,814		
COVID-19-5311 Cares Act Fund	20.509	CAF 2001 (06) 072_20	\$ 996,996		
COVID-19-Intercity Bus Cares Act Funds	20.509	ICB 2001 (06) 072_20	\$ 283,876		
<b>Total for CFDA 20.509</b>			<b>\$ 2,563,687</b>		
Regional Public Transportation Federal Planning	20.505	PLN 1901(24)073-76	\$ 39,508		
<b>Total for CFDA 20.505</b>			<b>\$ 39,508</b>		
5339 Bus and Bus Facilities Program	20.526	BBF1901 (24) 45	\$ 546,844		
5339 Bus and Bus Facilities Program	20.526	BBF2002 (24) 045_18	\$ 3,600		
<b>Total Federal Transit Cluster (CFDA 20.526)</b>			<b>\$ 550,444</b>		
<b>National Highway Traffic Safety Administration</b>					
<b>*Texas Department of Transportation</b>					
Sheriff's STEP Single Year	20.600	2019-ELPASOCO-S-1YG-00008	\$ 15,108		
TXDOT Commercial Motor Vehicle	20.600	2020-ELPASOCO-S-CMV-00007	\$ 6,248		
<b>Total Highway Safety Cluster (CFDA 20.600)</b>			<b>\$ 21,356</b>		
<b>Total U.S. Department of Transportation</b>			<b>\$ 4,287,943</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U. S. Department of Treasury</b>					
<b>Office of the Inspector General</b>					
COVID-19-Coronavirus Relief Fund	21.019	El Paso County-746000762	\$ 2,855,643	\$ 1,982,710	
<b>Total for CFDA 21.019</b>			<b>\$ 2,855,643</b>	<b>\$ 1,982,710</b>	
<b>Total U.S. Department of Treasury</b>			<b>\$ 2,855,643</b>	<b>\$ 1,982,710</b>	<b>\$ -</b>
<b>U.S. Environmental Protection Agency</b>					
<b>*North American Development Bank</b>					
Hillcrest Center Water Distribution System	66.202	TAA19-12/NADBC-19-143	\$ 183,690		
<b>Total U.S. Environmental Protection Agency</b>			<b>\$ 183,690</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U.S. Election Assistance Commission</b>					
<b>*Texas Secretary of State</b>					
COVID-19-Cares Act Help America Vote	90.404	TX20101CARES-071	\$ 542,802		
<b>Total U.S. Election Assistance Commission</b>			<b>\$ 542,802</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U.S. Department of Health and Human Services</b>					
Substance Abuse and Mental Health Services Administration	93.243	5H79TI081159-03	\$ 292		
Substance Abuse and Mental Health Services Administration	93.243	5H79TI081159-02	\$ 380,395		
<b>Total for CFDA 93.243</b>			<b>\$ 380,687</b>		
<b>*Texas Department of Aging and Disability Services</b>					
Social Services Block Grant-Home Delivered Meals	93.667	000173100	\$ 1,846,748		
<b>*Texas Department of Family and Protective Services</b>					
Promoting Safe and Stable Families -Child Protective	93.658	HHS000285100002	\$ 285,726		
<b>*Texas Attorney General</b>					
Access and Visitation Grant	93.597	17-C0129	\$ 46,546		
<b>Total U.S. Department of Health and Human Services</b>			<b>\$ 2,559,707</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Executive Office of the President</b>					
<b>Office of National Drug Control Policy (ONDCP)</b>					
34th Judicial Dist. Prosecution Initiative	95.001	G18SW0003A	\$ 2,931		
34th Judicial Dist. Prosecution Initiative	95.001	G19SW0003A	\$ 585,604		
34th Judicial Dist. Prosecution Initiative	95.001	G20SW0003A	\$ 132,203		
Multiple Initiatives	95.001	G18SW0001A	\$ 1,717,486		
Multiple Initiatives	95.001	G19SW0001A	\$ 2,355,019		
Multiple Initiatives	95.001	G20SW0001A	\$ 1,604		
<b>Total for CFDA 95.001</b>			<b>\$ 4,794,847</b>		
<b>Total Executive Office of the President</b>			<b>\$ 4,794,847</b>	<b>\$ -</b>	<b>\$ -</b>

County of El Paso  
Schedule of Expenditures of Federal and State Awards  
Year Ended September 30, 2020

Federal Grantor/Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Federal Expenditures 2019-2020	Federal Passed Through to Subrecipients 2019-2020	State Expenditures 2019-2020
<b>U. S. Social Security Administration</b>					
Social Security Incentive Payment	96.008	20200901	\$ 31,800		
<b>Total U.S. Social Security Administration</b>			<b>\$ 31,800</b>	<b>\$ -</b>	<b>\$ -</b>
<b>U.S. Department of Homeland Security</b>					
<b>Federal Emergency Management Agency</b>					
<b>*United Way of El Paso</b>					
Emergency Food and Shelter National Board Program	97.024	803600-014 Phase 36	\$ 15,893		
COVID-19-Emergency Food and Shelter National Board Cares Progr	97.024	803600-014 Phase Cares	\$ 29,806		
<b>Total for CFDA 97.024</b>			<b>\$ 45,699</b>		
<b>*Office of the Governor - Homeland Security Grants Division</b>					
Homeland Security Community Response	97.067	HS-29504-05	\$ 87,227		
El Paso- 2017 Operation Stonegarden	97.067	HS-30070-03	\$ 111,645		
El Paso- 2018 Operation Stonegarden	97.067	HS-30070-04	\$ 479,381		
El Paso- 2018 Operation Stonegarden	97.067	HS-30070-05	\$ 197,649		
El Paso- 2018 Operation Stonegarden-Constable PCT 6	97.067	HS-39207-01	\$ 9,425		
El Paso- 2018 Operation Stonegarden-Constable PCT 6	97.067	HS-39207-02	\$ 19,495		
Homeland Security Sustaining Special Response Team	97.067	HS-32213-02	\$ 10,840		
<b>Total for CFDA 97.067</b>			<b>\$ 915,662</b>		
<b>Total U.S. Department of Homeland Security</b>			<b>\$ 961,361</b>	<b>\$ -</b>	<b>\$ -</b>
<b>State Expenditures</b>					
<b>Office of the Governor - Criminal Justice Division</b>					
& 384th Drug Court Program	N/A	SF-16921-18			\$ 18,115
& 384th Drug Court Program	N/A	SF-16921-17			\$ 165,207
409th Juvenile Drug Court	N/A	SF-18028-16			\$ 5,329
409th Juvenile Drug Court	N/A	SF-18028-15			\$ 83,778
65th Family Drug Court Program	N/A	DC-23858-10			\$ 87,788
65th Family Drug Court Program	N/A	SF-23858-11			\$ 1,390
& DWI Court	N/A	SF-18692-12			\$ 1,724
Project Hope	N/A	DC-25765-08			\$ 102,951
Medical Examiner- Essentials Program	N/A	CE-39267-01			\$ 3,077
Sheriff's County- Essentials Program	N/A	CE-39268-01			\$ 42,027
<b>Office of the Governor - Homeland Division Grants Division</b>					
District Attorney's Border Prosecution	N/A	BP-22837-10			\$ 1,129,003
Local Border Security Program	N/A	BL-29953-05			\$ 254,053
Local Border Security Program	N/A	BL-29953-06			\$ 22,537
<b>*Rio Grande Council of Governments</b>					
Sheriff's Training Academy	N/A	SF-14285-17			\$ 75,146
Sheriff's Office Mental Health Training Initiate	N/A	2019-0758			\$ 54,857
<b>Total Office of the Governor</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,046,982</b>
<b>Texas Department of Agriculture</b>					
Home-Delivered Meal Grant Program	N/A	HDM-20-5147			\$ 102,498
<b>Total Texas Department of Agriculture</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 102,498</b>
<b>Office of the Attorney General</b>					
Sheriff's Crime Victim's Liaison	N/A	21-07134			\$ 4,480
Sheriff's Crime Victim's Liaison	N/A	20-98614			\$ 37,847
# Sheriff's Crime Victim's Liaison	N/A	19-87007			\$ (3,875)
State Automated Victim Notification Service	N/A	20-03176			\$ 30,170
State Automated Victim Notification Service	N/A	20-03176			\$ 2,510
<b>Total Office of the Attorney General</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 71,132</b>
<b>Texas Department of Transportation</b>					
Rural Transit Assistance Program	N/A	RUR 2001(24)			\$ 175,393
Routine Airport Maintenance Program	N/A	M2024FABN			\$ 1,375
<b>Total Texas Department of Transportation</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 176,768</b>
<b>Texas Comptroller of Public Accounts</b>					
Elections Chapter 19	N/A	TX Election CD Chapter 19- FY 18			\$ 44,422
Elections Chapter 19	N/A	TX Election CD Chapter 19- FY 19			\$ 21,845
Elections Chapter 19	N/A	TX Election CD Chapter 19- FY 20			\$ 55,954
Lateral Road Fund Distribution	N/A	94F0001072			\$ 86,653
Sheriff's Continuing Education	N/A	TX Occup CD 1701.157			\$ 48,406
<b>Total Texas Comptroller of Public Accounts</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 257,280</b>
<b>Texas Department of State Health Services</b>					
<b>Texas School Safety Center at TX State University-San Marcos</b>					
Tobacco Enforcement Program	N/A	2019-0270			\$ 60,015
Tobacco Enforcement Program	N/A	2019-0968			\$ 122,375
<b>Texas Department of State Health Services</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 182,390</b>
<b>Texas Indigent Defense Commission</b>					
Public Defender Indigent Defense	N/A	212-20-071			\$ 861,661
Public Defender Supplemental Indigent Defense	N/A	212-20-071-SC			\$ 34,854
Public Defender Mental Health Advocacy and Litigation	N/A	212-80-D02			\$ 405,193
Indigent Defense Evaluation	N/A	18-TS-089			\$ 70,000

County of El Paso  
 Schedule of Expenditures of Federal and State Awards  
 Year Ended September 30, 2020

Federal Grantor/Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Federal Expenditures 2019-2020	Federal Passed Through to Subrecipients 2019-2020	State Expenditures 2019-2020
Public Defender 48 Hour Bond Project	N/A	212-20-D09			\$ 109,941
<b>Total Texas Indigent Defense Commission</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 1,481,649</b>
<b>Texas Juvenile Justice Department</b>					
TJJD Juvenile Board State Aid	N/A	TJJD-A-2020-071			\$ 3,225,654
TJJD Juvenile Board State Aid	N/A	TJJD-A-2021-071			\$ 268,603
TJJD Special Needs Diversionary	N/A	TJJD-M-2020-071			\$ 37,899
TJJD Juvenile Justice Alt. Education	N/A	TJJD-P-2019-071			\$ 92,940
TJJD Juvenile Justice Alt. Education	N/A	TJJD-P-2020-071			\$ 16,293
TJJD Prevention and Intervention Demonstration Project	N/A	TJJD-S-2020-071			\$ 128,498
TJJD Prevention and Intervention Project-School Truancy	N/A	TJJD-T-2020-071			\$ 30,746
TJJD Regional Diversion Alternatives Program (Reimbursement)	N/A	TJJD-R-2021-071			\$ 46,752
TJJD Regional Diversion Alternatives Program (Reimbursement)	N/A	TJJD-R-2020-071			\$ 304,555
# TJJD Regional Diversion Alternatives Program (Reimbursement)	N/A	TJJD-R-2019-071			\$ (1,447)
<b>Total Texas Juvenile Justice Department</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,150,493</b>
<b>Texas District Courts-Comptroller Judiciary</b>					
Reimbursement of State Witness	N/A	TX CD Cram Proc 35.27/104.003			\$ 16,424
DA Apportionment Salaries	N/A	Gov CD Chpt 46.004			\$ 22,500
<b>Total Texas District Courts-Comptroller Judiciary</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 38,924</b>
<b>Texas Department of Criminal Justice</b>					
Reimbursement of Offender Transportation	N/A	Gov CD Chpt 499.125			\$ 71,491
<b>Total Texas Department of Criminal Justice</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 71,491</b>
<b>Texas Veterans Commission</b>					
& Veterans Treatment Court	N/A	GT-VTC20-018			\$ 76,568
& Veterans Treatment Court	N/A	VTC_19_009			\$ 223,867
Veterans General Assistance	N/A	GT-FVA20-024			\$ 43,834
Veterans General Assistance	N/A	VSO_19_001			\$ 157,087
<b>Total Texas Veterans Commission</b>			<b>\$ -</b>	<b>\$ -</b>	<b>\$ 501,356</b>
<b>TOTAL FEDERAL AND STATE FINANCIAL ASSISTANCE</b>			<b>\$ 18,312,042</b>	<b>\$ 2,316,886</b>	<b>\$ 9,080,963</b>

<b>Federal Funds Expended</b>	\$ 20,628,928
<b>State Funds Expended</b>	\$ 9,080,963
<b>Total Funds Expended</b>	<u>\$ 29,709,891</u>

Note:	
Special Revenues-Grants Total Expenditures	\$ 32,905,145
Plus Funds received through General Fund	\$ 1,239,242
Plus Funds received through Special Revenues	\$ 298,261
Plus Funds received through Enterprise Accounts	\$ 199,560
plus Juvenile Probation Commodities	\$ 10,784
Less Federal funds received not expended	\$ (14,965)
Plus Net Change in Fund balance	\$ 1,268,925
Less Non-Federal or State Funding Sources	<u>\$ (6,197,061)</u>

**TOTAL FEDERAL AND STATE FINANCIAL ASSISTANCE** \$ 29,709,891

Revenues	
Special Revenues-Grants Total Revenues	\$ 34,174,070
Plus Revenues through General Fund	\$ 1,239,242
Plus Revenues through Special Revenues	\$ 298,261
Plus Revenues through Enterprise Accounts	\$ 199,560
Plus Juvenile Probation Commodities	\$ 10,784
Less Federal funds received not expended	\$ (14,965)
Less Non-Federal or State Funding Sources	<u>\$ (6,197,061)</u>
Adjusted Balance	<u>\$ 29,709,891</u>
	<u>\$ -</u>

# Federal funds returned to Federal agency.  
 \* Federal or State funds passed-through another government agency.  
 & Grants Required to use Program Income before Grant Funds.

## COUNTY OF EL PASO, TEXAS

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

YEAR ENDED SEPTEMBER 30, 2020

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#### 1. GENERAL

The accompanying Schedule of Expenditures of Federal and State Awards presents the activity of all federal and state financial assistance programs of the County of El Paso, Texas (County) for the year ended September 30, 2020. The County's reporting entity is defined in Note 1 to the County's basic financial statements. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Federal and state awards provided to subrecipients are treated as expenditures when paid to the subrecipient.

#### 2. BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal and State Awards is presented using the modified accrual basis of accounting which is the same basis as the County's Governmental Fund financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the State of Texas Uniform Grant Management Standards.

#### 3. SINGLE AUDIT MAJOR PROGRAM DETERMINATION

The Uniform Guidance and the State of Texas Uniform Grant Management Standards prescribe a risk-based approach to determining which federal and state programs are major programs, respectively. The approach includes consideration of current and prior audit experience, oversight by federal or state agencies and pass-through entities, and the inherent risk of the program.

#### 4. REPORTING ENTITY

The County, for purposes of the supplementary schedule of expenditures of federal and state awards, includes all the funds of the primary government as defined by the Governmental Accounting Standards Board Statement No. 61, *The Financial Reporting Entity: Omnibus an amendment of GASB Nos. 14 and 34*. It does not include the operations of the discretely presented component units.

The discretely presented component units expended federal and state awards during the year ended September 30, 2020 which are not included in the schedule because the discretely presented component unit engaged other auditors to perform an audit in accordance with the Uniform Guidance and the State of Texas Uniform Grant Management Standards.

**COUNTY OF EL PASO, TEXAS**

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

YEAR ENDED SEPTEMBER 30, 2020

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**5. INDIRECT COST RATE**

The County did not elect to use the 10% de minimus indirect cost rate, but used the indirect cost rate assigned by the grantor.